

ACON 2025

May 23, 2025

**TO THE MAYOR AND MEMBERS OF COUNCIL:**

A special meeting of Council will be held on **Monday, May 26, 2025, at 10:00 a.m., in Room 139, 350 City Hall Square.** Council will at the special meeting adopt a resolution to authorize Council to meet in closed session, and the resolution shall contain the general nature of the matters to be considered in the closed session. The resolution must be adopted by a majority of Council present during the open special meeting before the meeting may be closed. An agenda for this meeting is enclosed under separate cover.

The **regular meeting** of Council will be held on **Monday, May 26, 2025 at 10:30 o'clock a.m., in the Council Chambers, 350 City Hall Square.**

BY ORDER OF THE MAYOR.

Yours very truly,



Steve Vlachodimos

City Clerk

/bm

c.c. Chief Administrative Officer

## Consolidated City Council Meeting Agenda

**Date:** Monday, May 26, 2025

**Time:** 10:30 o'clock a.m.

**Location:** Council Chambers, 1<sup>st</sup> Floor, Windsor City Hall

All members will have the option of participating in person in Council Chambers or electronically and will be counted towards quorum in accordance with Procedure Bylaw 98-2011 as amended, which allows for electronic meetings. The minutes will reflect this accordingly. Any delegations have the option to participate in person or electronically.

### **MEMBERS:**

Mayor Drew Dilkens

Ward 1 – Councillor Fred Francis

Ward 2 - Councillor Fabio Costante

Ward 3 - Councillor Renaldo Agostino

Ward 4 - Councillor Mark McKenzie

Ward 5 - Councillor Ed Sleiman

Ward 6 - Councillor Jo-Anne Gignac

Ward 7 - Councillor Angelo Marignani

Ward 8 - Councillor Gary Kaschak

Ward 9 - Councillor Kieran McKenzie

Ward 10 - Councillor Jim Morrison

## ORDER OF BUSINESS

Item #	Item Description
1.	<b>ORDER OF BUSINESS</b>

2.	<b>CALL TO ORDER - Playing of the National Anthem</b>
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READING OF LAND ACKNOWLEDGEMENT

We [I] would like to begin by acknowledging that the land on which we gather is the traditional territory of the Three Fires Confederacy of First Nations, which includes the Ojibwa, the Odawa, and the Potawatomi. The City of Windsor honours all First Nations, Inuit and Métis peoples and their valuable past and present contributions to this land.

3.	<b>DISCLOSURE OF PECUNIARY INTEREST AND THE GENERAL NATURE THEREOF</b>
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4.	<b>ADOPTION OF THE MINUTES (<i>attached</i>)</b>
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4.1	Adoption of the Windsor City Council minutes of its meeting held May 12, 2025 ( <b>SCM 171/2025</b> )
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5.	<b>NOTICE OF PROCLAMATIONS</b>
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6.	<b>COMMITTEE OF THE WHOLE</b>
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7.	<b>COMMUNICATIONS INFORMATION PACKAGE</b> (This includes both Correspondence and Communication Reports) ( <i>previously distributed</i> )
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7.1.	Correspondence 7.1.1. through 7.1.3. ( <b>CMC 8/2025</b> )
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7.2.	The Role of an Audit Committee - A Municipal Framework - City Wide ( <b>C 54/2025</b> )
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**8. CONSENT AGENDA (*previously distributed*)**

**CONSENT COMMITTEE REPORTS**

- 8.1. Minutes of the Transit Windsor Working Group of its meeting held March 26, 2025  
**(SCM 131/2025) (SCM 99/2025)**
- 8.2. Passing of New By-Law to Regulate Nuisance Indoor and Outdoor Illumination in the City of Windsor - City Wide (CQ 17-2024) **(SCM 132/2025) (S 46/2025)**
- 8.3. South National St (Pilette Rd to Jefferson Blvd) Traffic Calming/Multiuse Path Upgrades, Cyclist Crossing and Railway Pedestrian Crossover - Ward 8  
**(SCM 133/2025) (S 48/2025)**
- 8.4. Response to CQ 41-2024 - Lower Risk Encroachments - City Wide **(SCM 134/2025) (S 49/2025)**  
**Clerk's Note:** Administration is providing the *previously distributed* additional information memo  
**(AI 12/2025)**
- 8.5. Response to CQ 52-2024: Right-of-Way Digital Signage - City Wide **(SCM 135/2025) (S 50/2025)**
- 8.6. Sewer Master Plan Implementation and Disaster Mitigation Adaptation Fund Program (DMAF 1 & DMAF 4) Update - City Wide **(SCM136/2025) (S 51/2025)**
- 8.7. Open Air Burning **(SCM 137/2025) (C 58/2025)**
- 8.10. Walkerville Heritage Conservation District Study – Results and Findings (Ward 4)  
**(SCM 141/2025) (S 6/2025)**  
**Clerk's Note:** Appendix A available at [www.citywindsor.ca](http://www.citywindsor.ca) due to size.  
  
**Clerk's Note:** Tammy Dewhirst, Branch President, Windsor/Essex Branch of the Architectural Conservancy of Ontario is submitting the *attached* email dated May 22, 2025, as a written submission.
- 8.11. Windsor Municipal Heritage Register – Updates about Bill 23 Strategies (City-wide)  
**(SCM 143/2025) (S 7/2025)**
- 8.12. Community Heritage Fund Request – 794 Devonshire Road, Porter Coate House (Ward 4) **(SCM 142/2025) (S 57/2025)**
- 8.13. 357-359 Indian Road (Sandwich HCD) – Request for Heritage Permit for Alteration (Ward 2) **(SCM 144/2025) (S 56/2025)**
- 8.14. University Avenue West and Wyandotte Street West Community Improvement Plan Grant Applications made by the University of Windsor for 401 Sunset Avenue (Ward 2)  
**(SCM 145/2025) (S 37/2025)**  
**Clerk's Note:** Administration is providing the *previously distributed* additional information memo **(AI 8/2025)**

- 8.15. Amendment to CR399/2024 & CR69/2025 for Closure of west half of north/south alley located between Montrose Street and Tecumseh Boulevard West, Ward 3, SAA-4133 **(SCM 147/2025) (S 43/2025)**
- 8.16. Economic Revitalization CIP (Community Improvement Plan) application submitted by Minth Canada Holding Inc 5000 Cabana Rd E (formerly known as County Rd 42) - Ward 9 **(SCM 148/2025) (S 53/2025)**
- 8.17. Sandwich CIP, 357-359 Indian Road; Owner: Bruno and Maurizio Mantovan; Ward 2 **(SCM 149/2025) (S 54/2025)**
- 8.18. Main Street CIP Application for 1801 Wyandotte Street E., Owner: 2798315 Ontario Inc. (C/O: Tony Rosati), Ward 4 **(SCM 150/2025) (S 55/2025)**
- 8.19. Part Closure of Walker Road R.O.W. at Tecumseh Road East, and Amendment to Public Highway Dedication By-Law 4205, Ward 4 **(SCM 151/2025) (S 58/2025)**
- 8.20. Part Closure of open north/south alley located north of Seminole Street, Ward 5, SAA-7091 **(SCM 146/2025) (S 59/2025)**
- 8.21. Part Closure of east/west alleys located between Thompson Boulevard and Prado Place, Ward 6, SAA-7244 **(SCM 152/2025) (S 60/2025)**
- 8.22. Annual Progress Report of the Windsor Essex Regional Community Safety & Well-Being Plan and Next Steps - City Wide **(SCM 153/2025) (S 61/2025)**
- 8.23. Minutes of the Age Friendly Windsor Working Group of its meeting held January 31, 2025 **(SCM 154/2025) (SCM 70/2025)**
- 8.24. Minutes of the Windsor Accessibility Advisory Committee of its meeting held March 13, 2025 **(SCM 155/2025) (SCM 85/2025)**
- 8.25. Minutes of the Committee of Management for Huron Lodge of its meeting held March 4, 2025 **(SCM156/2025) (SCM 100/2025)**
- 8.26. Minutes of the Windsor Essex Regional Community Safety and Well-Being Plan's Regional Systems Leadership Table of its meeting held December 11, 2024. **(SCM 157/2025) (SCM 121/2025)**
- 8.27. Emergency Shelter Winter Planning Update and One Time Funding for Encampment Responses **(SCM 158/2025) (S 62/2025)**
- 8.28. Response to CR 433/2023 re: Homelessness Outreach Updates - City Wide **(SCM 159/2025) (S 63/2025)**  
**Clerk's Note:** Administration is providing the corrected version of Appendix B *previously distributed*.
- 8.29. Response to Directive on Dog Park Policy - City Wide **(SCM 160/2025) (S 45/2025)**

- 8.30. Response to CQ 43- 2024 Barron Bowl Fundraising Update - Ward 2 (**SCM 161/2025**) (**S 25/2025**)

**9. REQUEST FOR DEFERRALS, REFERRALS AND/OR WITHDRAWALS**

- 11.7. RFP Update - Jackson Park Feasibility Study - Ward 3 (**C 22/2025**)  
**Clerk's Note:** Administration is providing the *previously distributed* additional information memo (**AI 11/2025**)

**Clerk's Note:** A request for deferral was received from Councillor Kieran McKenzie requesting to defer consideration of this report until such time as Council has sufficient clarity on the future of the Windsor Stadium property and has had a chance to engage the public on the matter.

**10. PRESENTATIONS (15 minutes) (*previously distributed*)**

- 10.1. Auditor General Work Plan Status (**SCM 167/2025**)  
**Clerk's Note:** Appendix A is available at [www.citywindsor.ca](http://www.citywindsor.ca) due to size.  
a) Christopher O'Connor, The Corporation of the City of Windsor's Auditor General (in person)

**DELEGATIONS (5 minutes)**

- 11.4. Jarvis Avenue Local Improvement (City Initiated) - Petition Results and Upcoming Construction - Ward 7  
(**C 73/2024**) (*previously distributed*)  
a) Diane Russett, Area Resident (in person)
- 8.9. Proposed Official Plan Residential Corridor Land Use Designation - City Wide  
(**SCM 140/2025**) (**S 15/2025**)  
**Clerk's Note:** Administration is providing the *previously distributed* additional information memo (**AI 10/2025**)  
a) Terrence Kennedy, Area Resident (in person)

8.8. OPA & Rezoning – 593067 Ontario Ltd - 960 Hanna Street East -OPA 193 OPA/7277 Z-004/25 ZNG/7276 – Ward 4 **(SCM 139/2025) (S 44/2025)**

- a) Tracey Pillon-Abbs, RPP Principal Planner, Pillon Abbs Inc., available for questions (via Zoom)
- b) Yousif Yako, Area Resident (in person)
- c) Linda Salim, Area Resident (in person)
- d) Joseph Mannina, Area Resident (in person)

**Clerk's Note:** Yousif Yako, area resident, is providing the **attached** email dated May 22, 2025, as a written submission.

11.1. Municipal Flag Policy Update - City Wide **(C 78/2025)**

**DELEGATIONS:**

- a) Mel Lucier, Area Resident (in person)
- b) Megan Ball, Chapter Lead, Windsor-Essex, PFLAG Canada (in person)
- c) Derrick Bisio, Director of Education and Operation, Trans Wellness Ontario (in person)
- d) Adam Bergamin aka Disco Jesus Windsor, Leading Drag Entertainer (in person)
- e) Rosanna DeMarco, Area Resident (in person)
- f) Nancy Campana, Co-Founder, Run for Rocky Legacy Project (in person)
- g) Patricia Derouin, Founder, Guardians In Action (in person)
- h) Evelina Baczewska, Area Resident (via Zoom)
- i) Dan MacDonald, Area Resident (in person)

**Clerk's Note:** The following written submissions are **attached**:

- a) Bronwen Wood, Area Resident
- b) Christopher Pressey, Owner and Creative Director, Christopher Pressey Design
- c) Bee Zelda, Area Resident
- d) Patricia Derouin, Founder, Guardians In Action
- e) Ashley Bruner, Area Resident
- f) Holly Brush, Area Resident
- g) Nancy Campana, Co-Founder, Run for Rocky Legacy Project

11.7. RFP Update - Jackson Park Feasibility Study - Ward 3 **(C 22/2025)**

**Clerk's Note:** Administration is providing the **previously distributed** additional information memo **(AI 11/2025)**

**Clerk's Note:** A request for deferral was received from Councillor Kieran McKenzie requesting to defer consideration of this report until such time as Council has sufficient clarity on the future of the Windsor Stadium property and has had a chance to engage the public on the matter.

