

CONSOLIDATED FINANCIAL STATEMENTS

THE CORPORATION OF THE CITY OF WINDSOR

DECEMBER 31, 2019



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## INDEPENDENT AUDITORS' REPORT

To the Members of Council, Inhabitants and Ratepayers of the Corporation of the City of Windsor

### *Opinion*

We have audited the financial statements of the Corporation of the City of Windsor (the City), which comprise:

- the consolidated statement of financial position as at December 31, 2019
- the consolidated statements of operations and accumulated surplus for the year then ended
- the consolidated statement of changes in net financial assets for the year then ended
- the consolidated statement of cash flows for the year then ended
- and the notes to the financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the "financial statements")

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the City as at December 31, 2019, and its results of operations and its changes in its net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

### *Basis for Opinion*

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibility under those standards are further described in the "**Auditors' Responsibilities for the Audit of the Financial Statements**" section of our auditors' report.

We are independent of the City in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.



### ***Responsibility of Management and Those Charged with Governance for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the City's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the City or to cease operations or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the City's financial reporting process.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risk of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, internal omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purposes of expressing an opinion on the effectiveness of the City's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.



Page 3

- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to the events or conditions that may cast significant doubt on the City's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditors' report. However, future events or conditions may cause the City's to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities with the Group Entity to express an opinion on the financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

*KPMG LLP*

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Chartered Professional Accountants, Licensed Public Accountants

Windsor, Canada

August 4, 2020

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Consolidated Statement of Financial Position**  
**Year ended December 31, 2019**  
**(\$000's)**

	2019	2018
	\$	\$
<b>Financial Assets</b>		
Cash and temporary investments	364,152	297,826
Investment in government business enterprises [note 4 (a)]	599,856	574,092
Taxes and payments-in-lieu of taxes receivable [note 1 (b) (iii)]	28,785	28,232
Trade and other receivables	57,892	59,478
<b>Total Financial Assets</b>	<b>1,050,685</b>	<b>959,628</b>
<b>Financial Liabilities</b>		
Accounts payable and accrued liabilities	94,017	90,813
Accrued interest on long-term liabilities	1,218	1,354
Net long-term liabilities [note 5 (a)]	70,670	78,154
Employee future benefit liabilities [note 6 (b)]	603,261	565,410
Deferred revenue [note 8 (b)]	68,931	40,916
Landfill post closure liability [note 7]	16,531	13,591
Inactive contaminated sites liabilities [note 1 (b) (vii) ]	6,306	6,674
<b>Total Financial Liabilities</b>	<b>860,934</b>	<b>796,912</b>
<b>Net Financial Assets</b>	<b>189,751</b>	<b>162,716</b>
<b>Non-Financial Assets</b>		
Tangible capital assets [schedule 2]	2,123,330	2,087,908
Inventory and assets held for resale	2,905	2,832
Prepaid expenses	10,612	11,245
<b>Total Non-Financial Assets</b>	<b>2,136,847</b>	<b>2,101,985</b>
<b>Accumulated Surplus [note 8 (a)]</b>	<b>2,326,598</b>	<b>2,264,701</b>

Commitments and contingencies [notes 3, 6(a), 9, 11, 13, 14 and 15]

Subsequent event [note 17]

The accompanying notes and schedules are integral parts of these consolidated financial statements.

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Consolidated Statement of Operations and Accumulated Surplus**  
**Year ended December 31, 2019**  
**(\$000's)**

	2019	2018
	\$	\$
<b>Revenues [note 10, schedule 1]</b>		
Net municipal property taxes and payments-in-lieu of taxes	343,636	336,228
User charges	166,427	151,860
Provincial and federal transfers	232,803	269,511
Revenue from other municipalities	26,558	19,313
Other	62,528	45,162
Change in equity in government business enterprises [note 4 (a)]	25,764	22,720
<b>Total Revenues</b>	<b>857,716</b>	<b>844,794</b>
<b>Expenses [note 10, schedule 1]</b>		
General government	56,057	58,077
Protection to persons and property	188,077	174,218
Transportation services	107,654	107,388
Environmental services	80,810	78,814
Health services	15,196	15,495
Social and family services	271,740	284,899
Recreation and culture	68,134	68,422
Planning and development	8,151	16,810
<b>Total Expenses</b>	<b>795,819</b>	<b>804,123</b>
<b>Annual Surplus</b>	<b>61,897</b>	<b>40,671</b>
Accumulated surplus, beginning of year [note 8 (a)]	2,264,701	2,224,030
<b>Accumulated surplus, end of year</b>	<b>2,326,598</b>	<b>2,264,701</b>

The accompanying notes and schedules are integral parts of these consolidated financial statements.

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Consolidated Statement of Change in Net Financial Assets**  
**Year ended December 31, 2019**  
**(\$000's)**

	2019	2018
	\$	\$
Annual Surplus	61,897	40,671
Acquisition of tangible capital assets [schedule 2]	(121,620)	(129,160)
Amortization of tangible capital assets [schedule 2]	81,808	78,315
(Gain) Loss on disposal of tangible capital assets	(1,397)	3,474
Proceeds on sale of tangible capital assets	5,787	8,290
Net change in inventory and assets held for resale	(73)	(278)
Net consumption of prepaid expenses	633	(1,988)
Change in net financial assets	27,035	(676)
Net financial assets, beginning of period	162,716	163,392
Net financial assets, end of period	189,751	162,716

The accompanying notes and schedules are integral parts of these consolidated financial statements.

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Consolidated Statement of Cash Flows**  
**Year ended December 31, 2019**  
**(\$000's)**

	2019	2018
	\$	\$
Cash provided by (used in):		
Operating and Other Activities:		
Annual surplus	61,897	40,671
Amortization of tangible capital assets	81,808	78,315
(Gain) loss on disposal of tangible capital assets	(1,397)	3,474
(Increase) decrease in taxes and payments-in-lieu receivable	(553)	4,465
Decrease in trade and other receivables	1,586	2,266
Increase in inventory and assets held for resale	(73)	(278)
Decrease (increase) in prepaid expenses	633	(1,988)
Increase (decrease) in accounts payable and accrued liabilities	3,204	(18,576)
Decrease in accrued interest on long-term liabilities	(136)	(125)
Increase in employee future benefit liabilities	37,851	33,159
Increase in deferred revenue	28,015	2,987
(Decrease) increase in contaminated site liability	(368)	385
Increase (decrease) in landfill post closure liability	2,940	(282)
Net cash provided by operating and other activities	215,407	144,473
Capital Activities:		
Proceeds on sale of tangible capital assets	5,787	8,290
Cash used to acquire tangible capital assets	(121,620)	(129,160)
Net cash used in capital activities	(115,833)	(120,870)
Financing Activities:		
Net long-term liabilities repaid	(7,484)	(6,998)
Net cash used in financing activities	(7,484)	(6,998)
Investing Activities:		
Increase in investment in government business enterprises	(25,764)	(22,720)
Net cash used in investing activities	(25,764)	(22,720)
Increase (decrease) in cash and temporary investments	66,326	(6,115)
Cash and temporary investments, beginning of year	297,826	303,941
Cash and temporary investments, end of year	364,152	297,826

The accompanying notes and schedules are integral parts of these consolidated financial statements.



**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

1. **Summary of significant accounting policies and reporting practices**

(a) **Reporting entity**

These consolidated statements reflect the assets, liabilities, revenues and expenses of the reporting entity. The reporting entity is comprised of all organizations and enterprises accountable for the administration of their financial affairs and resources to City Council and which are owned or controlled by the City of Windsor ("the City").

(i) **Consolidated entities**

In addition to the general City departments, the reporting entity includes the following where deemed material:

Windsor Police Services  
Roseland Golf and Curling Club Limited  
Transit Windsor  
Windsor Chartabus Limited  
The Corporation of the City of Windsor Public Library Board  
Windsor-Essex Community Housing Corporation  
Downtown Windsor Business Improvement Association  
Ford City Business District  
Via Italia-Erie Street Business Improvement Area  
Ottawa Street Business Improvement Area  
Olde Riverside Town Centre Business Improvement Area  
Walkerville Business Improvement Area  
Wyandotte Towne Centre Business Improvement Area  
Olde Sandwich Towne Business Improvement Area  
Pilette Village Business Improvement Area

The Essex-Windsor Solid Waste Authority ("EWSWA"), a joint partnership with the County of Essex, is consolidated on the basis of one half of the total operations and financial position of the total entity.

