



CITY OF WINDSOR MINUTES 01/26/2026

Special Meeting of Council

Date: Monday, January 26, 2026

Time: 10:00 o'clock a.m.

Location: Council Chambers, 1st Floor, Windsor City Hall

Members Present:

Mayor

Mayor Drew Dilkens

Councillors

Ward 1 – Councillor Fred Francis

Ward 2 – Councillor Frazier Fathers

Ward 3 - Councillor Renaldo Agostino

Ward 4 - Councillor Mark McKenzie

Ward 5 - Councillor Ed Sleiman

Ward 6 - Councillor Jo-Anne Gignac

Ward 7 - Councillor Angelo Marignani

Ward 8 - Councillor Gary Kaschak

Ward 9 - Councillor Kieran McKenzie

Ward 10 - Councillor Jim Morrison

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1. ORDER OF BUSINESS

2. CALL TO ORDER

The Mayor calls the meeting to order at 12:14 o'clock a.m.

3. DISCLOSURE OF PECUNIARY INTEREST AND THE GENERAL NATURE THEREOF

Councillor Frazier Fathers discloses an interest and abstains from voting on the proposed 2026 Operating Budget amendment Item 2026-0097 (Reference No. D 184), specifically in relation to the "Position / Plan / Procedure to be Applied to Negotiation," as he has an Employment / Business relationship with the named party.

Councillor Fred Francis discloses an interest and abstains from voting on anything related to employment contracts or employer departments as it relates to his employer.

4. ADOPTION OF THE MINUTES

4.1. Adoption of the Windsor City Council minutes of its meeting held January 12, 2026

Moved by: Councillor Frazier Fathers

Seconded by: Councillor Fred Francis

That the minutes of the Meeting of Council held January 12, 2026 **BE ADOPTED** as presented.
Carried.

Report Number: SCM 24/2026

6. COMMITTEE OF THE WHOLE

Moved by: Councillor Jo-Anne Gignac

Seconded by: Councillor Gary Kaschak

That Council do now rise and move into Committee of the Whole with the Mayor presiding for the purpose of dealing with:

- (a) communication items;
- (b) consent agenda;
- (c) hearing requests for deferrals, referrals and/or withdrawals of any items of business;
- (d) hearing presentations;
- (e) consideration of business items;
- (f) consideration of Committee reports:

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Report of Special In-Camera Meeting or other Committee as may be held prior to Council (if scheduled); and
(g) consideration of by-laws 14-2026 through 21-2026 (inclusive)
Carried

7. COMMUNICATIONS INFORMATION PACKAGE

7.1. Correspondence Report for Monday, January 26, 2026 City Council Meeting

Moved by: Councillor Angelo Marignani
Seconded by: Councillor Kieran McKenzie

Decision Number: B5/2026

That the following Communication Items 7.1.1 through 7.1.6 as set forth in the Council Agenda **BE REFERRED** as noted:

No.	Sender	Subject
7.1.1	Government of Ontario – Ministry of Environment, Conservation and Parks	Update on the proposed environmental assessment regulation for municipal infrastructure. Administrative Lead: Commissioner, Infrastructure Services & City Engineer GM2026 Note & File
7.1.2	Municipal Property Assessment Corporation (MPAC)	MPAC's Municipal Partnerships Report. Administrative Lead: Commissioner, Finance & City Treasurer EI2026 Note & File
7.1.3	Ojibway Park Supporters	Compiled letters in support of purchasing adjacent land for Ojibway Park. Administrative Lead: Commissioner, Community Services SR/14270 Note & File
7.1.4	Deputy City Planner	Application for Zoning By-law Amendment, 291 Watson Avenue, Hausology Inc., to allow construction of an eight-unit multiple dwelling with a rear nine-space parking area. Administrative Lead: City Planner Z/15073

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No.	Sender	Subject
		Note & File
7.1.5	Deputy City Planner	Application for Zoning By-law Amendment, 401, 409, 415, 419, 423, 425 and 431 Shepherd Street West, Flipping Nuts Inc., to allow for interior and exterior alterations to a vacant one-storey, seven-unit commercial building for the purpose of establishing combined use building containing one commercial unit and five townhome dwelling units. Administrative Lead: City Planner Z/15074 Note & File
7.1.6	Deputy City Planner	Application for Zoning By-law Amendment, 1360 & 1376 Howard Ave, Masotti Construction Inc., to construct one multiple dwelling over 4-storeys and containing 25 dwelling units, 25 parking spaces, and 3 bicycle parking spaces. Administrative Lead: City Planner Z15075 Note & File

Carried.

Report Number: CMC 1/2026

7.2. Peche Island Preservability Project Update – Ward 7

Moved by: Councillor Angelo Marignani

Seconded by: Councillor Kieran McKenzie

Decision Number: B6/2026

That the report of the Acting Executive Director Parks, Recreation & Facilities dated January 9, 2026, entitled "Peche Island Preservability Project Update – Ward 7" **BE RECEIVED** for information.

Carried.

Report Number: C 8/2026

Clerk's File: SR/15089

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8. CONSENT AGENDA

11.1. Support for Invest WindsorEssex (IWE) Grant Application to the Regional Tariff Response Initiative (RTRI)

Moved by: Councillor Mark McKenzie
Seconded by: Councillor Jim Morrison

Decision Number: B2/2026

- I. That City Council **SUPPORT** Invest Windsor Essex's (IWE) application to the Federal Economic Development Agency for Southern Ontario's Regional Tariff Response Initiative (RTRI); and,
- II. That the Chief Administrative Officer and City Clerk **BE AUTHORIZED** to issue a letter of support to IWE for the submission of their application to the RTRI grant to provide in-kind support to an upset limit of \$94,600 annually for a four year period toward the project, satisfactory in technical content to the Commissioner, Economic Development, in legal form to the City Solicitor and in financial content to the City Treasurer; and,
- III. That the Chief Administrative Officer and City Clerk **BE AUTHORIZED** to sign any agreements or documents arising as a result of IWE's successful application to the RTRI grant, satisfactory in technical content to the Commissioner, Economic Development, in legal form to the City Solicitor and in financial content to the City Treasurer.