**DELEGATIONS:**

a) Harold Goldin, Area Resident (in person)

**Clerk's Note:** The following written submissions are **attached**:

- a) Michael Hereford, Secretary/Treasurer Local 566 AFM, Windsor Federation of Musicians
- b) Rob Balint, President, Windsor Federation of Musicians
- c) Harold Goldin, Area Resident

**11. REGULAR BUSINESS ITEMS (Non-Consent Items)**

- 11.2. Award of Proposal 91-24 - Appointment of Drainage Engineer - 6th Concession Drain - Ward 9 **(C 70/2025) (previously distributed)**
- 11.3. Award of RFT 44-25 - Lou Romano Water Reclamation Plant (LRWRP) Conveyor Room Repairs **(C 72/2025) (previously distributed)**
- 11.5. Repeal of By-Law 9-2019 and 140-2020, Passing of New By-Law to Establish Standards for the Maintenance and Occupancy of All Property in the City of Windsor – City Wide **(SCM 332/2024) (S 133/2024) (previously distributed)**  
**Clerk's Note:** Administration is providing the **previously distributed** additional information memo **(AI 13/2025)**
- 11.6. Declaration of Surplus and Sale-formerly known as Whittaker Avenue – Ward 2 **(C 60/2025) (previously distributed)**
- 11.8. Response to Instructional Memo TWB 13/2025 Transit Windsor Governance Structure, Roles and Responsibilities - City Wide **(SCM 138/2025) (S 52/2025) (previously distributed)**
- 11.9. Response to CQ 9-2025 - Housing Hub Feasibility Study - Review of 2km Radius, Location of Emergency Shelters and Comparable Municipalities – City Wide **(C 82/2025) (attached)**

**12. CONSIDERATION OF COMMITTEE REPORTS (attached)**

- 12.1. (i) Report of the Special In-Camera meeting or other Committee as may be held prior to Council (if scheduled)
- 12.2. Report of the In-Camera Striking Committee of its Meeting Held May 12, 2025 **(SCM 172/2025)**
- 12.3. Report of the Striking Committee of its Meeting Held May 12, 2025 **(SCM 173/2025)**



- 12.4 Report of the Special Meeting of Council – In Camera of its Meeting Held May 15, 2025  
**(SCM 174/2025)**
- 13. BY-LAWS (First and Second Reading) (*previously distributed*)**
- 13.1. **By-law 89-2025** - A BY-LAW TO AMEND BY-LAW NUMBER 149-2024, BEING A BY-LAW TO ESTABLISH THE POSITION OF THE CHIEF ADMINISTRATIVE OFFICER FOR THE CORPORATION OF THE CITY OF WINDSOR, authorized by CR198/2025, dated May 12, 2025.
- 13.2. **By-law 90-2025** - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 9148 BEING A BY-LAW TO REGULATE TRAFFIC WITHIN THE LIMITS OF THE CITY OF WINDSOR, authorized by CAO 67-2025, dated April 10, 2025, and CAO 90-2025, dated April 30, 2025.
- 13.3. **By-law 91-2025** - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR423/2023, dated October 16, 2023.
- 13.4. **By-law 92-2025** - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR170/2025, dated April 28, 2025.
- 13.5. **By-law 93-2025** - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by Section 95, Zoning Bylaw 8600, amended by by-law 52-2024, dated April 22, 2024.
- 13.6. **By-law 94-2025** - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 85-18 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR169/2025, dated April 28, 2025.
- 13.7. **By-law 95-2025** - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR169, dated April 28, 2025.
- 13.8. **By-law 96-2025** - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR166/2025, dated April 28, 2025.
- 13.9. **By-law 97-2025** - A BY-LAW TO ADOPT AMENDMENT NO. 189 TO THE OFFICIAL PLAN OF THE CITY OF WINDSOR, authorized by CR168/2025, dated April 28, 2025.
- 13.10. **By-law 98-2025** - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR168/2025, dated April 28, 2025.

- 13.11. **By-law 99-2025** - A BY-LAW TO ASSUME FOR SUBSEQUENT CLOSURE THAT PORTION OF THE E. C. ROW AVENUE EAST RIGHT-OF-WAY, WEST OF ESSEX COUNTY ROAD NO. 22 AND BANWELL ROAD, DESIGNATED AS PARTS 12, 13, 15 & 26 ON PLAN 12R-29361, AND PART 1 ON PLAN 12R-30111, CITY OF WINDSOR, authorized by CR141/2023, dated March 20, 2023, as amended by CR173/2025, dated April 28, 2025.
- 13.12. **By-law 100-2025** - A BY-LAW TO CLOSE, STOP UP AND RETAIN THAT PORTION OF THE E. C. ROW AVENUE EAST RIGHT-OF-WAY WEST OF ESSEX COUNTY ROAD NO. 22 AND BANWELL ROAD, DESIGNATED AS PARTS 12, 13, 15 & 26 ON PLAN 12R-29361, AND PART 1 ON PLAN 12R-30111, CITY OF WINDSOR, authorized by CR141/2023, dated March 20,2023, as amended by CR173/2025, dated April 28, 2025.
- 13.13. **By-law 101-2025** - A BY-LAW TO AMEND BY-LAW NUMBER 70-2025, BEING A BY-LAW TO CLOSE, STOP UP AND CONVEY THE ALLEY SYSTEM NORTH OF FRANKLIN STREET, EAST OF TOURANGEAU ROAD, AND WEST OF ROSSINI BOULEVARD, CITY OF WINDSOR, authorized by CR49/2023, dated January 30, 2023.
- 13.14. **By-law 102-2025** - A BY-LAW TO AUTHORIZE THE CONSTRUCTION OF A STORM SEWER, SIDEWALK AND PRIVATE DRAIN CONNECTIONS ON JARVIS AVENUE, FROM CASTLE HILL ROAD TO LITTLE RIVER BOULEVARD, IN THE CITY OF WINDSOR, AS A LOCAL IMPROVEMENT, see item 11.4.
- 13.15. **By-law 103-2025** - A BY-LAW TO CONFIRM PROCEEDINGS OF THE COUNCIL OF THE CORPORATION OF THE CITY OF WINDSOR AT ITS MEETING HELD ON THE 26TH DAY OF MAY, 2025
14. **MOVE BACK INTO FORMAL SESSION**
15. **NOTICES OF MOTION**
16. **THIRD AND FINAL READING OF THE BY-LAWS**  
By-law 89-2025 through 103-2025 inclusive
17. **PETITIONS**

**18. QUESTION PERIOD**

**19. STATEMENTS BY MEMBERS**

**20. UPCOMING MEETINGS**

Transit Windsor Working Group  
Tuesday, May 27, 2025  
2:30 p.m., Room 522b, 350 City Hall Square West

Environment, Transportation, and Public Safety Standing Committee  
Wednesday, May 28, 2025  
4:30 p.m., Council Chambers

Environment, Transportation, and Public Safety Standing Committee  
Sitting as the Transit Windsor Board of Directors  
Wednesday, May 28, 2025  
Immediately following the Environment, Transportation & Public Safety Standing Committee meeting, Room 139, 350 City Hall Square West

Development & Heritage Standing Committee  
Monday, June 2, 2025  
4:30 p.m., Council Chambers

Community Services Standing Committee - **CANCELLED**  
Wednesday, June 4, 2025  
9:00 a.m., Council Chambers

City Council Meeting  
Monday, June 9, 2025  
10:00 a.m., Council Chambers

**21. ADJOURNMENT**



**Committee Matters: SCM 171/2025**

**Subject: Adoption of the Windsor City Council minutes of its meeting held May 12, 2025**

## City Council Meeting

Date: Monday, May 12, 2025

Time: 10:00 o'clock a.m.

### **Members Present:**

Mayor Drew Dilkens

### **Councillors**

Ward 1 – Councillor Fred Francis

Ward 2 – Councillor Fabio Costante

Ward 3 – Councillor Renaldo Agostino

Ward 4 – Councillor Mark McKenzie

Ward 5 – Councillor Ed Sleiman

Ward 6 – Councillor Jo-Anne Gignac

Ward 7 – Councillor Angelo Marignani

Ward 8 – Councillor Gary Kaschak

Ward 9 – Councillor Kieran McKenzie

Ward 10 – Councillor Jim Morrison

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**1. ORDER OF BUSINESS**

**2. CALL TO ORDER**

Following the playing of the Canadian National Anthem and reading of the Land Acknowledgement, the Mayor calls the meeting to order at 10.32 o'clock a.m.

**3. DISCLOSURE OF PECUNIARY INTEREST AND THE GENERAL NATURE THEREOF**

None disclosed.

**4. ADOPTION OF THE MINUTES**

**4.1. Adoption of the Windsor City Council minutes of its meeting held April 28, 2025.**

Moved by: Councillor Kieran McKenzie  
Seconded by: Councillor Mark McKenzie

That the minutes of the Meeting of Council held April 28, 2025 **BE ADOPTED** as presented.  
Carried.

Report Number: SCM 128/2024

**6. COMMITTEE OF THE WHOLE**

Moved by: Councillor Jim Morison  
Seconded by: Councillor Ed Sleiman

That Council do now rise and move into Committee of the Whole with the Mayor presiding for the purpose of dealing with:

- (a) communication items;
  - (b) consent agenda;
  - (c) hearing requests for deferrals, referrals and/or withdrawals of any items of business;
  - (d) hearing presentations and delegations;
  - (e) consideration of business items;
  - (f) consideration of Committee reports;
  - (g) Report of Special In-Camera Meeting or other Committee as may be held prior to Council (if scheduled); and
  - (h) consideration of by-laws 83-2024 through 88-2024
- Carried.

## 7. COMMUNICATIONS INFORMATION PACKAGE

### 7.1. Correspondence for May 12, 2025

Moved by: Councillor Renaldo Agostino  
Seconded by: Councillor Fabio Costante

Decision Number: CR195/2025

That the following Communication Items 7.1.1 through 7.1.3 as set forth in the Council Agenda **BE REFERRED** as noted:

No.	Sender	Subject
7.1.1	Municipal Property Assessment Corporation (MPAC)	2024 Annual Report, MPAC's Financial Statements for the year ended December 31, 2024 and 2024 Performance Report Commissioner, Corporate Services Commissioner, Finance & City Treasurer Commissioner, Economic Development City Planner  GM2025 Note & File
7.1.2	Association of Municipalities of Ontario (AMO)	AMO 2025 Pre-Budget Update, Spring 2025 Commissioner, Infrastructure Services & City Engineer Commissioner, Economic Development Commissioner, Finance & City Treasurer  GM2025 Note & File
7.1.3	Essex Region Conservation Authority (ERCA)	2024 Annual Progress Reports on the implementation of the Essex Region Source Protection Plan Commissioner, Infrastructure Services & City Engineer Commissioner, Economic Development Manager, Environmental Quality  EI/10108 Note & File

Carried.

Report Number: CMC 7/2024

## 7.2. 2024 Provincial Offences (POA) Annual Report - City Wide

Moved by: Councillor Renaldo Agostino  
Seconded by: Councillor Fabio Costante

Decision Number: CR196/2025

- I. That the report of the Manager of Provincial Offences dated April 24, 2025, entitled “2024 Provincial Offences (POA) Annual Report - City Wide” submitted for information **BE NOTED AND FILED.**

Carried.

Report Number: C 6/2024  
Clerk's File: GP2025

## 8. CONSENT AGENDA

### 8.1. MTO Border Advisory System Agreement for Installation and Maintenance within City Right of Way - City Wide

Moved by: Councillor Fred Francis  
Seconded by: Councillor Jo-Anne Gignac

Decision Number: CR197/2025

That Council **APPROVE** entering into the Border Advisory System (BAS) Agreement with the Ministry of Transportation of Ontario (MTO), which authorizes City of Windsor Staff to install and maintain Bluetooth (BT) Travel Time readers in the City Right of Way at no cost to the City; and,

That Council **AUTHORIZE** the CAO and City Clerk to execute the BAS Agreement, including any subsequent amending agreements, provided all documentation is satisfactory in form to the City Solicitor, in financial content to the City Treasurer and in technical content to the Commissioner of Infrastructure Services; and,

That Council **AUTHORIZE** the Commissioner of Infrastructure Services or designate, to approve and/or reject future applications for additional BT Travel Time Reader installation, provided it is in the best interests of the City of Windsor.

Carried.

Report Number: C 64/2025  
Clerk's File: ST/14959



### 8.3. 2025 Business Improvement Area Budget & Levy Approval - Ward 2, 3, 4, 5 & 6

Moved by: Councillor Fred Francis  
Seconded by: Councillor Jo-Anne Gignac

Decision Number: CR199/2025

That City Council **APPROVE** the 2025 Budget submissions from each of the nine (9) Business Improvement Area Boards being Downtown Windsor, Ford City, Via Italia (Erie Street), Olde Riverside Town Centre, Olde Sandwich Towne, Walkerville District, Ottawa Street, Pillette Village and Wyandotte Town Centre as presented in Appendices A through I and as summarized the table below Column A; and,

That City Council **APPROVE** the 2025 Levy requests for each of the nine (9) Business Improvement Areas being Downtown Windsor, Ford City, Via Italia (Erie Street), Olde Riverside Town Centre, Olde Sandwich Towne, Walkerville District, Ottawa Street, Pillette Village and Wyandotte Town Centre as summarized in the table below Column B; and,

That City Council **APPROVE** the 2025 Business Improvement Area Rates for each of the nine (9) Business Improvement Areas being Downtown Windsor, Ford City, Via Italia (Erie Street), Olde Riverside Town Centre, Olde Sandwich Towne, Walkerville District, Ottawa Street, Pillette Village and Wyandotte Town Centre as summarized in the table below Column C; and,

Business Improvement Area	2025 Recommended Budget Column A	2025 Recommended Levy Column B	2025 Rate Column C
Downtown Windsor Business Improvement Area	\$921,100	\$764,550	0.00349916
Via Italia – Erie Street BIA	\$125,000	\$125,000	0.00573361
Olde Riverside Town Centre BIA	\$87,592	\$75,000	0.00748084
Olde Sandwich Towne BIA	\$613,958	\$67,100	0.00818123
Walkerville District BIA	\$85,000	\$75,000	0.0030847
Ottawa Street BIA	\$76,765	\$71,965	0.00325207
Pillette Village BIA	\$40,125	\$40,125	0.00359814
Wyandotte Town Centre BIA	\$94,000	\$94,000	0.00412554
Ford City BIA	\$70,400	\$47,400	\$600 flat fee

That the City Solicitor **BE AUTHORIZED** to prepare the necessary by-law.  
Carried.