All interfund assets, liabilities, revenues and expenses have been eliminated.

(ii) **Entities included on a modified equity basis**

Certain corporations are accounted for on a modified equity basis, consistent with the generally accepted accounting treatment for a Government Business Enterprise ("GBE"). Under the modified equity basis, the business enterprise's accounting principles are not adjusted to conform with those of the City, and inter-organizational transactions and balances are not eliminated. Under the modified equity basis of accounting, the carrying value of the investment in GBE is adjusted to reflect the City's share of the net asset change of the investee.

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**1. Summary of significant accounting policies and reporting practices (continued)**

The entities accounted for under this method are:

Windsor Canada Utilities Ltd. ("WCUL")  
Windsor-Detroit Tunnel Corporation ("WDTC")  
Windsor Detroit Borderlink Limited ("WDBL")  
Windsor Utilities Commission ("WUC")  
Your Quick Gateway (Windsor) Inc. ("YQG")

**(iii) Non-consolidated entity**

The following joint local board and municipal enterprise is not consolidated:  
Windsor-Essex County Health Unit.

**(iv) Accounting for school board transactions**

The taxation, other revenues, expenses, assets and liabilities with respect to the operations of the school boards are not reflected in these consolidated financial statements. Amounts due to or from school boards are reported on the consolidated statement of financial position as accounts payable and accrued liabilities or trade and other receivables.

**(v) Trust funds**

Trust funds and their related operations administered by the City are not consolidated, but are reported separately on the trust funds' statement of continuity and statement of financial position.

**(b) Basis of accounting**

**(i) PSAB recommendations**

These consolidated financial statements have been prepared in accordance with Canadian public sector accounting standards.

**(ii) Accrual basis of accounting**

These consolidated financial statements have been prepared on an accrual basis except for Provincial Offences Administration. Under this basis, revenues are accounted for in the period in which the transactions or events occurred that gave rise to the revenues. Expenses are accounted for in the period the goods and services are acquired.

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**1. Summary of significant accounting policies and reporting practices (continued)**

**(iii) Taxes receivable and related revenues**

Property tax billings are prepared by the City based on assessment rolls issued by the Municipal Property Assessment Corporation ("MPAC"). Tax rates are established annually by City Council, incorporating amounts to be raised for local services and amounts the City is required to collect on behalf of the Province of Ontario in respect of education taxes. A normal part of the assessment process is the issuance of supplementary assessment rolls, which provide updated information with respect to changes in property assessment. Once a supplementary assessment roll is received, the City determines the taxes applicable and renders supplementary tax billings. Taxation revenues are recorded at the time tax billings are issued. Assessments and the related property taxes are subject to appeal. Tax adjustments as a result of appeals are recorded when the result of the appeal process is reasonably certain. The City has established a tax appeals reserve fund to provide funding to help offset the results of any future appeal decisions. The City is entitled to collect interest and penalties on overdue taxes. These revenues are recorded in the period the interest and penalties are levied. Tax revenue is recorded net of reductions. Taxes receivable are reported net of any expense or allowance for doubtful accounts.

**(iv) Trade and other receivables**

Trade and other receivables are reported net of any allowance for doubtful accounts.

**(v) Tangible capital assets**

Tangible capital assets are recorded at cost which includes amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets, excluding land and landfill sites, are amortized on a straight line basis over their estimated useful lives as follows:

<b>Asset classification and amortization schedule</b>	
<u>Classification</u>	<u>Useful Life (Years)</u>
Land	Infinite
Land improvements	10 – 75
Buildings and building improvements	10 – 60
Vehicles, machinery and equipment	3 – 35
Water and wastewater infrastructure	25 – 100
Roads infrastructure	25 – 100
Airport	6 – 40

The landfill has an estimated service capacity of 8,000,000 tonnes and is being amortized using the units of production method based on capacity used during the year.

**Contributed assets**

Contributed assets are recognized at their fair market value as of the date of contribution to the City.

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

1. **Summary of significant accounting policies and reporting practices (continued)**

**Works of art and historical treasures**

The City owns both works of art and historical treasures. These items have cultural, aesthetic or historical value and are worth preserving perpetually. Works of art and historical treasures are not recognized as tangible capital assets pursuant to the guidelines of PSAB Section 3150 and PSAB 3210.

(vi) **Employee future benefit liabilities**

The City has adopted the accrual method of accounting for employee future benefits as required by PSAB. The cost of future benefits earned by employees is actuarially determined using the projected benefit method prorated on service and assumptions of mortality and termination rates, retirement age and expected inflation rate.

Past service costs from plan amendments, if any, are deferred and amortized on a straight-line basis over the average remaining service period of employees active at the date of amendment. Actuarial gains and losses on the accrued benefit liability arise from differences between actual and expected experience and from changes in the actuarial assumptions used to determine the accrued benefit liability. The excess of the net actuarial gains or losses are amortized over the average remaining service period of active employees, which is 13.3 years (2018 – 12.7 years).

(vii) **Inactive contaminated sites liabilities**

The City adopted Public Sector Accounting Board Standard *PS 3260 Liability for Contaminated Sites* in 2015. Under PS 3260, contaminated sites are defined as the result of contamination being introduced in air, soil, water or sediment of a chemical, organic, or radioactive material or live organism that exceeds an environmental standard. This Standard relates to sites that are not in productive use. The liability represents the estimated cost to remediate inactive sites to within the environmental standard.

(viii) **Inter-entity Transactions**

Inter-entity Transactions (PSAB 3420) specifically addresses the reporting of transactions between entities controlled by the City from both a provider and recipient perspective. Inter-entity transactions are classified by the following types:

- For inter-entity transactions that are undertaken similar to an arm's length transaction or allocating cost and recovery transactions, these are to be recognized at the exchange amount by both parties.
- For inter-entity transactions that involve transfer or exchange of assets and/or liabilities for no or nominal consideration, both parties record the transaction at the carrying amount.
- Any difference between the exchange amount and carrying amount for asset or liability transfers are recorded as a gain or loss in the statement of operations.
- Cost allocations and recoveries to/from commonly controlled entities are recorded on a gross basis in the statement of operations.

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**1. Summary of significant accounting policies and reporting practices (continued)**

The City does not recognize any amount in the consolidated financial statements in respect to shared services received for which no costs are allocated. PSAB 3420 requires the City to assess inter-entity transactions for disclosure when there are inter-entity transfers of assets or liabilities, material transactions recorded that are not at the exchange amount or unallocated costs to determine whether or not the transaction is given accounting recognition. This standard has no impact on the consolidated financial statements, as all transactions with consolidated entities and government business enterprises have been recorded at the exchange amount.

**(ix) Related Party Disclosure**

Related Party Disclosure (PSAB 2200) defines a related party and identifies disclosures for related parties and related party transactions. Parties are considered related when one party has the ability to exercise control or shared control over the other. A related party could be an individual or an entity and includes key management personnel. Key management personnel include members of Council, Corporate Leadership Team (CLT) personnel and their close family members including spouses and dependents.

PSAB 2200 requires the City to assess related party transactions that have occurred at a value different from that which would have been arrived at if the parties were not related. Only those transactions that have or could have a material effect on the financial statements are disclosed. There are no material transactions for disclosure.

**(x) Contingent Assets & Contractual Rights**

For additional information on Contingent Assets (PSAB 3320) please see Note 14. For additional information on Contractual Rights (PSAB 3380), please see Note 15.

**(c) Provincial Offences Act**

The City, under the authority of Part X of the Provincial Offences Act ("POA"), provides for and administers the POA courts in the Windsor-Essex Court Service Area, arranges for court support, has carriage of Part 1 prosecutions and associated appeals, and is responsible for the collection of related fines and fees. In accordance with policies adopted by other Provincial Offences offices and as a result of the nature of business activities, revenue is recognized on a cash basis.