Carried.

Report Number: C 2/2026
Clerk's File: GM/14960

11.3. Joint Hosting AMO AGM and Annual Conference – Bid for 2028, 2029, 2030 and 2031 - City Wide

Moved by: Councillor Mark McKenzie
Seconded by: Councillor Jim Morrison

Decision Number: B10/2026

That City Council **SUPPORT** the submission by Tourism Windsor Essex Pelee Island (TWEPI) to the Association of Municipalities of Ontario (AMO) for the City of Windsor and the County of Essex to be considered as the host municipalities for the AMO Annual Conference for 2028, 2029, 2030, and 2031; and,

That City Council **AUTHORIZE** the Chief Administrative Officer of the City of Windsor to co-sign the bid document with the Chief Administrative Officer of the County of Essex for submission to the Association of Municipalities of Ontario (AMO) as part of the joint bid to host the AMO Annual Conference for 2028, 2029, 2030, and 2031 subject to approval by the City Treasurer regarding

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financial content, City Solicitor regarding legal content, and the Deputy CAO/Commissioner of Economic Development as to technical content; and,

That City Council **APPROVE** the issuance of a Certified Letter of Council Endorsement in support of the submission by Tourism Windsor Essex Pelee Island (TWEPI) to the Association of Municipalities of Ontario (AMO) for the City of Windsor and the County of Essex to be considered as the host municipalities for the AMO Annual Conference for 2028, 2029, 2030, and 2031.

Carried.

Report Number: C 11/2026

Clerk's File: MMA2026

10.4. Essex-Windsor Solid Waste Authority 2026 Budget - City Wide

Moved by: Councillor Mark McKenzie

Seconded by: Councillor Jim Morrison

Decision Number: B8/2026

That City Council **APPROVE** the Essex-Windsor Solid Waste Authority 2026 Budget, attached as Appendix A.

Carried.

Report Number: C 4/2026

Clerk's File: SW/14547

9. REQUESTS FOR DEFERRALS, REFERRALS OR WITHDRAWALS

None requested.

10. PRESENTATIONS

10.1. 2026 Proposed Operating Budget Amendment Report - City Wide

10.2. 2026 Proposed Capital Budget - City Wide

Janice Guthrie, Commissioner, Finance & City Treasurer

Janice Guthrie Commissioner, Finance & City Treasurer appears before City Council regarding the administrative reports, entitled "2026 Proposed Capital Budget Amendment Report - City Wide" and provides a brief overview of the 2026 City of Windsor proposed Operating and Capital Budgets including the 2026 Operating & Capital Budget Process; City of Windsor Financial Snapshot; City of Windsor Bond Rating – 1988 – 2025; Increasing Reserves; General vs Specific Purpose Reserves; Reserves as a percentage of Taxation; 2010-2025 Property Tax Collections – Increasing Tax Arrears; Prudent Debt Management; Cumulative percentage Change in Total Tax Levy 2006 vs. 2024; 2026 Operating & Capital Budget Development and Approval Process; Administrative Review; Public Engagement; Council Directives; Mayoral Direction to Administration; 2026 Municipal Levy

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Increases – comparison; Inflationary Pressures; Actual Municipal Inflationary Pressures – Blended Consumer Price Index (CPI) & Building Construction Price Index (BCPI) Rates; 2026 Proposed Municipal Gross Budget – What the 2026 Proposed Municipal Tax Levy is being spent on; 2026 Proposed Operating Budget – Changes over prior year; 2026 Operating Budget Overview – City Department Increases; City Department Decreases; 2017-2026 Municipal Net Growth – Combined Effects & Future Growth Projections; 2026 Dividends – Base Budget & 2026 One-Time Increases; 2026 User Fees and review; 2026 Operating Budget Overview – Agencies, Boards & Committees; Municipal Tax Levy Remains below CPI (Consumer Price Index); Continued Fiscal Responsibility; Overall Comparison of Residential Charges – Typical Residence & Consumption Patterns; 2026 Capital Budget – Proposed 10-Year Plan: \$2.26 Billion; Capital Budget Funding Sources – 2026 Funding - \$317.3 M; Contribution to Capital – Levy Funded Transfer (excludes departmental specific transfers to Reserve); Impact of the Asset Management Plan; Impact of Grant Funding – Since centralization of grants function; 2026 Capital Budget Spending – Increasing Investment; 2026 Capital Budget – Noteworthy Major Investments 2026-2035; and 2026 Capital Budget – Growth Initiatives (Largely in support of Sandwich South developments).

11. REGULAR BUSINESS ITEMS

10.3. 2026 Stormwater and Wastewater Budget Amendments - City Wide

Moved by: Councillor Fred Francis

Seconded by: Councillor Kieran McKenzie

Decision Number: B7/2026

That City Council **APPROVE** the 2026 proposed Stormwater and Wastewater budget amendments which are presented as part of the 2026 Proposed Operating Budget, subject to any further amendments that may be considered; and,

That the City Treasurer **BE AUTHORIZED** to fund the 2026 transitional funding and the 2026 budget increases, estimated to be \$5.5M and as detailed in the Financial Matters section of the report from the Wastewater and Stormwater Sewer Surcharge reserves.

Carried.