Report Number: C 61/2025  
Clerk's File: AF/14854 & MI2025

#### 8.4. Properties Under Municipal Vesting Consideration - Wards 4, 6, 8, 9

Moved by: Councillor Fred Francis  
Seconded by: Councillor Jo-Anne Gignac

Decision Number: CR200/2025  
As relates to the properties located at:

PROPERTY ADDRESS	PROPERTY ROLL NUMBER	WARD
0 Parent Ave	3739-030-180-02500-0000	4
0 Westminster Blvd	3739-060-020-02501-0000	6
0 Aristotle Cres	3739-070-110-01877-0000	9
0 Buckingham Dr.	3739-070-470-06425-0000	8

That City Council **AUTHORIZE** the properties be vested in the name of the Municipality; and,

That City Council **AUTHORIZE** the City Treasurer/designate to remove from the tax roll property taxes estimated in the amount of \$25,006 (inclusive of education tax) plus any additional levies or penalties that may be added from the date of this report until the date of actual removal and the amount be funded as follows:

- \$24,666 to be charged against the provision for property tax write-off (Dept ID 0224140) and,
- \$340 to be recovered by way of a charge back to the Province of Ontario; and,

That City Council **DIRECT** that all future costs associated with the ongoing ownership of the vested properties held for sale, until such time as the properties can be sold, be charged to available operating budgets or the Capital Expenditure Reserve (Fund 160) as appropriate.  
Carried.

Report Number: C 66/2025  
Clerk's File: AF2025

#### 8.5. 2025 Tax Policy Decisions and Establishment of the 2025 Final Property Tax Rates - City Wide

Moved by: Councillor Fred Francis  
Seconded by: Councillor Jo-Anne Gignac

Decision Number: CR201/2025

That City Council **RECEIVE** the information contained in the 2025 Tax Policy Report; and,

That City Council **APPROVE** the following Tax Policy Principles used to calculate the 2025 Final Property Tax Rates:

1. That the use of Optional Tax Classes of office building, shopping center, parking lot/vacant commercial land, and large industrial **CONTINUE** to be used in the establishment of annual property tax rates.
2. That tax reductions for the first sub-class of farmland awaiting development (FAD 1) continue to **BE REDUCED ANNUALLY** by the allowed 10% in taxation year 2025; and,

That City Council **APPROVE** the 2025 Tax Ratios and Municipal Tax Rates as presented:

<b>Tax Class</b>	<b>2025 Ratio</b>	<b>2025 Municipal Tax Rate</b>	<b>2025 Education Tax Rate</b>
Residential	1.000000	0.01942293	0.00153000
Farmland	0.250000	0.00485573	0.00038250
New Multi-Residential	1.000000	0.01942293	0.00153000
Multi-Residential	2.000000	0.03884586	0.00153000
Commercial	2.013994	0.03911766	0.00880000
Office Building	2.013994	0.03911766	0.00880000
Shopping Centre	2.013994	0.03911766	0.00880000
Parking Lot	1.016719	0.01974766	0.00822145
Industrial	2.315779	0.04497921	0.00880000
Large Industrial	2.932755	0.05696270	0.00880000
Pipeline	1.928249	0.03745225	0.00880000

and;

That City Council **APPROVE** the 2025 Final Property Tax collection dates as presented:

<b>In Person</b>	<b>Pre-Authorized Payment Plans</b>		
<b>Due Date/Instalment</b>	<b>Due Date/Instalment</b>	<b>Mid-Month</b>	<b>End of Month</b>
		July 15, 2025	July 31, 2025
July 16, 2025	July 16, 2025	August 15, 2025	August 29, 2025
September 17, 2025	September 17, 2025	September 15, 2025	September 29, 2025
November 19, 2025	November 19, 2025	October 15, 2025	October 31, 2025
		November 17, 2025	November 28, 2025

and,

That City Council **MAINTAIN** the prescribed maximum rate for late payment charges as follows:

- 1 ¼% of the amount of tax due and unpaid as a penalty for non-payment on the first day of default; and,

- 1 ¼% of the amount of tax due and unpaid as interest for non-payment on the first day of each month; and,

That City Council **APPROVE** the continuation of the financial assistance programs as reported by Administration; and,

That the City Solicitor **BE AUTHORIZED** to prepare the necessary by-laws.  
Carried.

Report Number: C 68/2025  
Clerk's File: AF/14854 & AF2025

### **8.7. Municipal Diversity in Recruitment Policy for the Windsor Police Service Board - City Wide**

Moved by: Councillor Fred Francis  
Seconded by: Councillor Jo-Anne Gignac

Decision Number: CR202/2025

That Council **APPROVE** the Diversity in Recruitment Policy for the Windsor Police Service Board attached as Appendix A.  
Carried.

Report Number: C 71/2025  
Clerk's File: SP2025

## **9. REQUEST FOR DEFERRALS, REFERRALS AND/OR WITHDRAWALS**

None requested.

## **10. PRESENTATIONS AND DELEGATIONS**

### **11.2. Response to CQ 4-2024 – Options for Modernizing Parking Operations – City Wide**

#### **Mike Mastromattei, Area Resident**

Mike Mastromattei, area resident participates via telephone before City Council and expresses concern with the recommendation in the administrative report dated April 25, 2025, entitled "Response to CQ 4-2024 – Options for Modernizing Parking Operations – City Wide" as it relates to the limitations that the elimination of the use of legal tender places on parking options throughout the city; and concludes by suggesting that the need to use a smart phone and an app introduces an obstacle for some, and possible risks associated with privacy.

Moved by: Councillor Renaldo Agostino  
Seconded by: Councillor Kieran McKenzie

Decision Number: CR194/2025 ETPS 1006

That the report of the Manager, Transportation Operations dated April 25, 2024, entitled “Response to CQ 4-2024 – Options for Modernizing Parking Operations” **BE RECEIVED** for information; and further,

That Administration **BE DIRECTED** to maintain the Status quo for parking operations; and,

That Administration **BE DIRECTED** to update the Pay-for-Parking app to allow for users to renew their parking meter for up to 4 hours, increased from 2 hours, to encourage more use of the app; and,

That Administration **BE DIRECTED** to send a letter to the provincial government to request support in recovering unpaid parking fines.

Carried.

Report Number: SCM 165/2024 S 46/2024  
Clerk’s File: ST2024

### **8.8. Official Plan Amendment and Zoning By-law Amendment Applications for 0 Wellington Avenue & 673 Wellington Avenue, Z-005/25 [ZNG-7284] & OPA 195 [OPA-7285], Ward 3**

**Muayad Abulhayja, Owner/Applicant, 100621124 Ontario Inc.**

Muayad Abulhayja, Owner/Applicant appears before City Council regarding the administrative report dated March 10, 2025, entitled “Official Plan Amendment and Zoning By-law Amendment Applications for 0 Wellington Avenue & 673 Wellington Avenue, Z-005/25 [ZNG-7284] & OPA 195 [OPA-7285], Ward 3” and is available for questions.

**Robert Brown, Agent for Owner/Applicant**

Robert Brown, Agent for the Owner/Applicant appears before City Council regarding the administrative report dated March 10, 2025, entitled “Official Plan Amendment and Zoning By-law Amendment Applications for 0 Wellington Avenue & 673 Wellington Avenue, Z-005/25 [ZNG-7284] & OPA 195 [OPA-7285], Ward 3” and provides clarification related to the request for a reduction in parking, pedestrian access and access for transit users; and concludes by providing details related to a London location zoning issue that has been mentioned.

**Talya Bertler, Dickinson Wright LLP**

Talya Bertler, Dickinson Wright LLP appears via video conference before City Council and expresses concern regarding the recommendation in the administrative report dated March 10, 2025, entitled

“Official Plan Amendment and Zoning By-law Amendment Applications for 0 Wellington Avenue & 673 Wellington Avenue, Z-005/25 [ZNG-7284] & OPA 195 [OPA-7285], Ward 3” related to the reduction in parking and its effect on overflow parking into a neighbouring lot, which may affect parking for the associated business.

Moved by: Councillor Fabio Costante  
Seconded by: Councillor Fred Francis

Decision Number: CR187/2025 DHSC 715

- I. That Schedule “A” of Volume I: The Primary Plan of the City of Windsor Official Plan **BE AMENDED** by designating the lands located on the west side of Wellington Avenue between Wyandotte Street West and Elliott Street West, described as Lots 43 to 53, Plan 68, as a Special Policy Area.
- II. That the City of Windsor Official Plan, Volume II, Chapter 1 - Special Policy Areas, **BE AMENDED** by adding site specific policies as follows:
  - 1.xx. **West side of Wellington Avenue between Wyandotte Street West and Elliott Street West**
    - 1.xx.1 The property described as Lots 43 to 53, Plan 68, known municipally as 0 Wellington Avenue (Roll No. 040-230-00800) and 673 Wellington Avenue, situated on the west side of Wellington Avenue between Wyandotte Street West and Elliott Street West, is designated on Schedule A: Planning Districts & Policy Areas in Volume I - The Primary Plan.
    - 1.xx.2 Notwithstanding Section 6.4.3.2 of the City of Windsor Official Plan, Volume I, Chapter 6 - Land Use:
      - a) A retail store shall be an additional permitted ancillary use.
- III. That Zoning By-law 8600 **BE AMENDED** by changing the zoning for the lands located on the west side of Wellington Avenue between Wyandotte Street West and Elliott Street West, described as Lots 43 to 53, Plan 68 (PIN No. 01205-0133 LT & PIN No. 01205-0134 LT), by adding a site specific provision to allow a Retail Store as an additional permitted main use, subject to the following additional regulations:

**528. WEST SIDE OF WELLINGTON AVENUE BETWEEN WYANDOTTE STREET WEST AND ELLIOTT STREET WEST**

(1) For the lands comprising of Lots 43 to 53, Plan 68 (PIN No. 01205-0133 LT & PIN No. 01205-0134 LT), a *Retail Store* shall be an additional permitted *main use* subject to the following additional provisions:

1. Section 18.2.5.10 shall not apply.
2. Notwithstanding Table 24.20.5.1, a minimum of 42 parking spaces shall be provided for a *Retail Store* use occupying the ground floor of the existing building as it existed on April 7, 2025.

3. Notwithstanding Section 24.26.5, a *parking space* and *accessible parking space* shall be permitted in a required front yard.
4. Notwithstanding Section 25.5.10.3, a poured in place concrete curb shall not be required to bound the west limit of a *parking area* having 0.00 metres of separation from the west interior lot line.
5. Notwithstanding Section .2 of Table 25.5.20.1, the minimum separation for a *parking area* from Wellington Avenue shall be 2.65 metres.
6. Notwithstanding Section .3 of Table 25.5.20.1, the minimum separation for a *parking area* from the west interior lot line shall be 0.00 metres.  
[ZDM 3; ZNG/7284]

- IV. That, at the discretion of the City Planner, Deputy City Planner, or Site Plan Approval Officer, the following **BE SUBMITTED** with an application for Site Plan Approval:
- a. Planning Justification Report, prepared by Oakview Land Use Planning, dated January 21, 2025.
  - b. Traffic Impact / Parking Study, prepared by RC Spencer Associates Inc., dated January 2025; and,

Carried.

Councillor Gary Kaschak was absent from the meeting when the vote was taken on this matter.

Report Number: SCM 105/2025 S 33/2025  
Clerk's File: Z/14931 & Z/14930

### **11.1. RFP Update - Jackson Park Feasibility Study - Ward 3**

#### **Rocky Ieraci, Area Resident**

Rocky Ieraci, area resident appears before City Council regarding the Administrative report dated January 23, 2025, entitled "RFP Update - Jackson Park Feasibility Study - Ward 3" and speaks to the benefits of the Bandshell for youth in the community as a gathering place for connection through music and art; and concludes by urging Council to consider raising the RFP amount to allow for a fair and thorough feasibility study.

#### **Laura Bird, Area Resident**

Laura Bird, area resident appears before City Council regarding the administrative report dated January 23, 2025, entitled "RFP Update - Jackson Park Feasibility Study - Ward 3" and strongly supports the refurbishment of the Jackson Park Bandshell as it relates to its net positive impact artistically and historically in the community and urges Council to consider the investment to develop creative and sustainable solutions to bring the Bandshell to life again.

#### **Charlotte LeFrank, Local Artist, Advocate and Proud Ward 4 Resident**

Charlotte LeFrank, Local Artist, Advocate and Proud Ward 4 Resident appears before City Council regarding the administrative report dated January 23, 2025, entitled "RFP Update - Jackson Park Feasibility Study - Ward 3" and indicates the Bandshell is a place of local historic significance rich in

culture that ought to be preserved; and concludes by suggesting that an opportunity exists to restore this City's jewel and requests that Council reissue the RFP to allow for other firms to bid.

**Harold Goldin, Area Resident**

Harold Goldin, area resident appears before City Council regarding the administrative report dated January 23, 2025, entitled "RFP Update - Jackson Park Feasibility Study - Ward 3" and presents a short documentary entitled "The Greatest Freedom Show on Earth" and speaks to the importance of the heritage listed Jackson Park Bandshell to our participation in emancipation and urges Council to reopen the RFP to give the Bandshell a fair trial.