**(d) Use of estimates**

The preparation of the consolidated financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the dates of the consolidated financial statements and the reported amounts of revenues and expenses during the reporting periods. Significant items subject to such estimates and assumptions include valuation allowances for receivables, certain accrued liabilities and obligations related to employee future benefits and contaminated sites, the carrying value of tangible capital assets and the evaluation of contingencies. Actual results could differ from these estimates.

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**2. Operations of school boards**

The taxation and requisitions of the school boards are comprised of the following:

	<b>2019</b>	<b>2018</b>
	\$	\$
Taxation received or receivable	60,724	60,828
Requisitions	62,113	60,971
<u>Amount due from school boards</u>	<u>(1,389)</u>	<u>(143)</u>

**3. Contribution to non-consolidated joint board**

The following contribution was made by the City to this non-consolidated joint board:

	<b>2019</b>	<b>2018</b>
	\$	\$
<u>Windsor-Essex County Health Unit</u>	<u>3,132</u>	<u>2,983</u>

The City is contingently liable for its share, which is approximately 14%, of any deficits which may arise.

**4. Government Business Enterprises ("GBE")**

The consolidated financial statements of the City include, on a modified equity basis, the following GBE:

**Windsor Canada Utilities Ltd. ("WCUL")**

WCUL is a wholly owned subsidiary of the City. WCUL is a holding company which wholly owns two subsidiaries: Enwin Utilities Ltd. and Enwin Energy Ltd. Through these subsidiaries, WCUL is responsible for the transmission and distribution of electricity, maintenance of the area's powerlines, as well as the marketing of retail and wholesale utility services and products.

**Windsor Detroit Borderlink Limited ("WDBL")**

WDBL is a wholly owned subsidiary of the City. WDBL manages and operates the Tunnel while WDTC owns the assets.

**Windsor-Detroit Tunnel Corporation ("WDTC")**

WDTC is a wholly owned subsidiary of the City. WDTC owns the portion of the Windsor-Detroit Tunnel situated in Canada, while WDBL manages and operates the Tunnel.

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

4. **Government Business Enterprises (continued)**

**Windsor Utilities Commission ("WUC")**

WUC is a wholly owned commission of the City engaged largely in the treatment and distribution of the area's potable water.

**Your Quick Gateway (Windsor) Inc. ("YQG")**

YQG is a wholly owned subsidiary of the City which provides management services for the Windsor airport.

(a) **Investment in GBE**

The City has investments in GBE totalling \$599,856 (2018 - \$574,092), which is comprised of the following:

	2019	2018
	\$	\$
WCUL	183,536	171,682
WDTC	141,165	142,872
WDBL	(3,206)	(3,487)
WUC	272,682	254,501
YQG	5,679	8,524
	599,856	574,092

A continuity of the investment in GBE is as follows:

	WCUL	WDTC	WDBL	WUC	YQG	2019 Total	2018 Total
	\$	\$	\$	\$	\$	\$	\$
Opening investment	171,682	142,872	(3,487)	254,501	8,524	574,092	551,372
Dividends declared	(4,000)	-	(1,000)	-	(5,600)	(10,600)	(5,500)
Other comprehensive income/(loss)	3,699	-	(1,304)	864	-	3,259	6,358
Current income/(loss)	12,155	(1,707)	2,585	17,317	2,755	33,105	21,862
Current change in investment	11,854	(1,707)	281	18,181	(2,845)	25,764	22,720
Closing investment	183,536	141,165	(3,206)	272,682	5,679	599,856	574,092

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

4. **Government Business Enterprises (continued)**

(b) **Supplementary information of GBE**

(i) **WCUL**

	<b>2019</b>	<b>2018</b>
	\$	\$
<b>Financial position</b>		
Current assets	100,416	97,925
Property, plant and equipment	239,063	229,572
Other assets	76,130	73,690
<b>Total assets</b>	<b>415,609</b>	<b>401,187</b>
Current liabilities	45,529	42,272
Long-term liabilities	186,544	187,233
<b>Total liabilities</b>	<b>232,073</b>	<b>229,505</b>
Shareholders' equity	183,536	171,682
<b>Total liabilities and equity</b>	<b>415,609</b>	<b>401,187</b>
	<b>2019</b>	<b>2018</b>
	\$	\$
<b>Results of operations</b>		
Revenue from distribution of electricity	306,253	301,298
Services provided to Windsor Utilities Commission	19,689	20,004
Other revenue	7,004	6,981
<b>Total revenue</b>	<b>332,946</b>	<b>328,283</b>
Cost of electrical energy	255,384	252,700
Other net expenses	65,407	67,124
<b>Total expenses</b>	<b>320,791</b>	<b>319,824</b>
<b>Net income</b>	<b>12,155</b>	<b>8,459</b>

**Related party transactions**

The following transactions are in the normal course of operations and are measured at the exchange amount, which is the cost of consideration established and agreed to by the related parties:

- On November 6, 2012 WCUL and WUC entered into a Water System Operating Agreement ("WSOA"), whereby WCUL agreed to provide services to WUC with respect to certain management, administrative services, construction operations, and maintenance services. Pursuant to the terms of the WSOA, WUC has transferred all employees of WUC to WCUL.



**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**4. Government Business Enterprises (continued)**

- WCUL provides sewer surcharge billing and collecting and street lighting for the City. The total amount charged to the City and included in other revenue for the year ended December 31, 2019 was \$3,765 (2018 - \$4,379).
- WCUL collects and remits the sewer surcharge on behalf of the City. The total amount owing to the City at December 31, 2019 relating to sewer surcharge was \$6,581 (2018 - \$5,649).
- The amounts due from related parties which are included in current assets consist of:

	2019	2018
	\$	\$
<u>Due from Windsor Utilities Commission</u>	485	2,338

- The amounts due from related parties which are included in other assets consist of:

	2019	2018
	\$	\$
<u>Due from Windsor Utilities Commission</u>	52,233	54,055

- The amounts due to related parties which are included in current liabilities consist of:

	2019	2018
	\$	\$
<u>Due to the Corporation of the City of Windsor (net)</u>	6,184	5,204

**(ii) WDTC**

	2019	2018
	\$	\$
<b>Financial position</b>		
Current assets	4,494	8,470
<u>Property, plant and equipment</u>	145,745	143,771
<u>Total assets</u>	150,239	152,241
Current liabilities	9,074	9,369
<u>Shareholder's equity</u>	141,165	142,872
<u>Total liabilities and equity</u>	150,239	152,241

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

4. **Government Business Enterprises (continued)**

<b>Results of operations</b>		
Total revenues	1,493	1,836
Operating expenses	3,200	3,380
Net loss	(1,707)	(1,544)

**Related party transactions**

Windsor Detroit Borderlink (WDBL) is the sister company of WDTC. WDTC transferred the operations of the Tunnel to WDBL and only holds the assets of the Tunnel, commencing January 1, 2018. The following transactions are in the normal course of operations and are measured at the exchange amount, which is the cost of consideration established and agreed to by the related parties:

- The amounts due to related parties which are included in current liabilities consist of:

	2019	2018
	\$	\$
Due to WDBL	887	3,579

(iii) **WDBL**

	2019	2018
	\$	\$
<b>Financial position</b>		
Current assets	7,150	9,613
Property, plant and equipment	154	13
Total assets	7,304	9,626
Current & long term liabilities	10,510	13,113
Shareholder's equity (deficit)	(3,206)	(3,487)
Total liabilities and equity	7,304	9,626

<b>Results of operations</b>		
Tolls	10,065	9,213
Other revenues	491	821
Total revenues	10,556	10,034
Operating expenses	7,971	14,115
Net income (loss)	2,585	(4,081)

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

4. **Government Business Enterprises (continued)**

**Related party transactions**

Windsor-Detroit Tunnel Corporation (WDTC) is the sister company of WDBL. WDTC transferred the operations of the Tunnel to WDBL and only holds the assets of the Tunnel, commencing January 1, 2018.