Report Number: C 3/2026

Clerk's File: AF/15032

11.2. On-Street Parking Supply and Revenue Optimization – Ward 3

Moved by: Councillor Renaldo Agostino

Seconded by: Councillor Fred Francis

Decision Number: B9/2026

That the report from the Manager, Transportation Operations dated January 15, 2026 entitled “On-Street Parking Supply and Revenue Optimization – Ward 3” **BE RECEIVED** for information; and,

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That Administration **BE DIRECTED** to move ahead with the maximization of parking spaces located in the downtown core as outlined in the administrative report, reduce the parking enforcement time to 9:00am-6:00pm from the existing 9:00am-7:00pm current enforcement period, and increase the cash payment rate at on-street parking meters to \$2.50 per hour from the \$2.25 per hour existing rate; and,

That the City Solicitor **BE REQUESTED** to update the traffic by-law to reflect the necessary changes. Carried.

Report Number: C 12/2026
Clerk's File: AF/15032

11.4. Response to MD-01-2026; Options to Provide Additional Access for Twin Oaks Business Park – Ward 9

Moved by: Councillor Kieran McKenzie
Seconded by: Councillor Angelo Marignani

Decision Number: B11/2026

- I. That City Council **APPROVE** the Municipal Class Environmental Assessment (MCEA) Study, design, construction and contract administration related to implementation of a new access to eastbound EC Row Expressway from Anchor Drive (Appendix C – Alternative 1) at an estimated cost of \$1,475,000 (including applicable taxes); and further,
- II. Whereas on February 21, 2025, the 2025 Capital Budget was deemed approved via Mayoral Decision MD08-2025 and subsequently as a result of the request outlined in this report City Council **SUPPORTS** an expenditure of \$1,475,000, therefore the City Treasurer **BE DIRECTED** to fund a new capital project for Access Improvements for the Twin Oaks Business Park with a transfer of previously approved funding from the East West Arterial Drain project, 7215004; and further,
- III. That City Council **APPROVE** a Sole Source purchase of consulting services to conduct a MCEA Study for additional access for the Twin Oaks Business Park, detailed design and provisional contract administration for Alternative 1 as detailed in this report; and further,
- IV. That the Purchasing Manager **BE AUTHORIZED** to amend Contract Purchase Order CO7519 with Dillon Consulting Ltd. for additional consulting services required to conduct a MCEA Study for additional access for the Twin Oaks Business Park and for detailed design and provisional contract administration for Alternative 1 as detailed in this report, to an upset limit of \$240,000 (excluding applicable taxes); satisfactory in technical content to the City Engineer, and in financial content to the City Treasurer; and further,
- V. That the Purchasing Manager **BE AUTHORIZED** to issue or amend Contract Purchase Orders for any further scope amendment(s) as may be required, pursuant to Purchasing Bylaw 93-2012 and any amendments thereto, provided those amendments are within the

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approved budget amounts, satisfactory in financial content to the City Treasurer, and in technical content to the City Engineer; and further,

- VI. That Administration **BE DIRECTED** to report back to Council to provide details of the finalized temporary emergency plan including the terms and expectations of the implementation, for information purposes.

Carried.

Report Number: C 14/2026
Clerk's File: SW/15093

2026 Operating Budget Binder Items

Moved by: Councillor Jo-Anne Gignac
Seconded by: Councillor Fred Francis

Decision Number: B15/2026

That funding for the following Agencies, Boards, Committees/Commissions: Artcite Inc.; Arts Council Windsor Essex; The Safety Village; Windsor Symphony; Life after Fifty; Handi-Transit; Invest-Windsor Essex **BE REINSTATED** in the amount of \$294,072 at the approved 2025 level, save and except for Invest Windsor Essex which is at their 2024 approved level as per CR128/2025.

Carried.

Clerk's File: AF/15032

Moved by: Councillor Fred Francis
Seconded by: Councillor Jo-Anne Gignac

Decision Number: B16/2026

That the Proposed Recreation User Fees **BE REDUCED** from a proposed 8% increase to a 3% increase and any fees not at a 3% increase **BE INCREASED** and rounded up to the nearest quarter; and that Day camp user fees **WILL BE** set at \$40 per day inclusive of all additional fees, such as meals, swimming and field trips to allow equity in the program.

Carried.

Clerk's File: AF/15032

Moved by: Mayor Drew Dilkens
Seconded by: Councillor Fred Francis

Decision Number: B17/2026

That administration **BE DIRECTED** to add the Transit Windsor Route 1000 bus back into circulation for the remainder of this calendar year-2026, until the end of December 2026; and that the proposed bus fare increase **BE REDUCED** from \$4.00 per trip to \$3.95 per trip; and,

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That Administration **BE DIRECTED** to write a letter to the local School Boards and to the Minister of Education, including information about the temporary measure Council has put in place and to give the school boards time to review student transportation needs and make any necessary adjustments as part of their 2026–2027 budget planning.

Carried.

Clerk's File: AF/15032

Mayor Drew Dilkens leaves the meeting at 2:00 o'clock p.m. and Councillor Mark McKenzie assumes the Chair.

Mayor Drew Dilkens returns to the meeting at 2:06 o'clock p.m. and Councillor Mark McKenzie returns to his seat at the Council Table.

Reference # D 153

Issue Reference # 2026-0023

Elimination of the MBNCanada Benchmarking Initiative

Moved by: Councillor Kieran McKenzie
Seconded by: Councillor Frazier Fathers

That with regards to "Elimination of the MBNCanada Benchmarking Initiative" that the elimination of funding in the amount of \$25,500 **BE NOT APPROVED**; and,

That Administration **BE DIRECTED** to provide options for Council's consideration that could replace MBNCanada for 2027 and in the absence of another tool, that an additional \$10,000 be provided for a total of \$35,500 **TO BE FUNDED** through the Budget Stabilization Reserve Fund (BSR).

The motion is **put** and is **lost**.

Aye votes: Councillors Kieran McKenzie and Frazier Fathers.

Nay votes: Councillors Angelo Marignani, Ed Sleiman, Fred Francis, Gary Kaschak, Jim Morrison, Jo-Anne Gignac, Mark Mckenzie, and Renaldo Agostino.