**Leslie McCurdy, Area Resident**

Leslie McCurdy, area resident appears before City Council regarding the Administrative report dated January 23, 2025, titled "RFP Update - Jackson Park Feasibility Study - Ward 3" and advocates for the restoration of the Jackson Park Bandshell as it relates to being of historical significance and to the future as a centralized community space; and concludes by suggesting that strategic investments in the cultural sector could provide strengthened communities, economic growth, tourism, and inclusion, and urges Council to reopen the RFP with fewer restrictions to give bidders an opportunity to respond.

**Rick LaBonte, Vice President, Windsor Federation Of Musicians Local 566**

Rick LaBonte Vice President, Windsor Federation Of Musicians Local 566 appears before City Council regarding the administrative report dated January 23, 2025, entitled "RFP Update - Jackson Park Feasibility Study - Ward 3" and advocates for the restoration of the Jackson Park Bandshell as it relates to being a venue that accommodates smaller group; and proposes that the Windsor Federation of Musicians will help to facilitate the creation of events to utilize and activate the space year-round and to initiate fund-raising to help facilitate this project; and concludes by suggesting that the location of the Bandshell is more significant than the structure itself and requests that Council support the reissuance of the RFP.

**Catherine MacDonald, Co-coordinator of Education and Partnerships, Jackson Park Project**

Catherine MacDonald, Co-coordinator of Education and Partnerships, Jackson Park Project appears via video conference before City Council regarding the administrative report dated January 23, 2025, entitled "RFP Update - Jackson Park Feasibility Study - Ward 3" and provides a brief history of the emancipation movement here in Windsor and its connection to the Jackson Park Bandshell highlighting its cultural and historical significance and advocating for its restoration; and concludes by suggesting saving the Bandshell is about honouring and protecting a space with a powerful living legacy of freedom, unity and cultural pride and urges Council to move forward with the feasibility study to protect this site of national and international importance.

**Connor Sutherland-Stewart, Volunteer/Supporter, Jackson Park Project**

Connor Sutherland-Stewart, Volunteer/Supporter, Jackson Park Project appears via video conference before City Council regarding the Administrative report dated January 23, 2025, entitled



“RFP Update - Jackson Park Feasibility Study - Ward 3” and presents saving the Bandshell as an opportunity for the City to advertise its history, drive tourism, enrich the community and urges Council to consider saving the Jackson Park Bandshell.

**Audra Gray, Jackson Park Bandshell Committee**

Audra Gray, Jackson Park Bandshell Committee appears before City Council regarding the administrative report dated January 23, 2025, entitled “RFP Update - Jackson Park Feasibility Study - Ward 3” and reminds everyone of the immense significance and historic impact of the emancipation celebrations at this site; and concludes by noting as a member of the artistic community, the Bandshell presents an opportunity to attract people to the City to reconnect with their history and community; and concludes by urging Council to invest, not only in the Bandshell, but in its people too.

**Crystal Waddell, Owner, Architectural and Urban Designer, Mean Studio**

Crystal Waddell Owner, Architectural and Urban Designer, Mean Studio appears before City Council regarding the administrative report dated January 23, 2025, entitled “RFP Update - Jackson Park Feasibility Study - Ward 3” and supports the reconsideration of the RFP for the Jackson Park Bandshell feasibility study as it relates to its historical narrative and symbolism in the fabric of the City; and concludes by indicating activation of spaces like these, requires a thoughtful approach and creative vision with careful planning, it can be restored both simply and affordably, overcoming the challenges of its special orientation; the Bandshell can become a space for more intimate gatherings, enhancing Jackson Park as a venue for many gatherings and is worthy of restoration and Council is urged to consider readdressing the feasibility study as a necessary component to ensuring the success of the space.

The Meeting of Council recesses at 12:54 o'clock p.m to allow for Council to meet in closed session (see Committee Report)

The Meeting of Council reconvenes 1:23 o'clock p.m.

Moved by: Councillor Kieran McKenzie  
Seconded by: Councillor Mark McKenzie

Decision Number: CR188/2025

That the report of the Executive Initiatives Coordinator, Community Services, dated January 23, 2025 entitled “RFP Update - Jackson Park Feasibility Study - Ward 3” **BE DEFERRED** to the May 26, 2025 City Council meeting to allow for further information to be considered reagrding a property matter.

Carried.

Report Number: C 22/2025  
Clerk's File: SR/14718

## 11. REGULAR BUSINESS ITEMS (Non-Consent Items)

### 8.6. City of Windsor Tariff Impact and Response – City Wide

Moved by: Councillor Kieran McKenzie  
Seconded by: Councillor Fred Francis

Decision Number: CR191/2025

That the report of the Executive Initiatives Coordinator dated April 28, 2025, entitled “City of Windsor Tariff Impact and Response – City Wide” **BE RECEIVED**; and,

That City Council **APPROVE** the administrative actions outlined in the City of Windsor Tariff Impact and Response – City Wide report; and,

That City Council **ADVOCATE** to the Provincial and Federal Governments to provide direct stimulus funding to municipalities to support the continuation of critical infrastructure projects amid tariffs and economic uncertainty; and,

That administration **BE DIRECTED** to report back with options for Council’s consideration regarding amending the purchasing by-law to strike a functional balance between administrative efficiency and Council’s previous direction to “Buy Canadian” where feasible; and,

That administration **BE DIRECTED** to report back with information that highlights on-going economic risks associated with US Tariffs.

Carried.

Report Number: C 69/2025  
Clerk’s File: GM/14960

### 8.2. Amendments to CAO By-law 149-2024 – Authority to Settle Employment-Related Claims and Establishment of Position of the Deputy Chief Administrative Officer

Moved by: Councillor Jim Morrison  
Seconded by: Councillor Angelo Marignani

Decision Number: CR198/2025

- I. That Council **APPROVE** an amendment to section 5(3) of the Chief Administrative Officer (CAO) By-law 149-2024 by adding a new subsection as follows:

(f) Settlement Authority:

The Chief Administrative Officer is authorized to settle any employment-related matters, including claims, grievances, arbitrations and human rights claims, that have been filed or may be filed against the Corporation.

- II. That Council **APPROVE** an amendment to section 8 of the CAO By-law 149-2024 by adding a new subsection as follows:

(6) Settlement Authority:

The Chief Administrative Officer is authorized to settle any employment-related matters, including claims, grievances, arbitrations and human rights claims, that have been filed or may be filed against the Corporation by employees or former employees of the Corporation below the level of Manager, or as the head of council may decide from time to time.

- III. That Council **APPROVE** an amendment to the CAO By-law 149-2024 by adding new section 10.1 as follows:

10.1 Position of Deputy Chief Administrative Officer,

The position of Deputy Chief Administrative Officer is hereby established. The Deputy Chief Administrative Officer shall have the same responsibilities, duties and authorities as are assigned by this by-law to the Chief Administrative Officer, and are to be exercised in the absence of Chief Administrative Officer.

- IV. That Council **AUTHORIZE** the City Solicitor to amend the CAO By-law 149-2024 accordingly.  
Carried.  
Councillor Fred Francis voting nay.

Report Number: C 67/2025  
Clerk's File: AS2025

## **12. CONSIDERATION OF COMMITTEE REPORTS**

### **12.2 Report of the Special meeting of Council - In-Camera of its meeting held April 28, 2025**

Moved by: Councillor Kieran McKenzie  
Seconded by: Councillor Mark McKenzie

Decision Number: CR186/2025

That the report of the Special In-Camera meeting of council held April 28,2025 **BE ADOPTED** as presented.  
Carried.

Report Number: SCM 129/2025

### **12.3 Report of the Special Meeting of Council – In-Camera Session I of its meeting held May 12, 2025**

Moved by: Councillor Kieran McKenzie  
Seconded by: Councillor Mark McKenzie

Decision Number: CR189/2025

That the report of the Special In-Camera meeting Session I held May 12, 2025 **BE ADOPTED** as presented.  
Carried.

Clerk's File: ACO2025

### **12.4 Report of the Special Meeting of Council – In-Camera Session II of its meeting held May 12, 2025**

Moved by: Councillor Kieran McKenzie  
Seconded by: Councillor Mark McKenzie

Decision Number: CR190/2025

That the report of the Special In-Camera meeting Sessions II held May 12, 2025 **BE ADOPTED** as presented.  
Carried.

Clerk's File: ACO2025

## **13. BY-LAWS (First and Second Reading)**

Moved by: Councillor Jim Morrison  
Seconded by: Councillor Ed Sleiman

- 13.1. **By-law 83-2025** - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by By-law 109-2024, dated June 10, 2024.
- 13.2. **By-law 84-2025** - A BY-LAW TO ASSUME FOR SUBSEQUENT CLOSURE THE 3.23 METRE NORTH/SOUTH ALLEY NORTH OF ROONEY STREET, EAST OF BRIDGE AVENUE AND WEST OF JOSEPHINE AVENUE, CITY OF WINDSOR, authorized by CR405/2024, dated September 23, 2024.
- 13.3. **By-law 85-2025** - A BY-LAW TO CLOSE, STOP UP AND CONVEY THE 3.23 METRE NORTH/SOUTH ALLEY NORTH OF ROONEY STREET, EAST OF BRIDGE AVENUE,

AND WEST OF JOSEPHINE AVENUE, CITY OF WINDSOR, authorized by CR405/2024, dated September 23, 2024.

- 13.4. **By-law 86-2025** - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR120/2025, dated April 14, 2025.
- 13.5. **By-law 87-2025** - A BY-LAW TO FURTHER AMEND BY-LAW NUMBER 8600 CITED AS THE "CITY OF WINDSOR ZONING BY-LAW", authorized by CR121/2025, dated April 14, 2025.
- 13.6. **By-law 88-2025** - A BY-LAW TO CONFIRM PROCEEDINGS OF THE COUNCIL OF THE CORPORATION OF THE CITY OF WINDSOR AT ITS MEETING HELD ON THE 12<sup>TH</sup> DAY OF MAY, 2025.

Carried.

## **14. MOVE BACK INTO FORMAL SESSION**

Moved by: Councillor Renaldo Agostino

Seconded by: Councillor Fabio Costante

That the Committee of the Whole does now rise and report to Council respecting the business items considered by the Committee:

- 1) Communication Items (as presented)
- 2) Consent Agenda (as amended)
- 3) Items Deferred Items Referred
- 4) Consideration of the Balance of Business Items (as amended)
- 5) Committee Reports as presented
- 6) By-laws given first and second readings as presented

Carried.

## **15. NOTICES OF MOTION**

None presented.

## **16. THIRD AND FINAL READING OF THE BY-LAWS**

Moved by: Councillor Fred Francis

Seconded by: Councillor Jo-Anne Gignac

That the By-laws No. 83-2024 through 88-2024 having been read a first and second time be now read a third time and finally passed and that the Mayor and Clerk **BE AUTHORIZED** to sign and seal the same notwithstanding any contrary provision of the Council.

Carried.

## 17. PETITIONS

None presented.

## 18. QUESTION PERIOD

### 18.3 CQ 9-2024

Moved by: Councillor Ed Sleiman

Seconded by: Councillor Mark McKenzie

Decision Number: CR192/2025

That the following Council Question by Councillor Renaldo Agostino **BE APPROVED**, and that Administration **BE DIRECTED** to proceed with the necessary actions to respond to the Council Question in the form of a written report, consistent with Council's instructions, and in accordance with Section 17.1 of the Procedure By-law 98-2011, as amended:

CQ 9-2025:

#### **Assigned to: Commissioner, Human & Health Services (A)**

Asks that Administration prepare a report outlining how other municipalities are determining locations of their emergency shelters, and how many cities are starting to disperse the issues out of their downtowns or evening the playing field and locating supports across or out of their cities. Also asks that administration review the 2-kilometre radius for H4 and what can be done to remove that limitation.

Carried.

Councillors Fabio Costante and Angelo Marignani voting nay.

Clerk's File: ACOQ2025 & SS2025

### 18.4 CQ 10-2024

Moved by: Councillor Ed Sleiman

Seconded by: Councillor Mark McKenzie

Decision Number: CR193/2025

That the following Council Question by Councillor Renaldo Agostino **BE APPROVED**, and that Administration **BE DIRECTED** to proceed with the necessary actions to respond to the Council Question in the form of a written report, consistent with Council's instructions, and in accordance with Section 17.1 of the Procedure By-law 98-2011, as amended:

CQ 10-2025

#### **Assigned to: Commissioner, Community Services**

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Asks that Administration review our arts funding model, post-Covid. We can see the arts community struggling – what can we do to support more artists in our city?

Carried.

Clerk's File: ACOQ2025

## **21. ADJOURNMENT**

Moved by: Councillor Gary Kaschak

Seconded by: Councillor Ed Sleiman

That this Council meeting stand adjourned until the next regular meeting of Council or at the call of the Mayor.

Carried.

Accordingly, the meeting is adjourned at 2:42 o'clock p.m.