The amounts due to related parties which are included in current liabilities consist of:

	2019	2018
	\$	\$
<u>Due to the Corporation of the City of Windsor</u>	<u>187</u>	<u>496</u>

	2019	2018
	\$	\$
<u>Due to WDTC</u>	<u>887</u>	<u>3,579</u>

(iv) **WUC**

	2019	2018
	\$	\$
<b>Financial position</b>		
Current assets	27,794	28,728
Property, plant and equipment and sinking fund	322,280	305,598
<u>Total assets</u>	<u>350,074</u>	<u>334,326</u>
Current liabilities	10,161	11,409
Long-term liabilities	67,231	68,416
Total liabilities	77,392	79,825
<u>Total equity</u>	<u>272,682</u>	<u>254,501</u>
<u>Total liabilities and equity</u>	<u>350,074</u>	<u>334,326</u>
<b>Results of operations</b>		
Retail water sales	53,653	52,193
Other revenues	11,180	11,953
<u>Total revenues</u>	<u>64,833</u>	<u>64,146</u>
Cost of production	16,019	16,361
Depreciation and amortization	9,639	8,556
Operating and other net expenses	21,858	22,819
<u>Total expenses</u>	<u>47,516</u>	<u>47,736</u>
<u>Net income</u>	<u>17,317</u>	<u>16,410</u>

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**4. Government Business Enterprises (continued)**

**Related party transactions**

The following transactions are in the normal course of operations and are measured at the exchange amount, which is the cost of consideration established and agreed to by the related parties:

- The City provides support for capital water main projects and road repairs to WUC. The total amount charged to WUC for the year ending December 31, 2019 was \$8,918 (2018 - \$7,729).

- The amounts due to related parties which are included in current liabilities consist of:

	<b>2019</b>	<b>2018</b>
	\$	\$
Due to Enwin Utilities Ltd.	477	2,308
Due to the Corporation of the City of Windsor	1,047	1,478
	<u>1,524</u>	<u>3,786</u>

- The amounts due to related parties which are included in long-term liabilities consist of:

	<b>2019</b>	<b>2018</b>
	\$	\$
Due to Enwin Utilities Ltd.	1,233	2,055

**(v) YQG**

	<b>2019</b>	<b>2018</b>
	\$	\$
<b>Financial position</b>		
Total assets	<u>6,966</u>	<u>10,691</u>
Total liabilities	1,287	2,167
Shareholder's equity	5,679	8,524
Total liabilities and equity	<u>6,966</u>	<u>10,691</u>

**Results of operations**

Airport operating revenues	5,973	5,735
Management fees and other revenues	1,986	1,876
Total revenues	<u>7,959</u>	<u>7,611</u>
Operating and other expenses	5,204	4,993
Net income	<u>2,755</u>	<u>2,618</u>

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**4. Government Business Enterprises (continued)**

**Related party transactions**

The following transactions are in the normal course of operations and are measured at the exchange amount, which is the cost of consideration established and agreed to by the related parties:

- Amounts owing to the City relate mainly to capital purchases which are to be reimbursed and dividends payable. The amounts due to related parties which are included in total liabilities are non-interest bearing and consist of:

	<b>2019</b>	<b>2018</b>
	\$	\$
<u>Due to the Corporation of the City of Windsor</u>	<u>274</u>	<u>1,183</u>

**5. Net long-term liabilities**

- (a) The balance of the net long-term liabilities reported on the consolidated statement of financial position is made up of the following:

	<b>2019</b>	<b>2018</b>
	\$	\$
Total long-term liabilities	70,670	78,154
<u>Less amount repayable from user fees</u>	<u>(66,280)</u>	<u>(71,839)</u>
<u>Net amount repayable from general taxation</u>	<u>4,390</u>	<u>6,315</u>

The amount repayable from user fees is comprised of:

	<b>2019</b>	<b>2018</b>
	\$	\$
Essex-Windsor Solid Waste Authority	29,580	30,551
Sewer Surcharge fund	20,690	22,659
Transit Windsor	1,162	1,259
<u>Windsor-Essex Community Housing Corporation</u>	<u>14,848</u>	<u>17,370</u>
<u>Total long-term liabilities repayable by user fees</u>	<u>66,280</u>	<u>71,839</u>

At December 31, 2019, the net long-term liability as reported on the financial statements of EWSWA, which the City is responsible for 50%, consists of:

	<b>2019</b>	<b>2018</b>
	\$	\$
Debenture Payable	59,160	61,102
<u>Accrued Interest</u>	<u>1,760</u>	<u>1,818</u>
	<u>60,920</u>	<u>62,920</u>

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**5. Net long-term liabilities (continued)**

The City has assumed no debt from other municipalities.

- (b) Of the net long-term liabilities in (a) of this note, \$34,942 in principal payments are repayable from 2020 to 2024, \$21,258 from 2025 to 2029 and \$14,470 thereafter.

These amounts will require funding in those periods and are summarized as follows:

	2020-2024	2025-2029	Thereafter	Total
	\$	\$	\$	\$
From general taxation	4,390	-	-	4,390
From user fees	30,552	21,258	14,470	66,280
	<u>34,942</u>	<u>21,258</u>	<u>14,470</u>	<u>70,670</u>

- (c) Approval of the Ontario Municipal Board or a Treasurer's Certificate relative to the Authorized Repayment Limit of the City has been obtained for the long-term liabilities in (a) issued in the name of the City.

- (d) Total interest expenses for the year for net long-term liabilities which are reported on the consolidated statement of operations and accumulated surplus are as follows:

	2019	2018
	\$	\$
Interest funded from general property taxes	395	524
Interest funded from user fees	3,243	3,513
	<u>3,638</u>	<u>4,037</u>

**6. Employee benefits**

**(a) Pension agreements**

The City makes contributions to the Ontario Municipal Employees Retirement System ("OMERS"), on behalf of members of its staff. The plan is a multi-employer defined-benefit plan which specifies the amount of the retirement benefit to be received by the employees based on length of service and rates of pay. The multi-employer plan is valued on a current market basis for all plan assets.

The City accounts for the OMERS plan by expensing contributions in the period in the consolidated statement of operations and accumulated surplus. Any surplus or deficit of the OMERS plan is accounted for by OMERS.

The amount contributed to OMERS for current service for 2019 was \$24,504 (2018 - \$24,062). At December 31, 2019 the OMERS plan is in a deficit position, which is being addressed through managing contribution rates, benefit levels, and investment returns.

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**6. Employee benefits (continued)**

The Transit Windsor contributory pension plan, covering substantially all of its employees, was frozen effective December 31, 1999 with pension benefits for service on and after January 1, 2000 being covered by OMERS. As required by the Pension Benefits Standards Act, the City has issued a letter of credit to the pension plan regarding the plan funding balance. At December 31, 2019 the plan has, for accounting purposes and including the unfunded letter of credit, pension assets of \$6,111 (2018 - \$5,523) and is in a funding surplus of \$1,387 (2018 - \$231 surplus).

**(b) Employee future benefit liabilities**

Employee future benefit liabilities are future liabilities of the City to its employees and retirees for benefits earned but not taken as at December 31, 2019 and consist of the following:

	<b>2019</b>	<b>2018</b>
	\$	\$
Post-retirement benefits	522,281	495,561
Post-employment benefits	7,905	7,707
WSIB future benefits	65,927	55,024
Accrued vested sick leave	10,601	10,188
Vacation and vested banked overtime	2,658	2,453
Transit Windsor pension asset	(6,111)	(5,523)
	<u>603,261</u>	<u>565,410</u>

**(i) Post-retirement and post-employment benefits**

The post retirement benefit and post-employment benefit liabilities are based on an actuarial valuation performed by the City's actuaries. Post-employment benefits include amounts accrued under the City's self-funded long-term disability policy. The significant actuarial assumptions adopted in estimating the City's liabilities are as follows:

- Discount Rate 2.90% (2018 – 3.55%)
- Health Care Discount Rate: 4.0% (2018 – 4.5%)

Information about the City's future obligations with respect to post retirement benefits are as follows:

	<b>2019</b>	<b>2018</b>
	\$	\$
Accrued benefit liability at the beginning of the year	495,561	468,036
Current service cost	15,592	16,035
Interest	21,104	19,419
Amortization of actuarial net losses	2,441	4,087
<u>Benefits paid</u>	<u>(12,417)</u>	<u>(12,016)</u>
Accrued benefit liability at the end of the year	522,281	495,561
<u>Unamortized net actuarial losses</u>	<u>68,944</u>	<u>89,568</u>
<u>Accrued benefit obligations at the end of the year</u>	<u>591,225</u>	<u>585,129</u>

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**6. Employee benefits (continued)**

The measurement date of the employee future benefits obligation coincides with the City's fiscal year. An actuarial comprehensive valuation was completed as of August 1, 2019 and the next required valuation will be as of December 31, 2022.