Moved by: Councillor Gary Kaschak
Seconded by: Councillor Kieran McKenzie

Decision Number: B18/2026

That Administration **BE DIRECTED** to write a letter to the Association of Municipalities of Ontario (AMO) and the Federation of Canadian Municipalities (FCM) requesting that they consider potentially providing some sort of benchmarking method for municipalities.

Carried.

Clerk's File: MMA2026

Moved by: Councillor Gary Kaschak
Seconded by: Councillor Fred Francis

Decision Number: B19/2026

That Administration **BE DIRECTED** to increase the Vacant Home Tax from 3% to 4%; and,

That Administration **BE DIRECTED** to report back to Council outlining the potential impact of increasing the Vacant Home Tax rate to 5%.

Carried.

Clerk's File: AF/15032

10.1. 2026 Proposed Operating Budget Amendment Report - City Wide

Moved by: Councillor Fred Francis
Seconded by: Councillor Mark McKenzie

Decision Number: B3/2026

That City Council **APPROVE** the 2026 proposed operating budget amendments which are reflective of an overall levy increase of 0%, including any further amendments that which may be considered; and,

That City Council **APPROVE** the required transfers to and from various funds which have been identified and included in the 2026 Proposed Operating Budget Amendments; subject to any further amendments that have been proposed by City Council and are considered approved; and,

That the City Treasurer **BE AUTHORIZED** to process budget adjustments during the fiscal year, which do not change the overall approved property tax levy; and,

That City Council **APPROVE** the 2026 Schedule of Fees as amended in the supplemental budget document; subject to any further amendments that have been proposed by City Council and are considered approved; and,

That the Fees & Charges Bylaw of record **BE AMENDED** to reflect the 2026 Schedule of Fees.
Carried.

Report Number: C 5/2026
Clerk's File: AF/15032

10.2. 2026 Proposed Capital Budget - City Wide

Moved by: Councillor Jo-Anne Gignac
Seconded by: Councillor Frazier Fathers

Decision Number: B4/2026

That City Council **APPROVE** the 2026 10-Year Capital Budget documents reflective of \$2,259,082,195 in total funding, inclusive of funding required for pre-commitments and placeholders; for 2026 capital projects totalling \$317,264,628; and for the recommended allocation of the 2027 through 2035 available funding for capital projects totalling \$1,941,817,567, including any further amendments that may be proposed for consideration; and,

That City Council **APPROVE** the reallocation of funding sources for previously approved pre-committed funding, as well as the pre-commitment of additional funding for the 2026 through 2030 funding years, as identified in the applicable individual project summaries provided as part of the 2026 Proposed Capital Budget documents, and that these funds be made available for immediate use; subject to any further amendments that have been proposed by City Council and are considered approved; and,

That the City Treasurer **BE AUTHORIZED** to process in-year adjustments to projects approved in the 2026 Proposed Capital Budget and all projects approved and established as part of previous budget and/or Council-approvals, where those funding adjustments do not impact the overall individual project budgets or the total approved capital funding for that specific year.

Carried.

Councillors Fred Francis, Gary Kaschak and Jim Morrison were absent from the meeting when the vote was taken on this matter.

Report Number: C 1/2026
Clerk's File: AF/15032

12. CONSIDERATION OF COMMITTEE REPORTS

12.1. Report of the Special Meeting of Council - In-Camera of its Meeting Held January 26, 2026

Moved by: Councillor Frazier Fathers

Seconded by: Councillor Fred Francis

Decision Number: B1/2026

That the report of the Special In-Camera meeting held January 26, 2026, **BE ADOPTED** as presented.

Carried.

Councillors Gary Kaschak and Jim Morrison were absent from the meeting when the vote was taken on this matter.

12.2. Report of the Special Meeting of Council – In-Camera of its meeting held January 12, 2026

Moved by: Councillor Frazier Fathers
Seconded by: Councillor Fred Francis

Decision Number: CR28/2026

That the report of the Special In-Camera meeting held January 12, 2026 **BE ADOPTED** as presented.

Carried.

Councillors Gary Kaschak and Jim Morrison were absent from the meeting when the vote was taken on this matter.

Report Number: SCM 31/2026

Clerk's File: ACO2026

12.3. Report of the Striking Committee of its meeting held January 12, 2026

Moved by: Councillor Frazier Fathers
Seconded by: Councillor Fred Francis

Decision Number: CR29/2026

That the report of the Striking Committee of its meeting held January 12, 2026 **BE ADOPTED** as presented.

Carried.

Councillors Gary Kaschak and Jim Morrison were absent from the meeting when the vote was taken on this matter.

Report Number: SCM 32/2026

Clerk's File: ACO2026

12.4. Report of the Meeting of the Community Services Standing Committee – In-Camera of its meeting held January 7, 2026

Moved by: Councillor Frazier Fathers
Seconded by: Councillor Fred Francis

Decision Number: CR30/2026

That the report of the Community Services Standing Committee In-camera of its meeting held January 7, 2026 **BE ADOPTED** as presented.

Carried.

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Councillors Gary Kaschak and Jim Morrison were absent from the meeting when the vote was taken on this matter.

Report Number: SCM 33/2026
Clerk's File: ACO2026

13. BY-LAWS (First and Second Readings)

Moved by: Councillor Jo-Anne Gignac
Seconded by: Councillor Gary Kaschak

That the following By-laws No. 14-2026 through 21-2026 (inclusive) be introduced and read a first and second time:

14-2026 - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR21/2026, dated January 12, 2026.

15-2026 - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR15/2026, dated January 12, 2026.

16-2026 - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR17/2026, dated January 12, 2026.

17-2026 - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR14/2026, dated January 12, 2026.

18-2026 - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR13/2026, dated January 12, 2026.

19-2026 - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR16/2026, dated January 12, 2026.