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Mayor

---

City Clerk

**SPECIAL MEETING OF COUNCIL – IN CAMERA**  
**April 28, 2025**

**Meeting called to order at: 4:30 p.m.**

**Members in Attendance:**

Mayor Drew Dilkens  
Councillor Renaldo Agostino  
Councillor Fabio Costante  
Councillor Fred Francis  
Councillor Jo-Anne Gignac  
Councillor Gary Kaschak  
Councillor Angelo Marignani  
Councillor Kieran McKenzie  
Councillor Mark McKenzie  
Councillor Jim Morrison  
Councillor Ed Sleiman

**Also in attendance:**

Joe Mancina, Chief Administrative Officer  
Andrew Daher, Commissioner, Human and Health Services  
David Simpson, Commissioner of Infrastructure Services/City Engineer  
Janice Guthrie, Commissioner of Finance/City Treasurer  
Ray Mensour, Commissioner Community and Corporate Services/Deputy  
CAO  
Neil Robertson, Acting Commissioner Economic Development  
Steve Vlachodimos, City Clerk  
Anna Ciacelli, Deputy Clerk  
Wira Vendrasco, City Solicitor  
Michael Chantler, Acting Senior Executive Director Community Services  
Christopher Menard, Acting Mayor's Chief of Staff  
Joe Baker, Manager Land Development and Growth (Item 1)  
Matthew Johnson, Executive Director Economic Development and  
Climate Change (Item 1)  
Lorie Gregg, Deputy Treasurer Taxation (Items 1 and 2)  
Diane Wilson, Manager Social and Affordable Housing (Item 1)



Verbal Motion is presented by Councillor Angelo Marignani, seconded by Councillor Renaldo Agostino,  
to move in Camera for discussion of the following item(s):

Item No.	Subject & Section - Pursuant to <i>Municipal Act, 2001</i> , as amended
1	Property/plan matter – disposition of land/plan, Sections 239(2)(c)(k)
2	Plan/financial information, Sections 239(2)(j)(k) – VERBAL update

**Motion Carried.**

**Declarations of Pecuniary Interest:**

None declared.

**Discussion on the items of business.**

Verbal Motion is presented by Councillor Ed Sleiman, seconded by Councillor Mark McKenzie,  
to move back into public session.  
**Motion Carried.**

Moved by Councillor Kieran McKenzie, seconded by Councillor Angelo Marignani,  
**THAT the Clerk BE DIRECTED to transmit the recommendation(s) contained in the report(s) discussed at the In-Camera Council Meeting held April 28, 2025 directly to Council for consideration at the next Regular Meeting.**

1. That the confidential report from the Manager Land Development and Growth, Executive Director Economic Development and Climate Change, City Solicitor, Deputy CAO/Commissioner of Economic Development and Commissioner of Finance/City Treasurer respecting a property/plan matter – disposition of land/plan **BE RECEIVED** and further Administration **PROCEED** on the verbal direction of Council.
2. That the confidential verbal update from the Commissioner of Finance/City Treasurer respecting a plan/financial information **BE RECEIVED** and further Administration **PROCEED** on the verbal direction of Council.

**Motion Carried.**

**Moved by Councillor Fred Francis, seconded by Councillor  
Jim Morrison,  
That the special meeting of council held April 28, 2025 BE ADJOURNED.  
(Time: 5:12 p.m.)  
Motion Carried.**



**Council Report: C 82/2025**

**Subject: Response to CQ 9-2025 - Housing Hub Feasibility Study - Review of 2km Radius, Location of Emergency Shelters and Comparable Municipalities – City Wide**

**Reference:**

Date to Council: May 26, 2025  
Author: Kelly Goz  
Manager, Homelessness and Housing Support  
kgoz@citywindsor.ca  
519-255-5200 ext. 5362

Fina Pirrone  
Executive Initiatives Coordinator  
Human & Health Services  
Fpirrone@citywindsor.ca  
519-255-5200 ext. 5354  
Housing and Children's Services  
Report Date: 5/21/2025  
Clerk's File #: GH/11710

**To:** Mayor and Members of City Council

**Recommendation:**

**THAT** the report of the Manager, Homelessness and Housing Support and the Executive Initiatives Coordinator dated May 21, 2025 entitled "Response to CQ 9-2025 - Housing Hub Feasibility Study – Review of 2km Radius, Location of Emergency Shelters and Comparable Municipalities" **BE RECEIVED** for information.

**Executive Summary:**

N/A

**Background:**

This report is a response to CQ 9-2025 where Councillor Agostino asked that *"Administration prepare a report outlining how other municipalities are determining locations of their emergency shelters, and how many cities are starting to disperse the issues out of their downtowns or evening the playing field and locating supports across or out of their cities. Also asks that administration review the 2- kilometre radius for H4 and what can be done to remove that limitation."*

In 2021, Glos Arch + Eng was procured to undertake a comprehensive stakeholder consultation to explore the feasibility of re-homing and re-imagining the current Homelessness & Housing Help Hub (H4) as a future permanent community asset, herein referred to as the Housing Hub.

In 2022, City Council unanimously endorsed the Glos Arch + Eng Housing Hub Feasibility Study and What We Heard Report (CR390/2022). As part of the consultations completed, the report detailed several recommendations for Administration and Council to consider including but not limited to design elements, location, programming, housing, as well as services and amenities.

## **Discussion:**

### **Housing Hub and the 2km Radius**

Glos' Housing Hub concept was predicated on providing a wrap-around multi-sector hub of services with a minimum of 64 permanent supportive housing units. The proposed location radius in the 2022 Feasibility Study was assessed on the web of existing community partners whose cross-functioning with H4 was determined to be critical, walkable and were not represented at the site (ex. pharmacies, income support programs, etc.). For this purpose, walkable was defined as a 10–20 minute walk, and the 20-minute walking radius became the 2km mandate, with most of these supports and services being primarily located within the boundaries of Ward 3. It is important to note that at the time of the original study, the H4 was still in its infancy and its programming was not as robust as it is now 3 years later. The current H4 has evolved greatly from the time the original study was completed and now has a variety of supports onsite provided by multiple service providers. These include sector representation from justice, housing, income support, primary care, mental health and addictions. Although there are many wrap-around supports represented by a multitude of providers and sectors, many of the on-site supports serve as connectors into traditional programs that are still primarily offered in the downtown core. Ex. Windsor Shelter Health has physicians onsite, but diagnostic testing still must be completed off-site.

Proximity to services is important to the success of participants who require supports and services not currently located at the H4 to have their needs met. **Should Council direct that administration explore a site for the future Housing Hub beyond the 2km radius, it is recommended that Council also direct administration to explore the establishment of a transportation or shuttle program to connect participants to other necessary support services.**

Finding a suitable site requires analysis of a number of factors outlined in the 2022 Glos Housing Hub Feasibility Study beyond proximity to services – the site location should be feasible, flexible, provide security, have ample space for future phases (where possible) while also taking into consideration proximity to business, school and park districts. As such, revisiting the 2km radius and property size requirements, while updating the community partner web of services, may be beneficial to assist Administration in its search for a parcel of land. More importantly, this would provide clarity on the architectural and urban implications of an expanded operational model that include a full

range of services opposed to connecting participants to traditional models of service. **Should Council direct Administration to expand the location parameters, it is also recommended that Council direct Administration to engage Glos to update its Feasibility Study to include reflect the current service model (which has expanded greatly since 2022); assess spatial implications of other proposed co-located services; update criteria for building size and associated costs; update spatial relationship assessment (ie. what relationships are required to maintain safety onsite); update site selection parameters based on the items above; and assess the feasibility of specific potential sites, if appropriate.**

## **Location of Emergency Shelters**

In the City of Windsor, under the Zoning By-law a shelter is permitted within any zoning district that permits a Lodging House. The exception to this is in the case where the emergency shelter is operated by the municipality or public authority, in these cases it would be permitted within any zoning district provided it complies with the least restrictive provisions of the district.

Two of the three emergency shelters in Windsor, the United Church of the Downtown Mission (Downtown Mission) and the Salvation Army, chose their locations when they were fully funded through charitable organizations and/or benevolent funding and were not in receipt of public funding from municipal, provincial or federal homelessness dollars and were not under a service agreement with the City of Windsor.

Only the location of the Welcome Centre Shelter for Women and Families was selected by the City of Windsor. It moved to 500 Tuscarora in 2022 when capital funding became available through upper levels of government to help expand shelter spaces and make them safer during the pandemic. This location was chosen because of the availability of a suitable building in terms of size and layout, as well as its proximity to other services needed by its clients such as City Hall, Service Ontario, and Service Canada.

The Canadian Shelter Transformation Network (CSTN) lists items that municipalities should consider when reviewing possible sites for emergency shelters. These include but are not limited to the following, in no particular order:

- Zoning and Land Use Compatibility
- Scalability and flexibility
- Making sure sites are safe and not prone to things like flooding, or proximity to environmental issues
- Proximity to high need areas
- Access to transit and services

Ultimately, emergency shelters that are smaller scale in size are typically more manageable for staff and allow for positive relationships to exist with surrounding neighbours and businesses; however, these have increased annual operating costs and depending on the need, a community may prefer to have multiple emergency shelters throughout their region. The *Windsor Essex Emergency Shelter Review (2020)*, which

was previously approved by Council recommended shelters with 25 beds at a minimum to achieve economies of scale and up to 40 beds to offer a “human scale” for the purposes of service delivery.

### **Comparative Municipalities and Environmental Scan**

Wellington County is the Consolidated Municipal Service System Manager (SSM) legislated under the Housing Services Act, 2011 for the administration of social services including homelessness programs for the County of Wellington and City of Guelph. The City of Guelph is responsible for day-time municipal services which may include drop-in programs for housed and unhoused persons requiring support for basic needs (i.e. food programs, etc.). Most emergency responses to homelessness (i.e., emergency shelters, temporary accommodations and transitional housing) that are funded and contracted by the SSM are scattered just outside the downtown core in the City of Guelph. Day-time drop-in programs are community programs located in the downtown core in the City of Guelph. It is the City of Windsor’s understanding that these have been there historically.

North Bay proposed a “homeless hub” of services in downtown North Bay that could lead to shifting similar services away from the current Northern Pines location on Chippewa Street West. An April 2024 report by Vink Consulting received by the District of Nipissing Social Services Administration Board (DNSSAB) stated that the homeless hub should ideally be located within, or in close proximity to (two to three blocks from), the downtown core area and in close proximity to other existing social services where service users can easily access services by walking or bus. Unfortunately, a request made to DNSSAB for further information was not received by the time of publication of this report.

Edmonton Alberta’s 2024 Zoning Bylaw 20001 permits the Community Service Use (which includes Year-Round Shelters and Seasonal Shelters) in many residential, commercial, mixed use and urban service zones. Within Edmonton’s 2024 Emergency Shelter Best Practices Guide, their Administration recommends that Shelters should be near amenities and transportation, be away from risk sources, that the shelters in the Business Employment Zone (BEZ) be prohibited from being placed alongside Heavy Industrial zoned areas, and that year-round and seasonal shelters be exempted from the floor area limit in the BEZ. Additionally, the 2024 Emergency Shelter Best Practices Guide included a *Jurisdictional Scan* to which they indicated that Toronto, Vancouver and Winnipeg allow shelters in light-industrial zones with restrictions, while Calgary, Victoria and Ottawa do not allow shelters in light-industrial zones with restrictions. Unfortunately, a request made to Homeward Trust Edmonton for further information was not received by the time of publication of this report.

In March 2022, Chatham-Kent provided a report to Council authorizing the creation of a 50+ person housing-focused emergency shelter at a site purchased by an investor group outside of the downtown core after other locations explored by Administration were deemed inappropriate, cost prohibitive or unavailable. Subsequently in January 2024, Chatham Kent Council approved Administration to move forward with the Emergency Transitional Cabin Program, which will be located in Chatham’s east end and is a 10-15 minute or 1.7km walk to its downtown core.

The City of London, Ontario brought together partners from a wide range of sectors, including community health and social services, institutional healthcare, education, emergency services, business and economic development, land and housing development, municipal staff, and representatives from other levels of government. This cross-sectoral group committed to building upon the strong work already underway, while also acknowledging and addressing areas where current approaches are falling short. This work led to the creation of [London's Health and Homelessness Response Hubs](#). Ultimately, this response would see an estimated 10-15 hubs and 600 highly supportive housing units in place, beginning with three to five hubs and 100 highly supportive housing units by the end of this year chosen as part of the consultation process and informed through data. This response is a single, holistic, "all doors lead here" system of care, anchored by two foundational elements – hubs and housing. There will be multiple sites throughout London built to serve the most marginalized community members with a range of care and service from 24/7 safe spaces and access to basic needs, to health care, harm reduction and addiction treatment services, and housing supports. The City of Windsor will continue to monitor this and keep note of successes and challenges.

In San Francisco, California, an ordinance was introduced in April 2025 that looked at establishing geographic equity in homeless shelters and behavioural health services throughout San Francisco, allowing for more equitable access to services city wide. The ordinance outlines that at least one (1) new *Covered Facility* should be approved within each supervisorial district. The *Covered Facility* could include but not be limited to; emergency shelters, transitional housing, behavioral health residential care, treatment programs or specialized behavioral health outpatient clinics. The City of Windsor will continue to monitor this as it evolves.

Gleaning from the review of how other municipalities have chosen locations for shelter and daytime services, there does not seem to be clear consistency. Rather, it is based on historical presence, location availability, and the different needs of each municipality.

### **Risk Analysis:**

There is no risk with receiving this report.

If Council directs Administration to update the Feasibility Study to include on-site expansion at the Housing Hub, a transportation system, and locations beyond the 2km radius, this may result in an increase in the required capital funding as well as the ongoing operational costs. However, this could also broaden site options and potentially lower property acquisition and remediation costs.