**(ii) Liability for Workplace Safety and Insurance**

The Workplace Safety and Insurance Board ("WSIB") estimates the undiscounted future benefit costs and administrative downloading for the City as a Schedule II employer. The estimated liability recorded at December 31, 2019 is \$65,927 (2018 - \$55,024).

**(iii) Accrued vested sick leave**

Accrued vested sick leave refers to the balance of unused sick leave credits which is payable to eligible employees of the City upon their retirement. Under the sick leave plan, unused sick leave can accumulate and certain employees may become entitled to a cash payment upon leaving the City's employment. In 2019, an amount of \$513 (2018 - \$2,166) has been paid and is reported as an expense on the consolidated statement of operations and accumulated surplus.

**7. Landfill post closure liabilities**

The liability for landfill post closure costs at December 31, 2019 is comprised of the City's proportion of the Regional Landfill closure and post closure expenses of \$6,940 (2018 - \$4,048) and post closure expenses associated with the closed Essex County Landfill #3 of \$9,591 (2018 - \$9,543).

The Essex County Landfill #3 was closed in 1997 and requires care for an estimated period of 40 years from the date of closure. The December 31, 2019 liability for post closure expenditures is based on the annual payment to EWSWA of \$610 (2018 - \$610) and inflation adjusted at 2.0% per annum (2018 - 2.0%) and discounted to December 31, 2019 using a discount rate of 2.90% (2018 - 3.55%).



**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**8. Municipal position**

**(a) Accumulated surplus**

Accumulated surplus consists of individual fund surplus and reserves and reserve funds as follows:

	2019	2018
	\$	\$
Surplus:		
Invested in tangible capital assets	2,052,660	2,009,754
Invested in government business enterprises	599,856	574,092
Unfunded employee future benefit liabilities	(603,261)	(565,410)
Unfunded landfill post closure liabilities	(16,531)	(13,591)
Unfunded inactive contaminated sites liabilities	(6,306)	(6,674)
Other	83,887	77,848
<b>Total Surplus</b>	<b>2,110,305</b>	<b>2,076,019</b>
Reserves set aside for a specific purpose by Council:		
Working funds	24,480	21,270
Encumbrances	3,792	3,713
Future planning	1,186	948
Post retirement death benefit	361	318
Recreation services	1,627	1,455
Fire services	1,268	1,137
Environmental services	22,770	22,764
Occupational illness	1,858	1,316
Others	3,245	3,058
<b>Total reserves</b>	<b>60,587</b>	<b>55,979</b>
Reserve funds set aside for a specific purpose by Council:		
Replacement of equipment	52,139	48,956
Capital expenditures	33,779	26,309
Insurance	7,346	5,496
Health benefits rate stabilization	11,210	7,602
Sanitary sewer expenditures	3,022	5,464
Budget stabilization	9,096	7,386
Children's fund	715	702
Social housing	8,947	9,560
Recreation	147	148
Transit debt repayment	1,463	1,556
Public health	16,436	12,099
Tax appeals	11,406	7,425
<b>Total reserve funds</b>	<b>155,706</b>	<b>132,703</b>
<b>Total accumulated surplus</b>	<b>2,326,598</b>	<b>2,264,701</b>

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**8. Municipal position (continued)**

**(b) Deferred revenue**

The following funds totalling \$68,931 deferred revenue (2018 – \$40,916) relate to net inflows (outflows) which have statutory restrictions and as such are classified as deferred revenue on the consolidated statement of financial position:

	<b>Beginning balance 2019 \$</b>	<b>2019 Inflows \$</b>	<b>2019 Outflows \$</b>	<b>Ending Balance 2019 \$</b>
Parkland acquisition fund	1,589	2,537	229	3,897
Development charges fund	22,756	12,890	4,096	31,550
Building permit fund (net)	(102)	1,173	375	696
Provincial gas tax fund	289	4,549	3,484	1,354
Federal gas tax fund	16,241	29,778	14,653	31,366
Federal public transit fund	143	2	77	68
<b>Total deferred revenue</b>	<b>40,916</b>	<b>50,929</b>	<b>22,914</b>	<b>68,931</b>

The parkland acquisition fund is utilized to fund purchases of parkland and other recreation expenditures. The development charges fund is utilized to fund growth related capital works. The building permit fund is utilized to fund the building permit department. Surpluses or deficits of net building permit income (loss) are transferred to this fund. In 2012, the City created a reserve fund specifically to offset the deficit in the building permit fund, the activity of which is included above. The Provincial gas tax fund is utilized to fund public transportation programs. The Federal gas tax fund is utilized to fund environmentally sustainable municipal infrastructure projects. The Federal public transit fund is utilized to fund transit infrastructure to increase ridership.

**9. Commitments**

As at December 31, 2019, the City is committed to making the following payments:

- (a) Contracts for various capital construction projects, at a cost of \$26,557 (2018 - \$25,394) in the aggregate, to be financed generally by pay as you go funding from the operating fund.
- (b) Payments for various operating leases through 2023 of \$1,247 (2018 - \$155).
- (c) The City has approved Community Improvement Plans (“CIP”) that contain financial incentive programs for Brownfield Redevelopment, Economic Revitalization, Olde Sandwich Towne, Ford City, Building Facade Improvement and Downtown Community Improvement.

The CIPs allow the City to provide grants to property owners/tenants, or to undertake other community improvement activities to further the objectives of each CIP, which would otherwise be prohibited by Ontario’s *Municipal Act*. At December 31, 2019, there were 34 approved grant applications under the Economic Revitalization CIP, 28 approved grant applications under the

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**9. Commitments (continued)**

Brownfield Redevelopment CIP, 8 approved grant applications under the Building Facade Improvement CIP, 6 approved grant applications under the Olde Sandwich Towne CIP, 16 approved grants under the Ford City CIP and 16 grant applications under the Downtown CIP. The amount of grant funding is directly tied to the increase in municipal property taxes as a result of assessment growth so there will be no net financial cost to the City. The program will not reduce current revenue levels but forego incremental tax revenue. Grants are paid over a period not to exceed 10 years with the maximum amount of grant funding equal to eligible costs incurred by the applicant.

The estimated value of remaining approved grants is \$36,793 (2018 - \$28,843).

- (d) In 2013, the City purchased the land and building which house the Art Gallery of Windsor ("AGW") for \$2,500. The City is obligated to lease a portion of the building to AGW for 44 years at \$1 per year.

**10. Budget figures**

Budget figures have been excluded on the consolidated statement of operations and accumulated surplus as they are not directly comparable to the actual figures due to the requirement to accrue certain expenses in accordance with PSAB reporting requirements. The City does not, in many cases, include these amounts in the annual budget as they do not require immediate funding. Additionally, budgets relating to tangible capital asset purchases have been excluded on the consolidated statement of operations and accumulated surplus, as they are not comparable to actual results. The City's annual capital budget is primarily invested in tangible capital assets which are reflected on the consolidated statement of financial position, while expenses included in the consolidated statement of operations and accumulated surplus include the annual amortization expense relating to those tangible capital assets.

**11. Public liability insurance**

The City has an insurance deductible for general liability claims up to \$250 (2018 - \$250) for any individual claim. Outside coverage is in place for claims in excess of this amount.

At December 31, 2019, the City was insured through JLT Canada, an insurance broker. 2017 was the first year the City was insured by JLT. Previously, the City was insured with the Ontario Municipal Insurance Exchange ("OMEX"), an insurance reciprocal whose members pool their insurance coverage. As a member of a reciprocal, the City agrees to assume a certain percentage of the entire group's liabilities and losses for the period of time that the City was a member. In the event that an annual premium funding becomes insufficient to cover claims and claim reserves, the reciprocal has the ability to re-assess each member to appropriately fund the difference. Although the City is no longer insured with OMEX, it still has exposure for the years in which the City was a member that have not yet been closed. The City paid \$ nil in retroactive assessments in 2019 (2018 - \$nil). The City has established a reserve fund for self-insurance, which at December 31, 2019 amounted to \$7,346 (2018 - \$5,496).