20-2026 – A BY-LAW TO AUTHORIZE THE TEMPORARY BORROWING OF MONEY FOR CURRENT EXPENDITURES FOR 2026, authorized by CR525/2024, dated December 9, 2024.

21-2026 – A BY-LAW TO CONFIRM PROCEEDINGS OF THE COUNCIL OF THE CORPORATION OF THE CITY OF WINDSOR AT ITS SPECIAL MEETING HELD ON THE 26TH DAY OF JANUARY, 2026.

Carried.

Councillor Jim Morrison was absent from the meeting when the vote was taken on this matter.

14. MOVE BACK INTO FORMAL SESSION

Moved by: Councillor Angelo Marignani
Seconded by: Councillor Kieran McKenzie

That the Committee of the Whole does now rise and report to Council respecting the business items considered by the Committee:

- 1) Communication Items (as presented)
- 2) Consent Agenda (as amended)
- 3) Items Deferred Items Referred
- 4) Consideration of the Balance of Business Items (as amended)
- 5) Committee Reports as presented
- 6) By-laws given first and second readings as presented

Carried.

Councillor Jim Morrison was absent from the meeting when the vote was taken on this matter.

15. NOTICES OF MOTION

15.1. Support for OBCM Emergency Declaration on Homelessness, Mental Health, and Addictions

Moved by: Councillor Kieran McKenzie
Seconded by: Councillor Angelo Marignani

Decision Number: B12/2026

WHEREAS the Ontario Big City Mayors (OBCM) officially requested in December 2025 that the Government of Ontario declare a provincial state of emergency to address the "community safety and humanitarian crisis" caused by homelessness, mental health, and addictions; and,

WHEREAS recent 2026 data from the Association of Municipalities of Ontario (AMO) indicates that nearly 85,000 Ontarians are currently experiencing homelessness, a number that has grown by nearly 50% since 2021; and,

WHEREAS municipalities have historically shouldered a disproportionate share of the costs for mental health and housing—spending over \$4 billion in 2024—despite these being primarily provincial responsibilities; and,

WHEREAS current provincial interventions, while welcome, have proven insufficient to meet the scale of the growing crisis;

THEREFORE, BE IT RESOLVED THAT the City of Windsor **FORMALLY ENDORSES** the OBCM's Solve the Crisis campaign and its call for a provincial state of emergency; and,

BE IT FURTHER RESOLVED THAT Windsor City Council **URGES** the Government of Ontario to:

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1. Appoint a Lead Minister: Designate a single responsible Ministry and Minister with the authority and funding to coordinate action across the full spectrum of housing, mental health, and addiction supports.
2. Strike a Multi-Sector Task Force: Create a "Made in Ontario Action Plan" involving municipalities, healthcare providers, first responders, and community partners.
3. Expand HART Hubs: Rapidly scale the Homelessness and Addiction Recovery Treatment (HART) Hub model to more communities.
4. Invest in 24/7 Support: Provide dedicated funding for 24/7 community hubs and crisis centres to relieve the unsustainable pressure on emergency rooms and first responders.
5. Provide Legal and Financial Tools: Empower municipalities with the resources required to transition individuals from encampments to appropriate, long-term supportive housing.

Carried.

Councillor Jim Morrison was absent from the meeting when the vote was taken on this matter.

Clerk's File: GH/11710

15.2. Sandpoint Beach Master Plan

Moved by: Councillor Angelo Marignani

Seconded by: Councillor Fred Francis

Decision Number: B13/2026

That administration **BE DIRECTED** to submit a comprehensive status report that benchmarks the Sandpoint Beach master plan against the Lifesaving Society of Canada's safety standards, identifies the technical requirements to ensure the project is shovel ready for provincial and federal grants, and confirms alignment with the upcoming Parks and Recreation master plan; and further,

That the status report **INCLUDES** formal input from the Port Authority and establishes a pathway for their financial participation concerning the area that constitutes their landholding and outlines a strategy to engage funding partners such as the Rotary Club of Windsor as well as corporate sponsorship for collaborative investment opportunities.

Carried.

Clerk's File: SR/14130

Moved by: Councillor Fred Francis

Seconded by: Councillor Frazier Fathers

Decision Number: B14/2026

That the 30-day budget amendment period prescribed in Ontario Regulation 530/22 Section 7 (3) for the 2026 Recommended Operating and Capital Budgets **BE SHORTENED** and the final day for amendments be January 26, 2026.

Carried.

Clerk's File: AF/15032

16. THIRD AND FINAL READING OF THE BY-LAWS

Moved by: Councillor Mark McKenzie
Seconded by: Councillor Jim Morrison

That the By-laws No. 14-2026 through 21-2026 having been read a first and second time be now read a third time and finally passed and that the Mayor and Clerk **BE AUTHORIZED** to sign and seal the same notwithstanding any contrary provision of the Council.
Carried.

21. ADJOURNMENT

Moved by: Councillor Jo-Anne Gignac
Seconded by: Councillor Gary Kaschak

That this Council meeting stand adjourned until the next regular meeting of Council or at the call of the Mayor.
Carried.

Accordingly, the meeting is adjourned at 3:40 o'clock p.m.

Mayor

City Clerk

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Adopted by Council at its meeting held January 26, 2026 (B1/2026)
SV/bm

SPECIAL MEETING OF COUNCIL – IN CAMERA
January 26, 2026

Meeting called to order at: 9:04 a.m.