Beyond financial considerations, a key challenge is potential opposition from nearby residents and businesses to both site expansion and co-located services. Regardless of the chosen location for a new Housing Hub or emergency shelters, identifying a suitable site may face resistance and increase social exclusion. This may be mitigated through transparent community engagement during site selection and ongoing operations, to lead to the creation of an inclusive supportive housing program with impactful community programming to reduce homelessness.

## **Climate Change Risks**

### **Climate Change Mitigation:**

N/A

### **Climate Change Adaptation:**

N/A

### **Financial Matters:**

The cost for the first Glos feasibility study was approximately \$166,000 net of HST rebates and was funded 100% from the Federal Reaching Home program.

Should Council direct Administration to expand the location parameters and engage Glos to update its Feasibility Study, Glos anticipates the cost of the work to be approximately \$30,000 - \$50,000, however the submission of a full proposal would be required. Additionally, it is anticipated that if there is a request to review specific sites, it would be at an additional ad hoc cost of \$10K per site. Administration would attempt to fund this cost from any eligible Federal or Provincial homelessness funding that may be available, otherwise the cost would be drawn from the Housing Hub Capital Project #7221048 which has sufficient funding to cover the estimated cost of the expanded study.

### **Consultations:**

Valerie Dawn, Principal Architect Glos Arch + Eng

Grant Martin, Canadian Shelter Transformation Network

Jennifer Tanner, Manager of Homelessness and Housing Support

Kirk Whittal, Executive Director, Housing & Children's Services

Greg Atkinson, Deputy City Planner

Craig Robertson, Manager of Licensing and Enforcement & Deputy Licence Commissioner

### **Conclusion:**

This report aims to answer CQ 9-2025. Should Council so direct updating of the Feasibility Study, the City of Windsor will have a larger supply of locations from which to find a suitable space.

### **Planning Act Matters:**

N/A



**Approvals:**

<b>Name</b>	<b>Title</b>
Linda Higgins	Manager of Inter-Governmental Funding
Kelly Goz	Manager, Homelessness and Housing Support
Fina Pirrone	Executive Initiatives Coordinator
Janice Guthrie	Commissioner, Finance & City Treasurer
Dana Paladino	Commissioner, Human and Health Services
Ray Mensour	Chief Administrative Officer

**Notifications:**

<b>Name</b>	<b>Address</b>	<b>Email</b>
See listing in Internal Comments		

**Appendices:**



**Committee Matters: SCM 172/2025**

**Subject: Report of the In-Camera Striking Committee of its Meeting Held May 12, 2025**

**STRIKING COMMITTEE – IN CAMERA  
May 12, 2025**

**Meeting called to order at: 10:18 a.m.**

**Members in Attendance:**

Mayor Drew Dilkens  
Councillor Jo-Anne Gignac  
Councillor Fred Francis  
Councillor Angelo Marignani  
Councillor Kieran McKenzie  
Councillor Ed Sleiman  
Councillor Jim Morrison  
Councillor Renaldo Agostino  
Councillor Fabio Costante  
Councillor Gary Kaschak  
Councillor Mark McKenzie

**Also in attendance:**

Ray Mensour, Chief Administrative Officer  
Jelena Payne, Commissioner Economic Development/Deputy CAO  
Andrew Daher, Commissioner, Corporate Services  
David Simpson, Commissioner, Infrastructure Services/City Engineer  
Janice Guthrie, Commissioner, Finance/City Treasurer  
Michael Chantler, Commissioner Community Services  
Dana Paladino, Acting Commissioner Human and Health Services  
Steve Vlachodimos, City Clerk  
Anna Ciacelli, Deputy Clerk  
Wira Vendrasco, City Solicitor  
Christopher Menard, Acting Mayor's Chief of Staff

**Verbal Motion is presented by Councillor Ed Sleiman,  
seconded by Councillor Fred Francis,  
to move in Camera for discussion of the following item(s):**

Item No.	Subject & Section - Pursuant to <i>Municipal Act</i> , 2001, as amended
1	Personal matter – about identifiable individual(s) –appointment of member to the Windsor Licensing Commission, Section 239(2)(b)
2	Personal matter – about identifiable individual(s) –appointment of member to the Active Transportation Expert Panel, Section 239(2)(b)
3	Personal matter – about identifiable individual(s) –appointment of member to the Environment and Climate Change Advisory Committee, Section 239(2)(b)

**Motion Carried.**

**Declarations of Pecuniary Interest:**

None declared.

**Discussion on the items of business.**

**Verbal Motion is presented by Councillor Angelo Marignani, seconded by Councillor Renaldo Agostino, to moved back into public session.**

**Motion Carried.**

**Moved by Councillor Fabio Costante, seconded by Councillor Gary Kaschak,  
THAT the Clerk BE DIRECTED to transmit the recommendation(s) contained in the report(s) discussed at the In-Camera Striking Committee Meeting held May 12, 2025 directly to Council for consideration at the next Regular Public Meeting or Special meeting of Council.**

1. That the confidential discussions regarding the appointment of a member on the Windsor Licensing Commission **BE RECEIVED**. (see open report of the Striking Committee).

2. That the confidential discussions regarding the appointment of a member on the Active Transportation Expert Panel **BE RECEIVED**. (see open report of the Striking Committee).

**Motion Carried.**

3. That the confidential discussions regarding the appointment of a member on the Environment and Climate Change Advisory Committee **BE RECEIVED**. (see open report of the Striking Committee).

**Moved by Councillor Jim Morrison, seconded by Councillor  
Mark McKenzie**

**That the special Striking Committee meeting held May 12, 2025 BE  
ADJOURNED.**

**(Time: 10:25 a.m.)**

**Motion Carried.**

**Item No. 12.3**



**Committee Matters: SCM 173/2025**

**Subject: Report of the Striking Committee of its Meeting Held May 12, 2025**

**REPORT OF THE STRIKING COMMITTEE  
of its meeting held  
May 12, 2025**

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**Members in Attendance:**

Mayor Drew Dilkens  
Councillor Jo-Anne Gignac  
Councillor Fred Francis  
Councillor Angelo Marignani  
Councillor Kieran McKenzie  
Councillor Ed Sleiman  
Councillor Jim Morrison  
Councillor Renaldo Agostino  
Councillor Fabio Costante  
Councillor Gary Kaschak  
Councillor Mark McKenzie

**Also in attendance:**

Ray Mensour, Chief Administrative Officer  
Jelena Payne, Commissioner Economic Development/Deputy CAO  
Andrew Daher, Commissioner, Corporate Services  
David Simpson, Commissioner, Infrastructure Services/City Engineer  
Janice Guthrie, Commissioner, Finance/City Treasurer  
Michael Chantler, Commissioner Community Services  
Dana Paladino, Acting Commissioner Human and Health Services  
Steve Vlachodimos, City Clerk  
Anna Ciacelli, Deputy Clerk  
Wira Vendrasco, City Solicitor  
Christopher Menard, Acting Mayor's Chief of Staff

**Declarations of Pecuniary Interest:**

None declared.

Your Committee submits the following recommendations:

(1) That the resignation of Habinder Gill on the ***Windsor Licensing Commission*** **BE ACCEPTED** and further that Marc Dubois **BE APPOINTED** to the Commission for the term expiring November 14, 2026 or until successors are appointed to fill the vacancy.

(2) That the resignation of Kevin Morse on the ***Active Transportation Expert Panel*** **BE ACCEPTED** and further that the position on the Panel be left **VACANT** for the remainder of the term.

(3) That the resignation of Glory Aimufua on the ***Environment and Climate Change Advisory Committee*** **BE ACCEPTED** and further that Michael Schneider **BE APPOINTED** to the Committee for the term expiring November 14, 2026 or until successors are appointed to fill the vacancy.

MAYOR

CITY CLERK





**Committee Matters: SCM 174/2025**

**Subject: Report of the Special Meeting of Council - In-Camera of its Meeting Held May 15, 2025**

**SPECIAL MEETING OF COUNCIL – IN CAMERA  
May 15, 2025**

**Meeting called to order at: 10:03 a.m.**

**Members in Attendance (virtually):**

Mayor Drew Dilkens  
Councillor Renaldo Agostino  
Councillor Fred Francis  
Councillor Gary Kaschak  
Councillor Kieran McKenzie  
Councillor Mark McKenzie  
Councillor Jim Morrison

**Members in Attendance:**

Councillor Jo-Anne Gignac  
Councillor Angelo Marignani  
Councillor Ed Sleiman

**Members Absent:**

Councillor Fabio Costante

**Also in attendance:**

Ray Mensour, Chief Administrative Officer  
Jelena Payne, Commissioner Economic Development/Deputy CAO  
(virtual)  
Matthew Johnson, Acting Commissioner. Economic Development(virtual)  
Andrew Daher, Commissioner, Corporate Services  
David Simpson, Commissioner, Infrastructure Services/City Engineer  
Janice Guthrie, Commissioner, Finance/City Treasurer  
Michael Chantler, Commissioner, Community Services  
Dana Paladino, Acting Commissioner, Human and Health Services(virtual)  
Wira Vendrasco, City Solicitor  
Christopher Menard, Acting Mayor's Chief of Staff (virtual)  
Steve Vlachodimos, City Clerk  
Anna Ciacelli, Deputy Clerk

Aaron Farough, Senior Legal Counsel (Item 1)  
Stacey McGuire, Executive Director Engineering (Item 1)  
Patrick Winters, Manager of Development (Item 1)

**Verbal Motion is presented by Councillor Ed Sleiman, seconded by Councillor Jo-Anne Gignac, to move in Camera for discussion of the following item(s):**

<b>Item No.</b>	<b>Subject &amp; Section - Pursuant to <i>Municipal Act</i>, 2001, as amended</b>
<b>1</b>	<b>Position/plan – negotiations/agreement, Section 239(2)(j)(k)</b>

**Motion Carried.**

**Declarations of Pecuniary Interest:**

None declared.

**Discussion on the items of business.**

**NOTE: From 11:25 a.m. to 11:43 a.m., only the Mayor, members of Council, Chief Administrative Officer and City Clerk were part of the meeting.**

**Verbal Motion is presented by Councillor Ed Sleiman, seconded by Councillor Jo-Anne Gignac, to move back into public session.  
Motion Carried.**

**Moved by Councillor Fred Francis, seconded by Councillor Gary Kaschak,  
THAT the Clerk BE DIRECTED to transmit the recommendation(s) contained in the report(s) discussed at the In-Camera Council Meeting held May 15, 2025 directly to Council for consideration at the next Regular Meeting.**

1. That the recommendation contained in the in-camera report from the Executive Director of Engineering/Deputy City Engineer, City Solicitor, Commissioner of Infrastructure Services and City Engineer, Acting Commissioner of Corporate Services and Commissioner of Finance/City Treasurer respecting a position/plan – negotiations/agreement **BE APPROVED AS AMENDED** in accordance with the verbal directions of Council.

**Motion Carried.**

**Moved by Councillor Mark McKenzie, seconded by Councillor Jim Morrisoin,  
That the special meeting of council held May 15, 2025 BE ADJOURNED.  
(Time: 11:49 a.m.)  
Motion Carried.**

**From:** Yousif Yako < >  
**Sent:** May 22, 2025 11:07 AM  
**To:** clerks <[clerks@citywindsor.ca](mailto:clerks@citywindsor.ca)>  
**Subject:** Item 8.8, 960 Hanna St East

Subject: Letter to Windsor City Council regarding Item 8.8  
960 Hanna Street East

On August 15, 2024 a meeting was held between the Global Maintenance company and more than 20 people representing families from the neighbourhood at 960 Hanna St. E.

During the meeting the company presented their project and clearly stated that Aluminum cutting and shaping will be among their maintenance work and also have a storage area designated for chemicals as it was shown in their map.

After the company presented their project, almost all the neighbourhood people who attended the meeting rejected the project.

A list was created in which people signed rejecting the project.

A copy of that list was submitted to the City Hall the next day after that meeting. I am attaching a copy of that list which includes names, addresses, phone numbers and signatures, of the people rejecting the project. Also we have some videos of that same meeting which I will try to attach them to this email as well if the size permits. If unable to attach them then I will save them into a thumb drive and bring them to City Hall.

This rezoning if approved it will be against the will and desire of so many people living closely to that address who clearly said "No" to the project.

There are many reasons that people rejected the project, among which are:

1. The most serious issue is health concerns, as it is a proven fact that aluminum dust causes many health issues especially with lungs, in addition to the health risk of the chemicals they use. A project like this should never be close to residential homes.
2. The neighbourhood around 960 Hanna St East is all residential, except the "Ontario Spring and Alignment" mechanical shop on the other corner (Parent ave and Hanna St). The segment of Hanna St East between Parent Ave and Langlois Ave has about 10 houses on its south side, i.e. opposite to 960 Hanna St East and the Alignment Centre. Those houses have no driveways, and the street there is already busy with traffic of vehicles waiting for mechanical service, many of which are big size cargo trucks. Adding another project there will make the area very busy and no spots for parking, which will affect the home owners on the other side when they come to park their vehicles in front of their houses.
3. The Global Maintenance as a company has a low customer rating
4. We are also wondering if so many people rejected the rezoning, then why did the City Hall held another meeting about it on Monday May 5th, 2025, and now another upcoming meeting on May 26, 2025.
5. Also, it was the responsibility of Global Maintenance company to honestly present the outcomes of the meeting of August 15, 2024 to the City Hall Council, and respect the will of the people when almost all of them rejected the project. But instead of that the company kept trying with the City Hall in different ways and through different paths.
6. The people are tired of attending many meetings regarding the same issue, and are feeling disappointed after they already rejected the project. So if not many people attend the meeting on May 26 it does not mean that they don't care, because they already said no to the project.