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**11. Public liability insurance (continued)**

The City budgets each year for premiums and claims. Any budget excess may be credited to the reserve fund at the discretion of Council. Payment of premiums and claims are shown as expenses on the consolidated statement of operations and accumulated surplus.

**12. Segmented information**

The City of Windsor is a diversified single tier municipality that provides a wide range of services to its citizens, including police, fire, ambulance, public transit, water and many others. These services are provided by departments and related entities of the City and their activities are reported by segment in these consolidated financial statements.

For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. Net municipal property taxes and payments-in-lieu of taxes are allocated to segments based on the net expenses of that segment. The accounting basis used in these segments is consistent with that followed in the preparation of the consolidated financial statements as discussed in Note 1. For additional information, please see the consolidated schedule of segmented net revenue (schedule 1). The City's reportable operating segments and their associated activities are as follows:

*General government* is comprised of Finance, Administration, Governance, Legal, Human Resources and other activities to support the other segments of the City

*Protection to persons and property* is comprised of Police, Fire, Conservation Authority, Provincial Offences, and Protective Inspection activities

*Transportation services* is comprised of Public Transportation, Roadway Maintenance, Winter Control, Central Garage, and Airport

*Environmental services* is comprised of Sanitary and Storm Sewers, Solid Waste Collection and Disposal, and Recycling

*Health services* is comprised of Ambulance and Public Health services

*Social and family services* is comprised of Social Services, Social Housing, Child Care, and Assistance to the Aged

*Recreation and culture* is comprised of Parks, Recreation Facilities, and Libraries

*Planning and development* is comprised of Planning and Zoning, Commercial and Industrial, and Business Improvement Areas

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**13. Contingent liabilities**

- (a) During the normal course of operations, the City is subject to various legal actions, including some which can be substantial. The settlement of the actions that can be reasonably estimated is not expected to have a material effect on the consolidated financial statements of the City. Other legal actions may be at an early stage and therefore the likelihood and magnitude of impact cannot be reasonably determined.
- (b) The City is appealing one decision and awaiting additional decisions of the Ontario Municipal Board ("OMB") regarding the expropriation of lands within the Spring Garden Area of Natural and Scientific Interest (ANSI). Depending on the outcome of the legal proceedings, the City could be obligated to pay an additional amount of up to approximately \$30,000.
- (c) Construction of a new Huron Lodge Home for the Aged began in 2004. The project was substantially completed in March 2007 in compliance with Ministry of Health requirements. The contractor has registered a lien and claiming damages in the amount of \$4,677. Whether the contractor will recover all, some or none of that amount is undeterminable.
- (d) The City is the subject of a class action lawsuit relating to bingo/lottery licence fees. Depending on the outcome of the legal proceedings, the City could incur a liability of up to approximately \$70,000.

**14. Contingent assets**

During the normal course of operations, the City may bring various legal actions, including some which can be substantial. The settlement of these actions may result in the City's favour and any favourable settlement amounts will be available for the City's use. Contingent assets are not recorded in the consolidated financial statements as they do not meet the definition of an asset.

**15. Contractual rights**

Contractual rights are rights to economic resources arising from contracts or agreements that will result in revenues and assets in the future. The City's contractual rights arise because of contracts entered into for various services, long-term leases, and rental contracts. Contractual rights arise from the normal course of operations and are not reflected in the consolidated financial statements until revenues or assets are received. The following table summarizes the contractual rights of the City for future assets:

	2020	2021	2022	2023	2024	2025+
	\$	\$	\$	\$	\$	\$
Service contracts	6,149	6,254	6,221	5,879	301	1,379
Long term leases	1,611	1,620	1,440	1,450	1,461	2,855
	7,760	7,874	7,661	7,329	1,762	4,234

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Notes to Consolidated Financial Statements**  
**Year ended December 31, 2019**  
**(\$000's)**

**16. Comparative figures**

Certain comparative figures have been reclassified to conform to the presentation adopted for the current year.

**17. Subsequent event**

Subsequent to December 31, 2019, the COVID-19 outbreak was declared a pandemic by the World Health Organization and has had a significant financial, market, and social dislocation impact. In connection with the pandemic, the City declared a state of emergency on March 20, 2020 which remains in effect until such time as the Province lifts the state of emergency.

At the time of approval of these financial statements, the City is projecting an operating budget deficit for 2020 of approximately \$30,000. Significant efforts are underway to secure federal and provincial financial relief for municipalities across the country. The City has experienced the following indicators of financial implications and undertaken the following activities in relation to the COVID-19 pandemic:

- The closure of a number of indoor and outdoor facilities to the general public;
- Revisions to the delivery of a number of municipal services has been temporarily suspended during the state of emergency;
- The implementation of working from home requirements for certain municipal employees;
- Work force reductions for temporary and part-time employees; and
- In certain instances, the City has deferred payment time frames and has waived interest charges, penalties and other fees.

As a result of these measures, the City has experienced a decrease in operating revenues during the subsequent period, as well as an increase in operating costs.

At this time these factors present uncertainty over future cash flows, may cause significant changes to the assets or liabilities and may have a significant impact on future operations.

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Consolidated Schedule of Segmented Net Revenue - Schedule 1**  
**Year ended December 31, 2019**  
**(\$000's)**

<b>2019</b>	<b>General government</b>	<b>Protection to persons and property</b>	<b>Transportation services</b>	<b>Environmental services</b>	<b>Health services</b>	<b>Social and family services</b>	<b>Recreation and culture</b>	<b>Planning and development</b>	<b>Total</b>
<b>Expenses</b>									
Salaries, wages and benefits	39,551	164,174	42,904	18,738	-	52,476	35,771	3,900	357,514
Interest	-	405	28	2,545	-	661	-	-	3,639
External transfers	1,061	1,643	1,153	-	15,172	154,697	410	2,462	176,598
Amortization	2,655	4,931	35,502	19,873	-	7,434	10,940	473	81,808
Goods and services	12,790	16,924	28,067	39,654	24	56,472	21,013	1,316	176,260
<b>Total Expenses</b>	<b>56,057</b>	<b>188,077</b>	<b>107,654</b>	<b>80,810</b>	<b>15,196</b>	<b>271,740</b>	<b>68,134</b>	<b>8,151</b>	<b>795,819</b>
<b>Revenues excluding taxation</b>									
User charges	15,362	12,432	23,673	66,154	519	32,019	15,362	906	166,427
Provincial and federal transfers	25,351	6,483	6,801	1,526	-	182,352	10,290	-	232,803
Revenue from other municipalities	-	6,330	578	3,104	-	16,282	264	-	26,558
Other	37,249	6,613	7,259	3,446	-	2,462	3,620	1,879	62,528
Change in equity in government business enterprises	25,764	-	-	-	-	-	-	-	25,764
<b>Total revenues excluding taxation</b>	<b>103,726</b>	<b>31,858</b>	<b>38,311</b>	<b>74,230</b>	<b>519</b>	<b>233,115</b>	<b>29,536</b>	<b>2,785</b>	<b>514,080</b>
Net municipal property taxes and payments-in-lieu of taxes									343,636
<b>Annual surplus (deficit)</b>	<b>47,669</b>	<b>(156,219)</b>	<b>(69,343)</b>	<b>(6,580)</b>	<b>(14,677)</b>	<b>(38,625)</b>	<b>(38,598)</b>	<b>(5,366)</b>	<b>61,897</b>

**THE CORPORATION OF THE CITY OF WINDSOR**  
**Consolidated Schedule of Segmented Net Revenue - Schedule 1**  
**Year ended December 31, 2019**  
(\$000's)