Members in Attendance:

Mayor Drew Dilkens
Councillor Renaldo Agostino
Councillor Jo-Anne Gignac
Councillor Fred Francis
Councillor Gary Kaschak
Councillor Angelo Marignani
Councillor Kieran McKenzie (arrives at 9:05 a.m.)
Councillor Mark McKenzie
Councillor Jim Morrison
Councillor Ed Sleiman
Councillor Frazier Fathers

Also in attendance:

Ray Mensour, Chief Administrative Officer
Jelena Payne, Commissioner. Economic Development/Deputy CAO
Andrew Daher, Commissioner, Corporate Services
David Simpson, Commissioner, Infrastructure Services/City Engineer
Janice Guthrie, Commissioner, Finance/City Treasurer
Michael Chantler, Commissioner, Community Services
Dana Paladino, Acting Commissioner, Human and Health Services
Wira Vendrasco, City Solicitor
Christopher Menard, Acting Mayor's Chief of Staff
Steve Vlachodimos, City Clerk
Anna Ciacelli, Deputy Clerk
Police Chief Jason Crowley, Police Chief (Item 2 and 3)
Acting Deputy Chief Kenneth Cribley (Item 3)
Tony Ardovini, Executive Director Financial Planning (Item 4)
Michael Dennis, Manager Capital Planning and Reserves (Item 4)
Jamie Waffle, Fire Chief (Item 4b)
Daemon Hart, Deputy Fire Chief (Item 4b)
John Revell, Chief Building Official (Item 4u)
Craig Robertson, Manager of Licensing and By-law Enforcement (Item 4u)

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Alex Vucinic, Acting Chief Information Officer/Executive Director, I.T.

Verbal Motion is presented by Councillor Ed Sleiman, seconded by Councillor Jo-Anne Gignac,
to move in Camera for discussion of the following item(s):

Item No.	Subject & Section - Pursuant to <i>Municipal Act, 2001</i> , as amended
1	Property matter – potential acquisition of land/plan, Section 239(2)(c)(k)
2	Position/plan – negotiations, Section 239(2)(i)(k)
3	Security of the property – policy, Section 239(2)(a) – verbal update
4	In-camera budget issues – discussion – detailed breakdown of applicable Municipal Act exceptions attached

Motion Carried.

Councillor Kieran McKenzie was absent when the vote was taken.

Declarations of Pecuniary Interest:

Councillor Frazier Fathers declares an interest and abstains from discussion and voting on Item 4(y), Reference #D 184/Detail Page # 270/Budget Issue 2026-0097 - Housing & Children's Services - Position /Plan, as he has a relationship with the impacted party.

Discussion on the items of business.

Councillor Frazier Fathers leaves the meeting at 11:46 o'clock a.m.
Councillor Frazier Fathers returns to the meeting at 11:51 o'clock a.m.

Verbal Motion is presented by Councillor Ed Sleiman, seconded by Councillor Mark McKenzie,
to move back into public session.
Motion Carried.

Moved by Councillor Angelo Marignani, seconded by Councillor Mark McKenzie,
THAT the Clerk BE DIRECTED to transmit the recommendation(s) contained in the report(s) discussed at the In-Camera Council Meeting held Error! directly to Council for consideration at the next Regular Meeting.

1. That the recommendation contained in the in-camera report from the Manager Land Development and Growth, Manager of Real Estate Services, Manager Strategic Operating Budget Development and Control, City Solicitor, Commissioner of Corporate Services, Commissioner of Community Services, Deputy Chief Administrative Officer/Commissioner of Economic Development and Commissioner of Finance/City Treasurer respecting a property matter – potential acquisition of land/plan **BE APPROVED AS AMENDED.**

2. That the recommendation contained in the in-camera report from the Executive Director of Housing and Children's Services, Manager of Intergovernmental Funding Employment Social and Health Services, Executive Director Engineering and Acting Deputy City Engineer, City Solicitor, Commissioner of Infrastructure Services and City Engineer, Commissioner of Human and Health Services and Commissioner of Finance/City Treasurer respecting a position/plan - negotiations **BE APPROVED.**

3. That the confidential verbal report from Mayor Drew Dilkens respecting the security of the property – policy **BE RECEIVED** and further Administration **BE AUTHORIZED TO PROCEED** on the verbal direction of Council.
Councillors Fred Francis, Angelo Marignani, Ed Sleiman and Mark McKenzie opposed.

4. That the confidential verbal discussions respecting the 2026 operating and capital budgets **BE RECEIVED** and that Administration **BE DIRECTED TO PROCEED** in accordance with the verbal directions of Council regarding the 2026 Operating Budget Items (b), (i) and (y). (see attached)

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Councillor Frazier Fathers discloses an interest and abstains from voting on 2026 Operating Budget Item (y) – Housing and Children’s Services Budget.

Motion Carried.

**Moved by Councillor Fred Francis, seconded by Councillor Gary Kaschak,
That the special meeting of council held January 26, 2026 BE ADJOURNED.
(Time: 11:52 a.m.)**

Motion Carried.

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OPERATING BUDGET DETAILED LIST

AGENDA ITEM 4

- | Item No. | Subject & Section - Pursuant to <i>Municipal Act</i> , 2001, as amended |
|----------|---|
| (a) | Reference #A 6/Detail Page # 285/Budget Issue 2026-0066/Corporate Accounts - labour relations, Section 239(2)(d) |
| (b) | Reference #A 9/Detail Page # 94/Budget Issue 2026-0049/ Fire & Rescue - labour relations, Section 239(2)(d) – APPROVED AS AMENDED |
| (c) | Reference #B 34/Detail Page # 96/Budget Issue 2026-0048/ Fire & Rescue - labour relations, Section 239(2)(d) |
| (d) | Reference #B 36/Detail Page # 257/Budget Issue 2026-0266/Housing & Children's Services - labour relations, Section 239(2)(d) |
| (e) | Reference #B 56/Detail Page # 10/Budget Issue 2026-0330/Corporate Security – security of the property of the Corporation/labour relations, Section 239(2)(a)(d) |
| (f) | Reference #C 88/Detail Page # 107/Budget Issue 2026-0069/Parks, Recreation & Facilities - disposition of property, Section 239(2)(c) |