We ask and hope the City Hall Council will take into consideration the families who are not happy about this rezoning.

Thank you,

Yousif Yako

**From:** Tammy Dewhirst < >

**Sent:** May 22, 2025 2:14 PM

**To:** clerks <[clerks@citywindsor.ca](mailto:clerks@citywindsor.ca)>

**Subject:** Item 8.10 - Walkerville Heritage Conservation District Study - Results and Findings (Ward 4) - Written Submission

Please see the written submission re: Item 8.10 - Walkerville Heritage Conservation District Study - Results and Findings (Ward 4) from the Windsor/Essex Branch of the Architectural Conservancy of Ontario below:

**Subject: Strong Support for the Walkerville Heritage Conservation District Study and Recommendations**

Dear Mayor Dilkins and Council,

We are writing to express our support for the Walkerville Heritage Conservation District Study and the invaluable work being done to recognize, protect, and celebrate the historic character of this exceptional neighborhood. Walkerville is a living testament to Windsor's rich past, and its preservation is critical to ensuring that future generations can appreciate its unique architectural, cultural, and historical significance.

The Heritage Conservation District Study and ensuing recommendations create forward momentum to protect Walkerville's heritage from unchecked development and potential loss. By formally identifying and assessing its historic assets, this study provides the foundation for informed decision-making and responsible stewardship of our cherished community. It allows us to thoughtfully plan while honoring the legacy of Walkerville's founders, noted architects, and the generations who have shaped its identity.

M. R. Letourneau & Associates Inc. (MRLA) working with the City of Windsor's Heritage Planner, the Development and Heritage Standing Committee, and the public in well attended engagement sessions have identified parameters that preserve the maximum number of listed properties possible in the area ahead of the January 1, 2027, deadline established by Bill 23 and extended by Bill 200. Without establishing the heritage district, once the protection of heritage listing is lifted, development could proceed unchecked in the area allowing the demolition of properties of heritage, cultural, and architectural importance. The implementation of such a district will allow for progressive and forward-thinking change that protects local heritage gems.

Beyond its historical importance, protecting Walkerville strengthens community pride, enhances local tourism, and supports economic vitality. Historic districts have been proven to increase property values, foster cultural engagement, and provide an irreplaceable sense of place that connects residents and visitors alike to the heart of our city's history.

We strongly urge the Mayor and Council to adopt the recommendations of the Walkerville Heritage Conservation District Study. Investing in this initiative demonstrates our collective commitment to preserving the beauty and significance of Walkerville, ensuring that it remains an essential part of our community's story for years to come.

Thank you for your time and consideration. We stand firmly behind this study and the recommendations and encourage the Mayor and Council to recognize its profound impact on Windsor.

**The Members of the Windsor/Essex Branch of the Architectural Conservancy of Ontario**

Via Branch President, Tammy Dewhirst

**Subject:** Protecting the Inclusive Pride Flag in Windsor's Flag-Raising Policy

Dear Mayor Dilkens and Members of Windsor City Council,

I am writing to express my deep concern regarding the proposed changes to Windsor's flag-raising policy, particularly any limitations that may affect the continued ceremonial raising of the Inclusive Pride Flag.

This flag has been raised at City Hall since the year 2000—25 years of visible, meaningful solidarity with Windsor's 2SLGBTQIA+ community. This is not a symbol of ideology; it is a symbol of safety, inclusion, and unity. It represents a community that has historically faced discrimination, persecution, and violence simply for existing.

The Inclusive Pride Flag is a public affirmation that Windsor stands against hate and for the dignity and rights of all its residents. After a quarter-century of this tradition, there has been ample time for due diligence and reflection. The continued presence of this flag should not be up for debate—it is a reaffirmation of Windsor's commitment to equity, diversity, and human rights.

Furthermore, I urge Council to consider the legal precedent set in the 1997 Ontario Human Rights Commission decision in *Hudler v. City of London*. In that case, the City of London was found to have discriminated against a resident by refusing to raise the Pride flag. The OHRC ruled that such a refusal violated the Ontario Human Rights Code, emphasizing that:

- Municipal governments have a duty to uphold equality and non-discrimination;
- Denying the symbolic act of raising the Pride flag sends a message of exclusion;
- The act of flying the flag is not about promoting ideology, but about affirming the dignity of a marginalized group.

This ruling established that symbolic gestures like flag raisings are protected expressions of inclusion and equality. Any attempt to restrict the Inclusive Pride Flag in Windsor could risk similar legal scrutiny and public backlash.

In a time when there is a growing political push to erase the rainbow community from public life, Windsor must not waver. We must continue to be a city that leads with compassion, courage, and clarity. The Inclusive Pride Flag must remain a permanent part of our civic expression—not just during Pride Month, but as a year-round commitment to inclusion.

I respectfully urge you to ensure that any changes to the flag-raising policy explicitly protect the tradition of raising the Inclusive Pride Flag. Let Windsor be known not for retreating in the face of intolerance, but for standing proudly with its 2SLGBTQIA+ community.

Thank you for your time and consideration.

Sincerely,

A handwritten signature in cursive script, appearing to read "Bronwen Wood". The ink is dark and the signature is fluid.

Bronwen Wood

Ward 3 resident



**City Council**  
**Monday, May 26, 2025**  
**Item 11.1 - Written Submission**

**From:** Christopher Pressey <>

**Sent:** May 22, 2025 10:26 AM

**To:** mayoro <[mayoro@citywindsor.ca](mailto:mayoro@citywindsor.ca)>; Francis, Fred <[fFrancis@citywindsor.ca](mailto:fFrancis@citywindsor.ca)>; Costante, Fabio <[fcostante@citywindsor.ca](mailto:fcostante@citywindsor.ca)>; Agostino, Renaldo <[ragostino@citywindsor.ca](mailto:ragostino@citywindsor.ca)>; McKenzie, Mark <[mmckenzie@citywindsor.ca](mailto:mmckenzie@citywindsor.ca)>; Sleiman, Ed <[esleiman@citywindsor.ca](mailto:esleiman@citywindsor.ca)>; Gignac, Jo-Anne (Councillor) <[joagignac@citywindsor.ca](mailto:joagignac@citywindsor.ca)>; Marignani, Angelo <[amarignani@citywindsor.ca](mailto:amarignani@citywindsor.ca)>; Kaschak, Gary <[gkaschak@citywindsor.ca](mailto:gkaschak@citywindsor.ca)>; Mckenzie, Kieran <[kmckenzie@citywindsor.ca](mailto:kmckenzie@citywindsor.ca)>; Morrison, Jim <[jmorrison@citywindsor.ca](mailto:jmorrison@citywindsor.ca)>; clerks <[clerks@citywindsor.ca](mailto:clerks@citywindsor.ca)>

**Subject:** Opposition to Proposed City Hall Flag Policy Change

Dear City Clerk and Council Members,

I am writing as a resident of Windsor and a member of the LGBTQ+ community to express my strong opposition to the proposed policy that would limit the flags permitted at City Hall to only the municipal, provincial, and national flags.

While I understand the stated intent to reduce administrative effort, this proposed change represents far more than a procedural adjustment—it sends a message that the diverse communities who call Windsor home, including the LGBTQ+ community, are no longer worthy of public recognition at our city's most visible civic space.

The Pride Flag, in particular, is not a political symbol—it is a symbol of inclusion, safety, and visibility for a community that has historically been marginalized. The act of raising the Pride Flag during Windsor's Pride Month is a small but powerful gesture that affirms Windsor's commitment to diversity, acceptance, and belonging. To remove this visibility now would be a regressive step, with the potential to undo years of progress in making Windsor a welcoming place for all.

I urge Council to consider the broader implications of this policy change—not just the administrative impact, but the social and emotional cost to Windsor's diverse communities. Inclusivity cannot be reduced to a matter of convenience.

As I am unable to attend Monday's meeting in person, I respectfully ask that this message of opposition be entered into the public record. I hope Council will take seriously the concerns of residents like myself who believe in a Windsor that is proudly inclusive and visible in its support of all citizens.

Sincerely,

**Christopher Pressey**

Owner and Creative Director  
Christopher Pressey Design

Detroit, Michigan | Windsor, Ontario  
[christopherpressey.com](http://christopherpressey.com)

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**From:** Bee Zelda < >  
**Sent:** Thursday, May 22, 2025 12:17 PM  
**To:** Vlachodimos, Steve <[svlachodimos@citywindsor.ca](mailto:svlachodimos@citywindsor.ca)>  
**Subject:** 1 of 711 Protecting the Inclusive Pride Flag in Windsor's Flag-Raising Policy

Dear Members of Windsor City Council,

I am writing to express my deep concern regarding the proposed changes to Windsor's flag-raising policy, particularly any limitations that may affect the continued ceremonial raising of the Inclusive Pride Flag.

This flag has been raised at City Hall since the year 2000—25 years of visible, meaningful solidarity with Windsor's 2SLGBTQIA+ community. This is not a symbol of ideology; it is a symbol of safety, inclusion, and unity. It represents a community that has historically faced discrimination, persecution, and violence simply for existing.

The Inclusive Pride Flag is a public affirmation that Windsor stands against hate and for the dignity and rights of all its residents. After a quarter-century of this tradition, there has been ample time for due diligence and reflection. The continued presence of this flag should not be up for debate—it is a reaffirmation of Windsor's commitment to equity, diversity, and human rights.

Furthermore, I urge Council to consider the legal precedent set in the 1997 Ontario Human Rights Commission decision in *Hudler v. City of London*. In that case, the City of London was found to have discriminated against a resident by refusing to raise the Pride flag. The OHRC ruled that such a refusal violated the Ontario Human Rights Code, emphasizing that:

- Municipal governments have a duty to uphold equality and non-discrimination;
- Denying the symbolic act of raising the Pride flag sends a message of exclusion;
- The act of flying the flag is not about promoting ideology, but about affirming the dignity of a marginalized group.

This ruling established that symbolic gestures like flag raisings are protected expressions of inclusion and equality. Any attempt to restrict the Inclusive Pride Flag in Windsor could risk similar legal scrutiny and public backlash.

In a time when there is a growing political push to erase the rainbow community from public life, Windsor must not waver. We must continue to be a city that leads with compassion, courage, and clarity. The Inclusive Pride Flag must remain a permanent part of our civic expression, not just during Pride Month, but as a year-round commitment to inclusion.

I respectfully urge you to ensure that any changes to the flag-raising policy explicitly protect the tradition of raising the Inclusive Pride Flag. Let Windsor be known not for retreating in the face of intolerance, but for standing proudly with its 2SLGBTQIA+ community.

Thanks,

**Bee Zelda** They/Them  
Ward 3 resident

**City Council**  
**Monday, May 26, 2025**  
**Item 11.1 - Written Submission**

**From:** Patricia GINN <>

**Sent:** May 22, 2025 3:14 PM

**To:** clerks <[clerks@citywindsor.ca](mailto:clerks@citywindsor.ca)>

**Cc:** mayoro <[mayoro@citywindsor.ca](mailto:mayoro@citywindsor.ca)>; Francis, Fred <[ffrancis@citywindsor.ca](mailto:ffrancis@citywindsor.ca)>; Costante, Fabio <[fcostante@citywindsor.ca](mailto:fcostante@citywindsor.ca)>; Agostino, Renaldo <[ragostino@citywindsor.ca](mailto:ragostino@citywindsor.ca)>; McKenzie, Mark <[mmckenzie@citywindsor.ca](mailto:mmckenzie@citywindsor.ca)>; Sleiman, Ed <[esleiman@citywindsor.ca](mailto:esleiman@citywindsor.ca)>; Gignac, Jo-Anne (Councillor) <[joagignac@citywindsor.ca](mailto:joagignac@citywindsor.ca)>; Marignani, Angelo <[amarignani@citywindsor.ca](mailto:amarignani@citywindsor.ca)>; Kaschak, Gary <[gkaschak@citywindsor.ca](mailto:gkaschak@citywindsor.ca)>; Mckenzie, Kieran <[kmckenzie@citywindsor.ca](mailto:kmckenzie@citywindsor.ca)>; Morrison, Jim <[jmorrison@citywindsor.ca](mailto:jmorrison@citywindsor.ca)>

**Subject:** Windsor Pride Flag

Dear Mayor Dilkins and City Council Members:

My name is Patricia Derouin but I go by Sista Patricia. I am vehemently opposed to the motion presented to ban all flags except Canadian, Provincial and Municipal flags in Windsor. I urge you to vote down this unnecessary and thinly veiled ploy to express the homophobic beliefs of one or more members of this council.

I am 72 years old and a full time queer activist and founder of Guardians in Action/Drag Storytime Guardians, a group of 1000 members who travel across Ontario providing support and protection to our queer community. Most recently we provided financial, legal, and physical support to a Windsor woman and her young family who were terrorized, bullied, and threatened by London area man, Bubba Pollock, because of her association and defence of the queer community. As a result he was recently sentenced to jail for criminal harassment of her and her family but she paid a terrible price for standing up for the queer community. Myself and many other Guardians in Action were in the courtroom every day that Bubba appeared in court, just as we were for Strathroy residents Frank Emanuele and Dr. Norm Furtado who were verbally assaulted in front of their 2 young children by Bubba Pollock as well as the incident at Wortly Pride where Richard Sillers was found guilty on a weapons charge related to an attack on London members at a Pride celebration.