<b>2018</b>	General government	Protection to persons and property	Transportation services	Environmental services	Health services	Social and family services	Recreation and culture	Planning and development	Total
<b>Expenses</b>									
Salaries, wages and benefits	40,300	148,056	41,713	19,300	186	53,067	34,654	4,111	341,387
Interest	-	648	30	2,528	-	831	-	-	4,037
External transfers	896	1,605	1,072	-	14,980	160,704	422	2,205	181,884
Amortization	2,307	4,553	34,437	19,149	-	7,302	10,470	97	78,315
Goods and services	14,574	19,356	30,136	37,837	329	62,995	22,876	10,397	198,500
<b>Total Expenses</b>	<b>58,077</b>	<b>174,218</b>	<b>107,388</b>	<b>78,814</b>	<b>15,495</b>	<b>284,899</b>	<b>68,422</b>	<b>16,810</b>	<b>804,123</b>
<b>Revenues excluding taxation</b>									
User charges	13,559	9,971	22,157	58,442	701	30,910	15,092	1,028	151,860
Provincial and federal transfers	22,659	6,792	29,491	4,070	-	205,533	966	-	269,511
Revenue from other municipalities	15	288	460	2,077	-	16,374	99	-	19,313
Other	33,564	3,566	4,328	5,259	-	1,095	1,029	(3,679)	45,162
Change in equity in government business enterprises	22,720	-	-	-	-	-	-	-	22,720
<b>Total revenues excluding taxation</b>	<b>92,517</b>	<b>20,617</b>	<b>56,436</b>	<b>69,848</b>	<b>701</b>	<b>253,912</b>	<b>17,186</b>	<b>(2,651)</b>	<b>508,566</b>
Net municipal property taxes and payments-in-lieu of taxes									336,228
<b>Annual surplus (deficit)</b>	<b>34,440</b>	<b>(153,601)</b>	<b>(50,952)</b>	<b>(8,966)</b>	<b>(14,794)</b>	<b>(30,987)</b>	<b>(51,236)</b>	<b>(19,461)</b>	<b>40,671</b>



**THE CORPORATION OF THE CITY OF WINDSOR**  
**Tangible Capital Assets - 2019 - Schedule 2**  
**Year ended December 31, 2019**  
**(\$000's)**

<b>2019</b>				
<b>Cost</b>	<b>Balance, beginning of year</b>	<b>Additions</b>	<b>Disposals</b>	<b>Balance, end of year</b>
Land	269,060	5,003	(1,353)	272,710
Landfill and land improvements	183,170	15,081	(919)	197,332
Building and building improvements	664,349	85,771	(15,522)	734,598
Vehicles, machinery and equipment	243,295	28,667	(5,242)	266,720
Water and wastewater infrastructure	885,866	32,693	(447)	918,112
Roads infrastructure	917,175	29,952	(3,065)	944,062
Airport assets	83,016	15,991	(35)	98,972
Assets under construction	271,485	85,027	(176,565)	179,947
<b>Total</b>	<b>3,517,416</b>	<b>298,185</b>	<b>(203,148)</b>	<b>3,612,453</b>
<b>Accumulated amortization</b>				
Landfill and land improvements	67,358	5,218	(684)	71,892
Building and building improvements	324,083	18,159	(14,053)	328,189
Vehicles, machinery and equipment	130,224	15,850	(5,032)	141,042
Water and wastewater infrastructure	345,732	16,408	(322)	361,818
Roads infrastructure	527,769	23,531	(2,067)	549,233
Airport assets	34,342	2,642	(35)	36,949
<b>Total</b>	<b>1,429,508</b>	<b>81,808</b>	<b>(22,193)</b>	<b>1,489,123</b>
<b>Net book value</b>				
Land	269,060			272,710
Landfill and land improvements	115,812			125,440
Building and building improvements	340,266			406,409
Vehicles, machinery and equipment	113,071			125,678
Water and wastewater infrastructure	540,134			556,294
Roads infrastructure	389,406			394,829
Airport assets	48,674			62,023
Assets under construction	271,485			179,947
<b>Total</b>	<b>2,087,908</b>			<b>2,123,330</b>

**THE CORPORATION OF THE CITY OF WINDSOR**

**Tangible Capital Assets - 201 - Schedule 2**

**Year ended December 31, 2019**

**(\$000's)**

<b>2018</b>				
<b>Cost</b>	Balance, beginning of year	Additions	Disposals	Balance, end of year
Land	268,546	644	(130)	269,060
Landfill and land improvements	183,336	3,382	(3,548)	183,170
Building and building improvements	670,569	11,603	(17,823)	664,349
Vehicles, machinery and equipment	246,002	23,811	(26,518)	243,295
Water and wastewater infrastructure	881,582	4,371	(87)	885,866
Roads infrastructure	900,496	18,047	(1,368)	917,175
Airport assets	82,669	347	-	83,016
Assets under construction	204,530	94,393	(27,438)	271,485
<b>Total</b>	<b>3,437,730</b>	<b>156,598</b>	<b>(76,912)</b>	<b>3,517,416</b>

<b>Accumulated amortization</b>				
Landfill and land improvements	65,648	(3,032)	4,742	67,358
Building and building improvements	313,679	(7,008)	17,412	324,083
Vehicles, machinery and equipment	141,784	(26,406)	14,846	130,224
Water and wastewater infrastructure	329,830	(77)	15,979	345,732
Roads infrastructure	506,167	(1,187)	22,789	527,769
Airport assets	31,795	-	2,547	34,342
<b>Total</b>	<b>1,388,903</b>	<b>(37,710)</b>	<b>78,315</b>	<b>1,429,508</b>

<b>Net book value</b>				
Land	268,546			269,060
Landfill and land improvements	117,688			115,812
Building and building improvements	356,890			340,266
Vehicles, machinery and equipment	104,218			113,071
Water and wastewater infrastructure	551,752			540,134
Roads infrastructure	394,329			389,406
Airport assets	50,874			48,674
Assets under construction	204,530			271,485
<b>Total</b>	<b>2,048,827</b>			<b>2,087,908</b>

TRUST FUND FINANCIAL STATEMENTS

THE CORPORATION OF THE CITY OF WINDSOR

DECEMBER 31, 2019



KPMG LLP  
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Canada  
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## INDEPENDENT AUDITORS' REPORT

To the Mayor, Members of Council, Inhabitants and Ratepayers of the Corporation of the City of Windsor

### ***Opinion***

We have audited the financial statements of the Trust Funds of the Corporation of the City of Windsor (the Trusts), which comprise:

- the statement of financial position as at December 31, 2019
- the statement of financial activities and continuity of fund balances for the year then ended
- and the notes to the financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the "financial statements")

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Trusts as at December 31, 2019, and its financial activities for the year then ended in accordance with Canadian public sector accounting standards.

### ***Basis for Opinion***

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibility under those standards are further described in the "***Auditors' Responsibilities for the Audit of the Financial Statements***" section of our auditors' report.

We are independent of the Trusts in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.



### ***Responsibility of Management and Those Charged with Governance for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Trusts' ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Trusts or to cease operations or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Trusts' financial reporting process.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risk of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, internal omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purposes of expressing an opinion on the effectiveness of the Trusts' internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.



Page 3

- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to the events or conditions that may cast significant doubt on the Trusts' ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditors' report. However, future events or conditions may cause the Trusts' to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

*KPMG LLP*

Chartered Professional Accountants, Licensed Public Accountants

Windsor, Canada

August 4, 2020

# THE CORPORATION OF THE CITY OF WINDSOR

## Trust Funds

### Statement of Financial Position

Year ended December 31, 2019

(\$000's)

	Huron Lodge Residents' Comfort \$	Willistead Furnishings \$	Windsor Justice Facility Capital Maintenance \$	Heritage Endowment Fund \$	EWSWA Landfill Expansion Fund \$
<b>Assets</b>					
Current assets					
Cash and equivalents	68	10	5,565	481	-
Due from City of Windsor	-	-	11	1	-
<b>Total current assets</b>	<b>68</b>	<b>10</b>	<b>5,576</b>	<b>482</b>	<b>-</b>
Long term assets (note 2):					
Investments	-	-	-	-	4,538
<b>Total assets</b>	<b>68</b>	<b>10</b>	<b>5,576</b>	<b>482</b>	<b>4,538</b>
<b>Liabilities</b>					
Due to Current Fund City of Windsor	-	-	44	-	-
Due to Capital Fund City of Windsor	-	-	152	-	-
Due to Trust Fund City of Windsor	4	-	-	-	-
Accounts payable	2	-	132	-	-
<b>Total liabilities</b>	<b>6</b>	<b>-</b>	<b>328</b>	<b>-</b>	<b>-</b>
Fund balance	62	10	5,248	482	4,538
<b>Total liabilities and fund balance</b>	<b>68</b>	<b>10</b>	<b>5,576</b>	<b>482</b>	<b>4,538</b>