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- (g) **Reference #C 115/Detail Page # 79/Budget Issue 2026-0053 – Legal – labour relations/solicitor-client privilege, Section 239(2)(d)(f)**

- (h) **Reference #D 147/Detail Page # 172/Budget Issue 2026-0151 - Transit Windsor – labour relations/solicitor-client privilege/potential litigation, Section 239(2)(d)(e)(f)**

- (i) **Reference #D 148/Detail Page # 232/Budget Issue 2026-0257 - Public Works – labour relations, Section 239(2)(d) – AS AMENDED – NOT APPROVED**

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Item No.	Subject & Section - Pursuant to <i>Municipal Act</i> , 2001, as amended
(j)	Reference #D 154/Detail Page # 230/Budget Issue 2026-0235 - Public Works – labour relations, Section 239(2)(d)
(k)	Reference #D 156/Detail Page # 6/Budget Issue 2026-0255 - Corporate Security – security of the property/labour relations, Section 239(2)(a)(d)
(l)	Reference #D 157/Detail Page # 9/Budget Issue 2026-0327 - Corporate Security – security of the property/labour relations, Section 239(2)(a)(d)
(m)	Reference #D 160/Detail Page # 87/Budget Issue 2026-0342 – Legal – labour relations, Section 239(2)(d)
(n)	Reference #D 162/Detail Page # 7/Budget Issue 2026-0256 - Corporate Security – security of the property /labour relations, Section 239(2)(a)(d)
(o)	Reference #D 163/Detail Page # 4/Budget Issue 2026-0245 - Corporate Security – labour relations, Section 239(2)(d)
(p)	Reference #D 164/Detail Page # 56/Budget Issue 2026-0306 - Council Services – labour relations, Section 239(2)(d)

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- (q) **Reference #D 165/Detail Page # 58/Budget Issue 2026-0307 - Council Services – labour relations, Section 239(2)(d)**

- (r) **Reference #D 172/Detail Page # 35/Budget Issue 2026-0105 - Communications -labour relations, Section 239(2)(d)**

- (s) **Reference #D 173/Detail Page # 268/Budget Issue 2026-0384 - Housing & Children's Services – labour relations, Section 239(2)(d)**

Item No.	Subject & Section - Pursuant to <i>Municipal Act</i>, 2001, as amended
(t)	Reference #D 175/Detail Page # 215/Budget Issue 2026-0301 - Public Works – contract negotiations, Section 239(2)(k)
(u)	Reference #D 177/Detail Page #139/Budget Issue 2026-0073 - Building Services – labour relations, Section 239(2)(d)
(v)	Reference #D 179/Detail Page #70/Budget Issue 2026-0080 - Information Technology – labour relations, Section 239(2)(d)
(w)	Reference #D 180/Detail Page #19/Budget Issue 2026-0381 - Financial Accounting – labour relations, Section 239(2)(d)
(x)	Reference #D 181/Detail Page # 127/Budget Issue 2026-0377 - Parks, Recreation & Facilities – labour relations, Section 239(2)(d)
(y)	Reference #D 184/Detail Page # 270/Budget Issue 2026-0097 - Housing & Children's Services - Position /Plan, Section 239(2)(k) – APPROVED AS AMENDED

CAPITAL BUDGET DETAILED LIST

- | Item No. | Subject & Section - Pursuant to <i>Municipal Act</i> , 2001, as amended |
|----------|--|
| (a) | Budget Issue # CUL-002-26 – Recreation and Culture – personal matters about an identifiable individual – donation, Section 239(2)(b) |
| (b) | Budget Issue #REC-003-24 – Recreation and Culture – agreement, Section 239(2)(c)(k) |
| (c) | Budget Issue #LGL-001-22 – Legal – expropriation settlements, Section 239(2)(c)(e) |

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Adopted by Council at its meeting held January 26, 2026 (CR28/2026)
SV/bm

**SPECIAL MEETING OF COUNCIL – IN CAMERA
January 12, 2026**

Meeting called to order at: 5:03 p.m.

Members in Attendance:

Mayor Drew Dilkens
Councillor Renaldo Agostino
Councillor Jo-Anne Gignac
Councillor Fred Francis
Councillor Gary Kaschak
Councillor Angelo Marignani
Councillor Kieran McKenzie
Councillor Mark McKenzie
Councillor Jim Morrison
Councillor Ed Sleiman
Councillor Frazier Fathers

Also in attendance:

Ray Mensour, Chief Administrative Officer
Jelena Payne, Commissioner, Economic Development/Deputy CAO
Andrew Daher, Commissioner, Corporate Services
David Simpson, Commissioner, Infrastructure Services/City Engineer
Janice Guthrie, Commissioner, Finance/City Treasurer
Michael Chantler, Commissioner, Community Services
Dana Paladino, Acting Commissioner, Human and Health Services
Wira Vendrasco, City Solicitor
Christopher Menard, Acting Mayor's Chief of Staff
Steve Vlachodimos, City Clerk
Anna Ciacelli, Deputy Clerk

**Verbal Motion is presented by Councillor Renaldo Agostino, seconded by Councillor Ed Sleiman,
to move in Camera for discussion of the following item(s):**

Item No.	Subject & Section - Pursuant to <i>Municipal Act</i>, 2001, as amended
1	Personal matter – about an identifiable individual(s) – commemorative agreement, Section 239(2)(b)
2	Legal matter – expropriation settlement, Section 239(2)e
3	Position/plan – agreement amendment, Section 239(2)(i)(k)
4	Legal matter – expropriation settlement – confirm and ratify e-mail poll, Section 239(2)(e)
5	Property matter – disposition of land, Section 239(2)(c)
6	Position/plan/security of the property, Section 239(2)(a)(k)

Motion Carried.

Declarations of Pecuniary Interest:

None declared.

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Discussion on the items of business.