I want to speak to the vote before you today regarding the pride flag. I have been coming to Southern Ontario since I was a young teenager. In my small village in Quebec, there was absolutely no safe place for me as a young queer person. I never saw anyone who reflected me and as a male presenting lesbian, I certainly did not look like any of the other little girls. All I saw was homophobia at its very worst: brutality, threats, ridicule, and mocking behavior. Job and housing losses were the norm along with threats and losses of parental rights. As a result, we hid in basement bars with our own kind, shunned by family, friends and community.

I also found this exact same homophobia in Windsor every time that I was here. When we did see other members of the queer community, we would avert our eyes to avoid attracting suspicion and potential gay bashing.

The power of a flag cannot be measured at this vote, but the true measurement of a town is found in how it treats its most vulnerable members and how it invites people to grow and change. The flying of the pride flag most definitely affects a large portion of this community, a community who has seen its share of youth suicides. It's not just a flag for us elders in the community, it's a flag for your children and grandchildren, your brothers and sisters, aunts, uncles and parents. We live here, we pay taxes here, our children go to school here, we pray here. The flag tells us how much we mean to you, how welcome and how safe we are. Not everyone shares this sentiment.

Not everyone wants us here and some of you may not agree with us, but you cannot discriminate against us, you cannot ignore our existence and our rights as protected under the Canadian Charter of Rights and Freedoms, a hard won battle that sadly brings us here today.

Let Windsor and Windsor Pride continue to be a beacon in the darkness of decades past. Let the flag demonstrate to all who see it that Windsor is a progressive community and reflective of a modern inclusive community. Celebrate your growth and your heroes, reach back to those you shunned in ignorance, embrace your queer family members as mine did, listen to their stories of pain, grief and resilience.

I wonder what would even drive someone to even consider this motion when there is so much division in the world, what a hateful act of oppression that cannot be entertained by a progressive growing community,

Do this not just for this 71 year old butch Lesbian, but for every person who chooses to move into this city and those who open businesses here. This is the very least you can do for the community you serve, for all of us. Do more, not less!

Respectfully  
Patricia Derouin  
Founder/Guardians In Action

**From:** Ashley Bruner <>  
**Sent:** May 22, 2025 3:52 PM  
**To:** McKenzie, Mark <[mmckenzie@citywindsor.ca](mailto:mmckenzie@citywindsor.ca)>  
**Cc:** clerks <[clerks@citywindsor.ca](mailto:clerks@citywindsor.ca)>; mayoro <[mayoro@citywindsor.ca](mailto:mayoro@citywindsor.ca)>  
**Subject:** Opposing May 26th Flag Policy

Hello Mark,

I am a resident of your ward and am writing to you about the proposal to eliminate all flag raising at the City building. I hope you will oppose this chainsaw approach to fix a minor problem.

I understand that not every cause or group should be represented in this way, but I hope you advocate for some common-sense reform to the current application process. Some suggestions to consider: perhaps prioritizing groups that have already had approval, or a longer application cut-off time to allow staff to do their due diligence when vetting new groups, for example.

I fear the all out ban is a dangerous precedent - it was one of the first executive orders president Trump signed. The City of London tried to pass similar legislation and the Ontario Human Rights Council ruled this action was in violation of human rights resulting in a public apology by the mayor to the LGBTQ+ community. I believe this would be the path concerned citizens will take if this change is mad.

I will be following Monday's meeting closely (I have emailed the Clerk encouraging council to consider later meeting times to allow for greater citizen engagement, but that's another issue). I hope the wonderfully diverse and eclectic ward 4 base can count on you to oppose this harmful action and to be on the right side of history.

Ashley Bruner

**From:** holly brush < >  
**Sent:** May 22, 2025 3:21 PM  
**To:** clerks <[clerks@citywindsor.ca](mailto:clerks@citywindsor.ca)>  
**Subject:** Flag-raising policy

Dear Mayor Dilkens, city clerk and Members of Windsor City Council,

I am writing to voice my deep concern regarding the current review of Windsor's flag-raising policy and the proposed limitations—particularly those that may affect the Inclusive Pride Flag.

For 25 years, this flag has been raised at City Hall as a visible statement of solidarity with Windsor's 2SLGBTQIA+ community. It is not an expression of ideology—it is a symbol of safety, inclusion, and unity. For many, including myself, it represents a community that has long endured discrimination and marginalization simply for existing.

The act of raising the Inclusive Pride Flag is more than a tradition—it is a commitment. It publicly affirms that Windsor values dignity, equity, and the human rights of all its residents.

After a quarter-century of consistent support, this practice should not be subject to reconsideration. The Inclusive Pride Flag's presence at City Hall affirms Windsor's leadership in compassion, courage, and inclusivity—especially at a time when 2SLGBTQIA+ communities are facing increased political hostility across the country.

Let me be clear: neutrality in the face of discrimination is not impartiality—it is complicity. Removing symbols of inclusion under the guise of fairness does not create balance; it silences those who have fought hardest to be seen and heard.

I urge you to ensure that any revisions to the flag-raising policy explicitly protect the tradition of raising the Inclusive Pride Flag. Windsor must not step back—we must continue to stand tall in support of all residents, all year long.

Thank you for your attention and your commitment to an inclusive Windsor.

Sincerely,

Holly Brush

Ward 3 Resident



**To: Windsor City Council**

**Re: Flag Policy Review – Importance of Continued Support for the 2SLGBTQI+ Community**

Dear Members of Council,

As an ally to the 2SLGBTQI+ community, I have been actively involved in advocacy work in Windsor-Essex County since 2012. I am the co-founder of the **Run for Rocky Legacy Project**, a unique and impactful initiative that has raised over **\$600,000** to support Gay-Straight Alliance (GSA) clubs in educational institutions across Windsor-Essex. This funding model — the only one of its kind in Canada — provides grants and scholarships to GSA students, many of whom have gone on to become human rights lawyers and community leaders. This funding also supports education for educators, grants to local 2SLGBTQI+ agencies for special projects, provide parental resources, and gives a portion of funds raised to help support programming yearly at Windsor Pride Community, Windsor Essex Pride Fest and Trans Wellness Ontario.

The first Run for Rocky was held in April 2013 following the tragic loss of our son Rocky in August 2012. Rocky was a passionate and vocal advocate for the 2SLGBTQI+ community and a dedicated volunteer with various non-profit organizations. One of Rocky's key concerns was the discriminatory blood and organ donation policies in Canada. Tragically and ironically, his own organ donation was denied due to his sexual orientation.

In response, I initiated a national petition "**All Healthy Canadians Should Be Able to Donate**", which was tabled in the House of Commons in April 2014 by MP Brian Masse. This effort led me to work on a national level with Health Canada as a patient advocate, contributing to a five-year task force on improving equity in Canada's organ donation and transplantation system. The resulting report, *Future Directions: Improvements Along the ODT Pathway*, outlines a roadmap for system-wide transformation.

I have also recently joined a committee led by Dr. Murdoch Leevies — an emergency room physician and University of Manitoba professor — focusing on addressing inequities in organ donation for gay and trans individuals, and on training healthcare professionals to ensure equity in care for the trans community.

Locally, I am proud to assist with the **LaSalle Pride Project**, promoting visibility and inclusivity through Pride symbols in our community. Research shows that such visible markers of support significantly contribute to a safer, more welcoming environment for all. The Rainbow crosswalk painted at Zehrs was the first crosswalk of its kind at a grocery store location in Canada.

Through my advocacy work, I have come to recognize how uniquely supportive Windsor-Essex is for our 2SLGBTQI+ citizens and their families. Thanks to community efforts, we have GSA

clubs in every high school — both Catholic and public — and over 35 elementary GSAs, as well as active groups in post-secondary institutions. The collaboration among agencies like **Windsor Pride Community**, **Windsor-Essex Pride Fest**, **Trans Wellness Ontario** (Ontario's only stand-alone trans agency), and the newly formed **Queer and Trans Migrant Advocacy Alliance of Windsor Essex** has made our region a beacon of support for newcomers — many of whom are refugees fleeing persecution due to their gender identity or sexual orientation.

Additionally, local organizations such as **WERA (Windsor Essex Rainbow Alliance)**, **Windsor Essex Rainbow Sports Club**, **Family Services Windsor-Essex**, **Canadian Mental Health Association's Youth Hub**, **Pozitive Pathways**, **Teen Health Centre**, **House Youth Centre (Amherstburg)**, **LaSalle Hangout for Youth**, and **Maryvale** to name a few, continue to play critical roles in offering support and services collaborating often with each other and for funding to ensure this region is superior in services delivered to 2SLGBTQI+ people and their families.

From my 13 years of work as an ally, I can say with confidence: this is not easy work. Advocacy takes courage, education, and persistence. It often means standing firm in the face of ignorance and resistance. It takes strong leadership with conviction and resolve to ensure equal human rights for all.

This is why I am here today. As Council reviews its flag policy, I urge you to recognize the vital importance of the work being done for 2SLGBTQI+ residents and their families in Windsor-Essex. Symbols matter. Flying the Pride flag is a visible, powerful declaration that Windsor is a city that embraces inclusion and human rights.

Eliminating DEI programs or excluding the Pride flag from municipal policies may be politically expedient for some, but it is short-sighted and out of step with the values that have made Windsor-Essex a national leader in equity and inclusion.

In a time when trans individuals in our community cannot safely cross the border, and when 2SLGBTQI+ youth in the U.S. in great numbers, are looking to Canada for their post-secondary education and safety, Windsor — as a gateway to Canada — must continue to visibly and vocally support the rights of 2SLGBTQI+ people.

Therefore, I respectfully propose that Council not only continue to support flying the Pride flag as requested by the mentioned agencies during the year, but consider flying this flag year-round. This would be a bold, progressive statement of the values this city holds dear, and a celebration of the unprecedented, nationally recognized work being done in our region.

Thank you for your time, your leadership, and your commitment to making Windsor a safe and inclusive community for all.

With Pride,

Nancy Campana  
Co-Founder, Run for Rocky Legacy Project  
Advocate & Ally for the 2SLGBTQI+ Community



214-2109 Ottawa Street, Windsor, ON N8Y1R8  
Ph: (519)258-2288, Email: [Winfdmus@mnsi.net](mailto:Winfdmus@mnsi.net)

**April 23, 2025**

**Re:** The Jackson Park Bandshell Committee

**To: Whom it may concern:**

The Windsor Federation of Musicians supports the updating of the Jackson Park band shell in the hopes that it can again be a great source of local live music. In the past many of our members performed on the stage at the band shell in Jackson Park. It is a worthy endeavor, live music on an outdoor stage has our locals support

Sincerely,  
Michael Hereford  
Secretary/Treasurer Local 566 AFM  
Windsor Federation of Musicians

.cc  
**Rob Balint, President**  
**Rick Labonte, Vice President**  
**Our local #566 board of directors.**





214-2109 Ottawa Street, Windsor, ON N8Y1R8

Ph: (519)258-2288, Email: [Winfdmus@mnsi.net](mailto:Winfdmus@mnsi.net)

Hello everyone, I'm Rob Balint, President of the Windsor Federation of Musicians Local 566 and I just want to say that our Union wholeheartedly endorses any project that will not allow this fabled piece of Windsor's history to fade away. We all know that times are tough and there are so many other worthy projects that need the city's attention and care, however, there are none other that have such a historical importance. The band shell has seen decades of community and cultural events, The Battle of the bands, hosting local concerts and rallies, as an iconic back drop for Emancipation and the Labour movement, bringing us closer together, uniting us.

Perhaps it's time to bring this torch back to light, and use this band shell as a symbol for our community to embrace each other again in such abrasive times. Windsor has been through many hardships before and now we're seeing so much uncertainty that affects this community as a whole.

One thing that I am certain about is that we are resilient and just as tough as the times we are experiencing now.

The people of Windsor deserve better. Jackson Park (The Queen Elizabeth II Gardens/WWII Monument) in its own right is a historical legacy in so many ways. The band shell is a forgotten part of this reverence.

Local 566 will pledge to aid with our support within our capacity to help see this project succeed.

In Solidarity,  
Rob Balint  
President  
WFM Local 566

**FROM:** Harold Goldin, Area Resident, Ward 5  
**TO:** Windsor City Council  
**Meeting:** 26 MAY 2025  
**Agenda Item:** 11.7 Council Report: C 22/2025 RFP Update - Jackson Park Feasibility Study

Members of Council:

On May 17, the Windsor Star reported that our public school board intends to sell the Windsor Stadium property.

According to the story, Mayor Dilkens said that he has wanted the city to buy it for several years.

The Mayor was quoted as saying: "It makes a lot of sense to incorporate it into the Jackson Park piece that we already own."

WINDSOR STADIUM LOT



I'm sure there is agreement with our mayor, on Council and among your electors.

It does indeed make a lot of sense, so please get it done.

With that in mind, I appeal to all of you:

Do not let the Windsor Stadium issue impede the need for the Jackson Park Bandshell feasibility study.

Vote to direct the administration to revise and re-issue the RFP.

Bring an end to demolition by neglect.