COAHP Revolving Homeownership \$	Windsor Medical Fund \$	MacDonald Trust \$	Willistead Endowment Fund \$	Fairbairn Cemetery Fund \$	Arts Endowment Trust Fund \$	WPL Bradley Trust Fund \$	Total 2019 \$	Total 2018 \$
933	35	31	26	11	-	8	7,168	7,897
30	-	-	-	-	-	-	42	49
963	35	31	26	11	-	8	7,210	7,946
-	-	-	-	-	2,793	-	7,331	7,142
963	35	31	26	11	2,793	8	14,541	15,088
-	-	-	-	-	-	3	47	7
-	-	-	-	-	-	-	152	4
-	-	-	-	-	-	-	4	1
920	-	-	-	-	-	-	1,054	795
920	-	-	-	-	-	3	1,257	807
43	35	31	26	11	2,793	5	13,284	14,281
963	35	31	26	11	2,793	8	14,541	15,088



**THE CORPORATION OF THE CITY OF WINDSOR**

**Trust Funds**

**Statement of Financial Activities and Continuity of Fund Balances**

**Year ended December 31, 2019**

**(\$000's)**

	Huron Lodge Residents' Comfort \$	Willistead Furnishings \$	Windsor Justice Facility Capital Maintenance \$	Heritage Endowment Fund \$	EWSWA Landfill Expansion Fund \$
Balance at the beginning of the year	67	27	6,439	472	4,380
<b>Revenues</b>					
Residents' comfort	76	-	-	-	-
Interest earned	-	-	134	10	158
Contributions	-	3	490	-	-
<b>Total revenues</b>	<b>76</b>	<b>3</b>	<b>624</b>	<b>10</b>	<b>158</b>
<b>Expenditures</b>					
Payments to residents or estates	80	-	-	-	-
Purchases of furnishings and capital improvements	-	20	1,815	-	-
Contribution to City of Windsor Current Fund	-	-	-	-	-
Contribution to City of Windsor Capital Fund	-	-	-	-	-
Contribution to City of Windsor Reserve Fund	1	-	-	-	-
Other expenses	-	-	-	-	-
<b>Total expenditures</b>	<b>81</b>	<b>20</b>	<b>1,815</b>	<b>-</b>	<b>-</b>
<b>Balance at the end of the year</b>	<b>62</b>	<b>10</b>	<b>5,248</b>	<b>482</b>	<b>4,538</b>

COAHP Revolving Homeownership \$	Windsor Medical Fund \$	MacDonald Trust \$	Willistead Endowment Trust \$	Fairbairn Cemetery Trust \$	Arts Endowment Trust \$	WPL Bradley Trust \$	Total 2019 \$	Total 2018 \$
26	34	31	22	11	2,762	10	14,281	16,539
-	-	-	-	-	-	-	76	71
17	1	-	1	-	73	1	395	546
-	-	-	3	-	-	-	496	493
17	1	-	4	-	73	1	967	1,110
-	-	-	-	-	-	-	80	79
-	-	-	-	-	-	-	1,835	174
-	-	-	-	-	-	6	6	41
-	-	-	-	-	42	-	42	-
-	-	-	-	-	-	-	1	-
-	-	-	-	-	-	-	-	3,074
-	-	-	-	-	42	6	1,964	3,368
43	35	31	26	11	2,793	5	13,284	14,281

# THE CORPORATION OF THE CITY OF WINDSOR

## Notes to Trust Funds

December 31, 2019

(\$000's)

### 1. ACCOUNTING POLICIES

Basis of accounting

Revenue and expenditures are reported on the accrual basis of accounting.

### 2. LONG TERM ASSETS

Long-term assets include total investments of \$7,331 (2018 - \$7,142) reported on the statement of financial position which reflects cost plus accrued interest to the end of the year.

### 3. TRUST FUNDS

The trust funds administered by the Corporation as of December 31, 2019 total \$13,284 (2018 - \$14,281) and are comprised of the following:

**Huron Lodge Residents' Comfort Trust \$62 (2018 - \$67)**

Administers the Home for the Aged residents' monthly spending allowance.

**Willistead Furnishings Trust Fund \$10 (\$2018 - \$27)**

Receives various donations, which are utilized to fund furnishings for the City-owned heritage facility.

**Windsor Justice Facility Capital Maintenance Trust \$5,248 (2018 - \$6,439)**

Administers joint contributions from the City of Windsor and Ontario Realty Corporation to be used for capital maintenance of the Joint Justice Facility.

**Heritage Endowment Fund \$482 (2018 - \$472)**

This is a fund which derives income for the purpose of capital funding costs associated with conserving eligible heritage properties.

**Essex-Windsor Solid Waste Authority Landfill Expansion Fund \$4,538 (2018- \$4,380)**

This trust fund was established to hold funds paid by MFP Financial Services Limited to the County of Essex and the City in accordance with the settlement dated July 29, 2005. These funds will be utilized for ongoing cell expansions of the EWSWA consistent with the original loan with required payments in 2016 and 2024. The fund balance of the trust fund relates specifically to an amount payable to the EWSWA regarding ongoing future cell expansions.

**Canada-Ontario Affordable Housing Program (COAHP) Trust \$43 (2018 - \$26)**

This trust fund was established for the purposes of the Canada-Ontario Affordable Housing Program Homeownership Component. Federal funding deposited into the trust account is subsequently transferred to successful recipients. The funding is considered a grant if the recipient maintains ownership of their home for the term of 20 years. If the home is sold prior to the 20 year period, the downpayment assistance (\$8 maximum) is repayable and deposited back into the trust fund to be redistributed to another recipient.

# THE CORPORATION OF THE CITY OF WINDSOR

## Notes to Trust Funds

December 31, 2019

(\$000's)

### **Windsor Medical Fund \$35 (2018 - \$34)**

This fund was established in 2008 specifically for the acquisition of significant artifacts within the scope of the Windsor's Community Museum collection.

### **MacDonald Trust \$31 (2018 - \$31)**

The transfer of the Museum function to the City of Windsor from the Windsor Public Library Board was finalized in 2008. The funds in the MacDonald Trust are to be expended on the collection, preservation and display of artifacts in the Francois Baby House.

### **Willistead Endowment Trust \$26 (2018 - \$22)**

This fund was established in 2012 to be used for the benefit of Willistead Manor. The fund is to be used exclusively and in perpetuity for the preservation, restoration, and capital improvement of Willistead Manor and used for any means needed to achieve this purpose. It is intended that the fund be used for infrastructure projects. The minimum capital amount that must be preserved in the fund at all times is set at 50% of the receipted value of life to date contributions to the fund.

### **Fairbairn Cemetery Fund \$11 (2018 - \$11)**

This fund was established when the City of Windsor became owner of Fairbairn Cemetery to be used for Parks Department management and third party contractor maintenance.

### **Arts Endowment Trust Fund \$2,793 (2018 - \$2,762)**

This fund was established in 2017 to provide an ongoing funding source which will be available in perpetuity to support, in full or in part, public art related aspects of future City capital projects. The minimum annual distribution from the trust fund to be placed in the capital project has been established at 1.5% with any remaining yield to be retained in the fund.

### **Windsor Public Library – Bradley Trust \$5 (2018 - \$10)**

This fund was established for the future building of a Sandwich Library.

## 4. COMPARATIVE FIGURES

Certain comparative figures have been reclassified to conform to the presentation adopted for the current year.

## 5. SUBSEQUENT EVENT

Subsequent to December 31, 2019, financial markets have been negatively impacted by the novel Coronavirus or COVID-19, which was declared a pandemic by the World Health Organization on March 12, 2020. This has resulted in significant economic uncertainty and consequently, it is difficult to reliably measure the potential impact of this uncertainty on the Trust's future financial results.