Verbal Motion is presented by Councillor Jo-Anne Gignac, seconded by Councillor Angelo Marignani,
to move back into public session.

Motion Carried.

Moved by Councillor Mark McKenzie, seconded by Councillor Frazier Fathers,

THAT the Clerk BE DIRECTED to transmit the recommendation(s) contained in the report(s) discussed at the In-Camera Council Meeting held January 12, 2026 directly to Council for consideration at the next Regular Meeting.

1. That the recommendation contained in the in-camera report from the Project Lead Parks Development, Manager Development Revenue and Financial Administration, Manager Parks Development, City Solicitor, Acting Executive Director Parks Recreation and Facilities, Commissioner of Community Services and Commissioner of Finance/City Treasurer respecting a personal matter – about an identifiable individual(s) – commemorative agreement **BE APPROVED.**
2. That the recommendation contained in the in-camera report from Senior Legal Counsel, Commissioner of Corporate Services, City Solicitor, Commissioner of Infrastructure/City Engineer, Manager Strategic Operating Budget Development and Control and Commissioner of Finance/City Treasurer respecting a legal matter – expropriation settlement **BE APPROVED.**
3. That the recommendation contained in the in-camera report from the Executive Director Financial Planning and Deputy Treasurer, Commissioner of Infrastructure Services/City Engineer, City Solicitor, Commissioner of Corporate Services and Commissioner of Finance/City Treasurer respecting a position/plan – agreement amendment **BE APPROVED.**
4. That the recommendation contained in the in-camera report from the City Clerk and City Solicitor respecting a legal matter – expropriation settlement – confirm and ratify e-mail poll **BE APPROVED**
5. That the recommendation contained in the in-camera report from the Manager Land Development and Growth, Acting Executive Director of Parks Recreation and Facilities, Executive Director Financial Planning and Deputy Treasurer, Deputy Chief Administrative Officer/Commissioner of Economic Development, Commissioner of Community Services, Commissioner of Human and Health Services and Commissioner of Finance/City Treasurer respecting a property matter – disposition of land **BE APPROVED.**

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6. That the recommendation contained in the in-camera report from the Program Manager Corporate Projects, Acting Chief Information Officer/Executive Director of Information Technology, Acting Manager of Purchasing, City Solicitor, Commissioner of Corporate Services, Manager Strategic Operating Budget Development and Control and Commissioner of Finance/City Treasurer respecting a position/plan/security of the property matter **BE APPROVED AS AMENDED.**

Motion Carried.

**Moved by Councillor Jim Morrison, seconded by Councillor Gary Kaschak,
That the special meeting of council held January 12, 2026 BE ADJOURNED.
(Time: 5:30 p.m.)
Motion Carried.**

REPORT OF THE STRIKING COMMITTEE
of its meeting held

January 12, 2026

Members in Attendance:

Mayor Drew Dilkens
Councillor Renaldo Agostino
Councillor Jo-Anne Gignac
Councillor Fred Francis
Councillor Gary Kaschak
Councillor Angelo Marignani
Councillor Kieran McKenzie
Councillor Mark McKenzie
Councillor Jim Morrison
Councillor Ed Sleiman
Councillor Frazier Fathers

Also in attendance:

Ray Mensour, Chief Administrative Officer
Jelena Payne, Commissioner Economic Development/Deputy CAO
Andrew Daher, Commissioner, Corporate Services
David Simpson, Commissioner, Infrastructure Services/City Engineer
Janice Guthrie, Commissioner, Finance/City Treasurer
Michael Chantler, Commissioner Community Services
Dana Paladino, Acting Commissioner Human and Health Services
Wira Vendrasco, City Solicitor
Steve Vlachodimos, City Clerk
Anna Ciacelli, Deputy Clerk
Christopher Menard, Acting Mayor's Chief of Staff

Declarations of Pecuniary Interest:

None declared.

Your Committee submits the following recommendations:

(1) That the resignation of Daniel Grenier on the ***Development and Heritage Standing Committee (Planning Act matters)*** **BE ACCEPTED** and further the vacancy on the Committee not be filled for the remainder of the term expiring November 14, 2026.

(2) That Councillor Frazier Fathers **BE APPOINTED** as the City's member to the ***Town of Tecumseh Court of Revision*** to consider the Desjardins Drain with Councillor Angelo Marignani as an alternate in the event Councillor Frazier Fathers is unable to attend and further that the appointments remain in effect for all multi-municipality Courts of Revision for 2026.

MAYOR

CITY CLERK

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Adopted by Council at its meeting held January 26, 2026 (CR30/2026)
AC/bm

**SPECIAL MEETING OF THE COMMUNITY SERVICES
STANDING COMMITTEE– IN CAMERA
Wednesday, January 7, 2026**

Meeting called to order at: 9:05 a.m.

Members in Attendance:

Councillor Ed Sleiman, Chair
Councillor Renaldo Agostino
Councillor Frazier Fathers
Councillor Jo-Anne Gignac
Councillor Mark McKenzie

Also in attendance:

Michael Chantler, Commissioner of Community Services
Dana Paladino, Commissioner of Human and Health Services
Jamie Scott, Acting Executive Director Parks Recreation Facilities
Samantha Magalas, Manager Parks Recreation Facilities Programming
Michelle Staaegaard, Manager Culture and Events
Anna Ciacelli, Deputy Clerk

Verbal Motion is presented by Councillor Renaldo Agostino, seconded by Councillor Jo-Anne Gignac,

That Rule 3.3(c) of the *Procedure By-law, 98-2011*, BE WAIVED to allow for the Chair to call a special meeting without 24 hours notice.

Motion Carried.

Verbal Motion is presented by Councillor Jo-Anne Gignac, seconded by Councillor Mark McKenzie,

to move in Camera for discussion of the following item(s):

Item No.	Subject & Section - Pursuant to <i>Municipal Act, 2001</i>, as amended
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